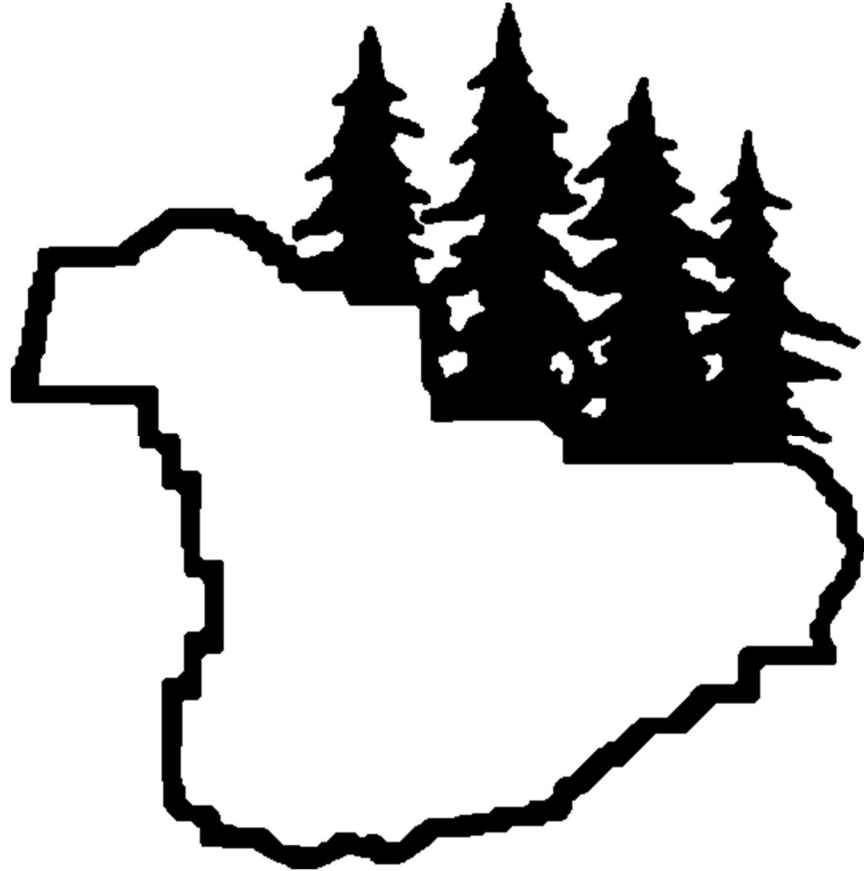


DOUGLAS COUNTY, OREGON



Annual Comprehensive Financial Report

For the Fiscal Year Ended June 30, 2024

DOUGLAS COUNTY, OREGON
ANNUAL COMPREHENSIVE FINANCIAL REPORT
For the Year Ending June 30, 2024

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DOUGLAS COUNTY, OREGON
Annual Comprehensive Financial Report

TABLE OF CONTENTS

Page(s)

INTRODUCTORY SECTION

Letter of Transmittal	i - iv
GFOA Certificate of Achievement	v
Organization Chart	vi
Listing of Principal Officials	vii

FINANCIAL SECTION

Independent Auditor's Report	1-4
Management's Discussion and Analysis (MD&A)	5-11

Basic Financial Statements

Government-wide Financial Statements

Statement of Net Position	12
Statement of Activities	13

Fund Financial Statements

Governmental Funds:

Balance Sheet	14
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	15
Statement of Revenues, Expenditures, and Changes in Fund Balances	16
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	17

Proprietary Funds:

Statement of Net Position	18
Statement of Revenues, Expenses, and Changes in Fund Net Position	19
Statement of Cash Flows	20

Custodial Fund:

Statement of Fiduciary Net Position	21
Statement of Changes in Fiduciary Net Position	22

<i>Notes to Basic Financial Statements</i>	23-61
--	-------

DOUGLAS COUNTY, OREGON
Annual Comprehensive Financial Report

TABLE OF CONTENTS, continued

	<u>Page(s)</u>
Required Supplementary Information	
Schedule of Total OPEB Liability – Postemployment Healthcare Benefits	62
Schedule of the Proportionate Share of the Net Pension Liability – Public Employees Retirement System Plan	63
Schedule of Contributions – Public Employees Retirement System Plan	64
Schedule of the Proportionate Share of the Public Employees Retirement System Plan – OPEB	65
Schedule of Contributions – Public Employees Retirement System Plan OPEB	66
<i>Notes to Required Supplementary Information</i>	67-68
Major Governmental Funds:	
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual	
General Fund	69
Public Works Fund	70
Public Safety Fund	71
Title III Fund	72
Notes to Budget and Actual Schedules	73
Other Supplementary Information	
Combining and Individual Fund Statements and Schedules	
<i>Nonmajor Governmental Funds:</i>	
Combining Balance Sheet	74
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	75
Schedules of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual	
Health and Social Services Fund	76
County Forest Management Fund	77
County Fair Board Fund	78
County Schools Fund	79
Water Development Fund	80
Drug Abuse Prevention Fund	81
Industrial Development Fund	82
Predator Damage Control District Fund	83
4 H Extension Service District	84
Capital Projects Fund	85
Dog Control Fund	86
Law Library Fund	87

DOUGLAS COUNTY, OREGON
Annual Comprehensive Financial Report

TABLE OF CONTENTS, continued

	<u>Page(s)</u>
<i>Enterprise Funds:</i>	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual	
Salmon Harbor Fund	88
Solid Waste Fund	89
 <i>Internal Service Funds:</i>	
Combining Statement of Net Position	90
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position	91
Combining Statement of Cash Flows	92
 Schedules of Revenue, Expenditures and Changes in Fund Balance – Budget and Actual	
Employee Benefit Trust Fund	93
Fleet Management Fund	94
 Capital Assets Used in the Operation of Governmental Funds	
Schedule by Source	95
Schedule by Function and Activity	96
Schedule of Changes by Function and Activity	97
 Other Financial Schedules	
Schedule of Cash Receipts and Turnovers – Elected Officials	98
Schedule of Property Tax Transactions and Outstanding Balances	99
Schedule of Property Taxes Receivable by Levy Year by Fund	100
Schedule of Property Tax Collections by Levy Year by Fund	101

STATISTICAL SECTION (Unaudited)

Financial Trends

Net Position by Component – Last Ten Fiscal Years	102
Changes in Net Position – Last Ten Fiscal Years	103-104
Fund Balances of Governmental Funds – Last Ten Fiscal Years	105
Changes in Fund Balances of Governmental Funds – Last Ten Fiscal Years	106

Revenue Capacity

Assessed Value and Estimate Actual Value of Taxable Property – Last Ten Fiscal Years	107
Property Tax Rates – All Direct and Overlapping Governments – Last Ten Fiscal Years	108
Principal Taxpayers – Current Year and Nine Years Ago	109
Property Tax Levies and Collections – Last Ten Fiscal Years	110

DOUGLAS COUNTY, OREGON
Annual Comprehensive Financial Report

TABLE OF CONTENTS, continued

	<u>Page(s)</u>
Debt Capacity	
Ratios of Outstanding Debt by Type – Last Ten Fiscal Years	111
Direct and Overlapping Governmental Activities Debt	112
Legal Debt Margin Information – Last Ten Fiscal Years	113
Demographic and Economic Information	
Demographic and Economic Statistics – Last Ten Fiscal Years	114
Principal Employers – Current Year and Nine Years Ago (June 30, 2021)	115
Operating Information	
Full-time Equivalent County Employees by Function/Program – Last Ten Fiscal Years	116
Operating Indicators by Function/Program – Last Ten Fiscal Years	117
Capital Asset Statistics by Function/Program – Last Ten Fiscal Years	118

**INDEPENDENT AUDITOR’S REPORT ON THE INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT
OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Report of Independent Auditors	119-120
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INDEPENDENT AUDITOR’S COMMENTS
(Disclosures and Comments Required by State Regulations)

Report of Independent Auditors	121-122
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INTRODUCTORY SECTION

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OFFICE OF MANAGEMENT AND FINANCE

County Courthouse · 1036 SE Douglas, CH Room 301 · Roseburg, Oregon 97470

Dan Wilson, Chief Financial Officer

ACCOUNTS PAYABLE (541) 440-6164	PAYROLL (541) 440-4250	PURCHASING (541) 440-4247	TREASURY (541) 440-4243
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December 18, 2024

To the Board of County Commissioners and the Citizens of Douglas County:

Oregon law requires local governments to publish a complete set of financial statements presented in conformity with U.S. generally accepted accounting principles and audited in accordance with generally accepted auditing standards by a firm of certified public accountants licensed to perform audits of a municipal corporation. We are pleased to submit this Annual Comprehensive Financial Report of Douglas County, Oregon for the fiscal year ended June 30, 2024 in accordance with this requirement.

This report consists of management’s representations concerning the finances of Douglas County, Oregon. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed both to protect the government’s assets from loss, theft, or misuse and to compile sufficient reliable information for the presentation of the County’s financial statements in conformity with generally accepted accounting principles. Because the cost of internal controls should not outweigh their benefits, the County’s comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Douglas County’s financial statements have been audited by Kenneth Kuhns & Co., Certified Public Accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended June 30, 2024, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. Kenneth Kuhns & Co. has concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that Douglas County’s financial statements are fairly presented in conformity with generally accepted accounting principles. The independent auditor’s report is presented as the first component of the financial section of this report.

The independent audit of the County’s financial statements was part of a broader, federally mandated “Single Audit” designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the County’s internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the County’s separately issued Single Audit Report.

Management’s discussion and analysis (MD&A) immediately follows the independent auditor’s report and provides a narrative introduction, overview and analysis of the basic

financial statements. MD&A compliments this letter of transmittal and should be read in conjunction with it.

Profile of the Government

The County was incorporated January 7, 1852. It extends from sea level at the Pacific Ocean to Mt. Thielsen (9,182 feet high) in the Cascade Range. The Umpqua River marks the dividing line between northern and southern Oregon, and its entire watershed lies within the County's boundaries. Douglas County contains the largest stand of old growth timber in the world. It has a land area of 5,071 square miles. The County is empowered to levy a property tax on both real and personal property.

The County operates under a three member Board of Commissioners. The Board is responsible for passing ordinances and resolutions, adopting the budget, appointing committees, and overseeing the day-to-day operations of the government. Board members serve four-year terms with all three members' terms expiring simultaneously.

The financial reporting entity, Douglas County, includes all funds of Douglas County, as well as one component unit. A component unit is a legally separate entity for which Douglas County is financially accountable. The County provides a full range of services, including sheriff's patrol and correction services; prosecution of criminals; justice courts; juvenile services; emergency management; construction and maintenance of roads, highways, bridges and other infrastructure; property assessment; tax collection; public health, senior and veteran services; land use planning; election services; records maintenance; solid waste disposal; and park maintenance.

The annual budget serves as the foundation for the County's financial planning and control. The County adheres to Oregon Local Budget Law in the preparation, adoption and execution of the budget. The Board of Commissioners appoints a County Budget Officer to oversee the annual budget process. Requests submitted by County departments to the Budget Officer are used as the starting point for developing a proposed budget. The Budget Officer then presents the proposed budget to the County's Budget Committee for review and approval sometime in May or June. After approval by the Budget Committee, the Board of Commissioners is required to hold a public hearing on the approved budget and adopt a final budget by no later than June 30, the close of the preceding fiscal year. The County Board of Commissioners adopts the budget by department for those funds having more than one department and by major expenditure classification for those funds with only one department. The expenditure appropriations lapse at the end of the fiscal year. Additional resources and corresponding appropriations may be added to the budget during the fiscal year through a supplemental budget process. Original and supplemental budgets may be modified during the fiscal year by the use of appropriation transfers between categories. The Board of Commissioners must approve any supplemental budget and any appropriation transfer in a public meeting. Budget to actual comparisons are provided in this report for each individual fund for which an appropriated annual budget has been adopted.

Local economy

For years, Douglas County's economic base relied heavily on the lumber and wood products industry. This is not surprising when you consider that slightly over half of the

County's land is owned by the federal government and is managed by the Bureau of Land Management and the Federal Forest Service.

With the decline of the wood products industry, Douglas County continues its efforts to attract new industry to establish more diversity in the local economy. County population has grown about 5.0% since 2012. For the most part, the growth has been from the migration of retirement age people from other areas of the country. Douglas County's unemployment rate for June 2024 was 4.8%. This is higher than both the state rate of 4.1% and the national rate of 4.1%.

Financial Outlook

Because of a slow local economy and the continued uncertainty of federal funding, Douglas County continues to focus on the maintenance of services. In 1992, environmental concerns brought timber sales to a near standstill. In 1995, temporary federal legislation was enacted to compensate counties and schools affected by decreased timber harvesting as a direct result of federal protection of the spotted owl. In 2000, Congress enacted the "Secure Rural Schools and Community Self-determination Act" that replaced lost revenues to all communities affected by declining timber revenues. A modified version of this legislation was passed in 2008. This legislation provided funding but at a progressively reduced level each year. Over the last few years, legislation to reauthorize these payments to timber dependent communities has been intermittent with reauthorizations reflecting a reduction in funding from the previous year. In November 2021, Congress again reauthorized the Secure Rural Schools act. This time the reauthorization provides funding at the rates in effect during fiscal year 2017-2018. These rates will remain in effect for a three-year period. Additional funding (\$5.3 million in FY23 and \$5.3 million in FY24) has been received by the Federal Government to assist in general county operations. This is a one-time obligation and will not continue into the future.

Long-term financial planning

Federal funding through the Secure Rural Schools and Community Self-determination Act had accounted for a significant portion of the County's operating revenues in prior years. While the current reauthorization has provided some stability for the past three years, the future of this funding stream remains uncertain. As of the date of this report, the Act has yet to be reauthorized for future years. The Board of Commissioners continues to work with elected officials to find other solutions to either secure this funding into the future or replace it. In anticipation of the potential loss of revenues, the Board has worked to build fund balances and, where possible, structure departments to be fiscally self-sufficient. The fund balance of the General fund remains stable at this time, but with the uncertainty of future funding this balance could diminish quickly. The fund balance in the Public Works fund decreased by approximately \$7.8 million due to continued efforts in repairing aging infrastructure. The Board continues to work with County departments and citizens to develop options regarding revenue replacement and/or reductions in services in future years until expenditures balance current revenues.

Relevant Financial Policies

The County has practiced financial and budget policies to support the County's strategic goals, ensure stability in service delivery and promote the efficient use of public funds

through adopted purchasing policies. Douglas County's policy to minimize the use of the General Fund's fund balance is widely practiced throughout the County and considered whenever decisions are made to expend funds. Every public dollar is further preserved by seeking and utilizing grant funded projects. Unanticipated grants and funding streams are initiated each year to conserve limited unreserved dollars.

Major Initiatives

Each year during the budget process the County makes calculated decisions to prioritize important and mandated services. Public safety (including drug enforcement), economic development, and the maintenance and replacement of aging infrastructure are among the top priorities of the County. The Board continues to encourage sound fiscal practices at the departmental level by monitoring ongoing expenditures, reducing them whenever possible, while providing the necessary services to the citizens of Douglas County.

Awards and acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its annual comprehensive financial report for the fiscal year ended June 30, 2023. This was the 36th consecutive year that the County has received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the services of the employees in the Finance Department. We extend our sincere appreciation to all in the department who assisted and contributed to the preparation of this report. Acknowledgment should also be given to the Board of Commissioners for their support in planning and conducting the financial operations of the County.

Respectfully Submitted,



Daniel E. Wilson, CPFO
Chief Financial Officer



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Douglas County
Oregon**

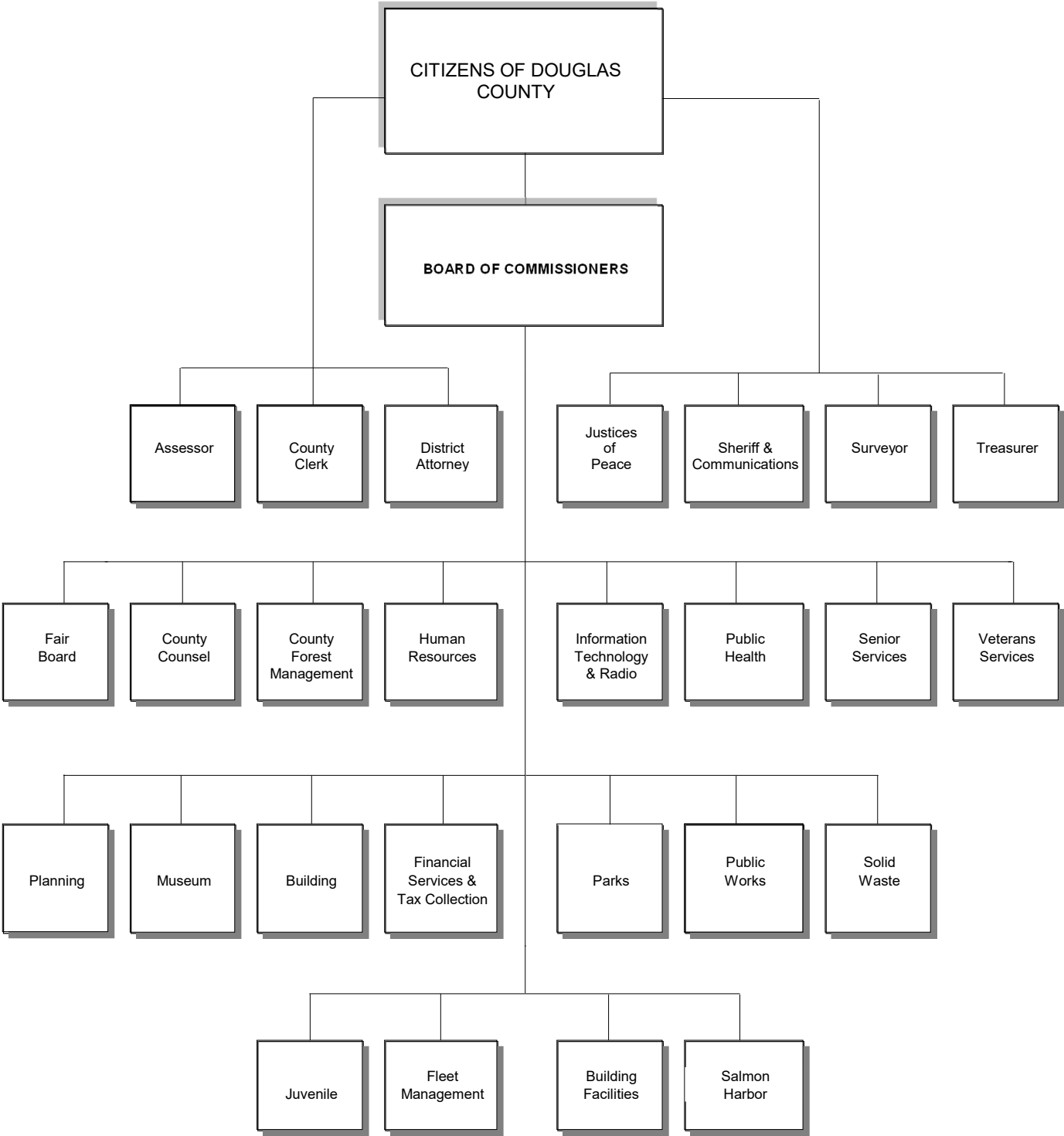
For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2023

Christopher P. Morill

Executive Director/CEO

DOUGLAS COUNTY, OREGON
ORGANIZATION CHART



DOUGLAS COUNTY, OREGON
LISTING OF PRINCIPAL OFFICIALS
as of June 30, 2024

BOARD OF COUNTY COMMISSIONERS
COUNTY COURTHOUSE
Roseburg, Oregon 97470

Telephone: (541) 440-4201

<u>Name</u>	<u>Term Expiration Date</u>
Chris Boice, Chair	December 31, 2026
Tim Freeman	December 31, 2026
Tom Kress	December 31, 2026

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FINANCIAL SECTION

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KENNETH KUHNS & CO.

Certified Public Accountants
570 Liberty Street S.E., Suite 210
Salem, Oregon 97301-3594

Telephone: (503) 585-2550

INDEPENDENT AUDITOR'S REPORT

December 18, 2024

Board of Commissioners
Douglas County, Oregon
Roseburg, Oregon

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Douglas County, Oregon, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise Douglas County, Oregon's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Douglas County, Oregon as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Douglas County, Oregon and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Douglas County, Oregon's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Douglas County, Oregon's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Douglas County, Oregon's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis on pages 5 through 11, the required supplementary information on pages 62 through 68 and the budgetary comparison information for the major governmental funds on pages 69 through 73 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to management's discussion and analysis and the required supplementary information on pages 62 through 68 in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on management's discussion and analysis or the required supplementary information on pages 62 through 68 because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information for the major governmental funds has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Douglas County, Oregon's basic financial statements. The other supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory section and the statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

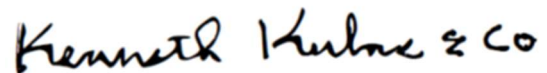
Reports on Other Legal and Regulatory Requirements

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2024 on our consideration of Douglas County, Oregon's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the entity's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Douglas County, Oregon's internal control over financial reporting and compliance.

Other Reporting Required by Oregon State Regulations

In accordance with the Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated December 18, 2024 on our consideration of Douglas County, Oregon's internal control over financial reporting and on our tests of its compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the entity's internal control over financial reporting or on compliance.



Kenneth Kuhns & Co.

Management's Discussion and Analysis

The following discussion and analysis is intended to serve as an overview of the County's financial activities for the fiscal year ended June 30, 2024. We encourage readers to consider the information presented here in conjunction with the letter of transmittal, which begins on page i, and the financial statements, which begin on page 12.

Financial Highlights

- Douglas County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the end of the current fiscal year, by \$232,405,785 (total net position). The net position consists of \$194,871,291 as the net investment in capital assets and \$25,635,001 that is restricted for specific purposes, leaving an unrestricted amount of \$11,899,493.
- The County's overall financial position increased by \$3,948,126, or approximately 1.7%. Net investment in capital assets increased by \$8,519,605, or approximately 4.6%; restricted net position decreased by \$6,008,239, or approximately 19.0% and unrestricted net position increased by \$1,436,760.
- At the end of the current fiscal year, the unassigned fund balance for the General Fund is \$51,629,097 or 99% of total General Fund expenditures and transfers to other funds. The prior year unassigned fund balance was \$64,448,355 (135% of total General Fund expenditures and transfers).

Overview of the Financial Statements

This discussion is intended to serve as an introduction to Douglas County's basic financial statements. The County's basic financial statements are comprised of three components:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

The report also contains other supplementary information in addition to the basic financial statements.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to private-sector business reporting.

The *Statement of Net Position* presents information on all of the County's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or declining.

The *Statement of Activities* presents information showing how the County's net position changed during the most recent fiscal year. Changes in net position are reported when the underlying events giving rise to the change occur, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items, for example, uncollected property taxes and earned but unused vacation leave, which will result in cash flows in future fiscal periods.

Both government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, highways and streets, health and welfare, culture and recreation, conservation and education. The Salmon Harbor facility operation and the Solid Waste Landfill operation are business-type activities of the County.

The 4-H Extension District, although also legally separate, functions for all practical purposes as a department of the County, and therefore has been included as an integral part of the primary government. The government-wide financial statements can be found beginning on page 12 of this report.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Douglas County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for the governmental funds with similar information presented for governmental activities in the government-wide financial statements. A reconciliation of the governmental funds balance sheet to the government-wide statement of net position and a reconciliation of the governmental funds statement of revenues, expenditures and changes in fund balance to the government-wide statement of activities have been included in this report.

The County maintains various individual governmental funds for GAAP (generally accepted accounting principles) basis presentation. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Public Works Fund, Public Safety Fund, and Title III Fund, all of which are considered to be major governmental funds. Data from the remaining governmental funds (non-major governmental funds) are combined into a single aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report. The County adopts an annual appropriated budget for all funds. A budgetary comparison schedule has been provided for each fund to demonstrate compliance with this budget. The basic governmental fund financial statements and respective reconciliations can be found beginning on page 14 of this report.

Proprietary funds. The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for the operation of the Salmon Harbor facility and the Solid Waste Landfill operations. The Solid Waste Landfill enterprise fund was established in a prior year to account for disposal tipping fees and associated operational expenses at the landfill and transfer site. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its risk management activities and fleet operations. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, but in greater detail. The enterprise fund financial statements provide information on the operation of the Salmon Harbor facility and the operation of the Solid Waste Landfill. The Solid Waste Fund is considered a major fund. The Salmon Harbor fund does not meet the size criteria to be classified as a major fund, but it is being presented as a major fund because of public interest and for consistency. The internal service funds are also combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the proprietary and internal service funds is provided in the form of combining statements and fund schedules elsewhere in this report. The basic proprietary fund financial statements can be found beginning on page 18 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are not available to support County programs. The accounting used for fiduciary funds is similar to that used for proprietary funds. The County maintains one fiduciary fund. The

Custodial fund reports resources held by the County in a custodial capacity for individuals, private organizations and other governments. The fiduciary fund financial statements can be found beginning on page 21 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 23 of this report.

Other Information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's progress in funding its obligation to provide pension benefits to its employees; postemployment healthcare benefits to retirees; and budgetary comparative schedules for the County's major funds. Required supplementary information can be found beginning on page 62 of this report.

Combining and individual fund statements and schedules for nonmajor funds can be found immediately following the required supplementary information.

Government-wide Financial Analysis

Net position, over time, may serve as a useful indicator of a government's financial position. Douglas County's assets, including capital assets net of depreciation, exceeded its liabilities by \$232,405,785 at the end of the current fiscal year.

The largest portion of the County's net position, 84%, reflects its investment in capital assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Eleven percent (11%) of the County's net position represents resources that are subject to external restrictions on how they may be used. The final 5% is unrestricted on how it may be used.

Net position increased \$3,948,126 during fiscal year 2024. The increase is largely attributable to a significant increase in investment earnings.

Douglas County's Net Position

	Governmental Activities		Business-Type Activities		Total	
	6/30/2024	6/30/2023	6/30/2024	6/30/2023	6/30/2024	6/30/2023
Current and other assets	\$148,056,944	\$158,758,843	\$18,794,824	\$19,398,548	\$166,851,768	\$178,157,391
Capital assets	178,727,526	172,618,612	20,161,854	17,778,945	198,889,380	190,397,557
Total assets	326,784,470	331,377,455	38,956,678	37,177,493	365,741,148	368,554,948
Deferred outflow s of resources	26,493,881	24,647,294	1,734,912	1,390,612	\$28,228,793	\$26,037,906
Noncurrent liabilities	106,261,772	101,324,956	28,509,797	25,617,164	134,771,569	126,942,120
Other liabilities	11,039,278	10,775,695	862,117	1,282,142	11,901,395	12,057,837
Total liabilities	117,301,050	112,100,651	29,371,914	26,899,306	146,672,964	138,999,957
Deferred inflow s of resources	13,503,889	25,184,550	1,387,303	1,950,688	\$14,891,192	\$27,135,238
Net position:						
Net investment in capital assets	175,112,559	168,968,908	19,758,732	17,382,778	194,871,291	186,351,686
Restricted	25,635,001	31,643,240			25,635,001	31,643,240
Unrestricted	21,725,852	18,127,400	(9,826,359)	(7,664,667)	11,899,493	10,462,733
Total net position	\$222,473,412	\$218,739,548	\$9,932,373	\$9,718,111	\$232,405,785	\$228,457,659

Douglas County's Changes in Net Position

	Governmental Activities		Business-Type Activities		Total	
	6/30/2024	6/30/2023	6/30/2024	6/30/2023	6/30/2024	6/30/2023
Revenues:						
Program revenues:						
Charges, fees and fines	\$23,235,343	\$20,558,224	\$13,912,485	\$14,056,542	\$37,147,828	\$34,614,766
Operating grants and contributions	34,428,279	32,912,947	238,292	293,689	34,666,571	33,206,636
Capital grants and contributions	2,207,882	5,785,616			2,207,882	5,785,616
General revenues:						
Property taxes	13,409,144	12,828,716			13,409,144	12,828,716
Grants and contributions not restricted to specific programs	14,550,155	14,240,126			14,550,155	14,240,126
Unrestricted investment earnings	6,914,974	2,910,098	729,933	468,943	7,644,907	3,379,041
Total revenues	94,745,777	89,235,727	14,880,710	14,819,174	109,626,487	104,054,901
Expenses:						
General government	25,483,291	29,326,689			25,483,291	29,326,689
Public safety	34,668,727	37,548,824			34,668,727	37,548,824
Highways and streets	17,382,305	18,792,666			17,382,305	18,792,666
Health and welfare	4,259,014	4,800,006			4,259,014	4,800,006
Culture and recreation	7,429,932	6,760,648			7,429,932	6,760,648
Conservation	942,948	1,361,602			942,948	1,361,602
Education	1,733,602	1,665,400			1,733,602	1,665,400
Interest on long-term debt	1,890	2,640			1,890	2,640
Boat marina/RV park			4,051,441	3,343,292	4,051,441	3,343,292
Solid Waste/Landfill			9,725,211	9,240,787	9,725,211	9,240,787
Total expenses	91,901,709	100,258,475	13,776,652	12,584,079	105,678,361	112,842,554
Increase (decrease) in net position before transfers	2,844,068	(11,022,748)	1,104,058	2,235,095	3,948,126	(8,787,653)
Transfers	889,796	864,566	(889,796)	(864,566)		
Increase (decrease) in net position	3,733,864	(10,158,182)	214,262	1,370,529	3,948,126	(8,787,653)
Net position - July 1	218,739,548	228,897,730	9,718,111	8,347,582	228,457,659	237,245,312
Net position - June 30	\$222,473,412	\$218,739,548	\$9,932,373	\$9,718,111	\$232,405,785	\$228,457,659

Governmental activities. Governmental activities increased net position by \$3,733,864. The increase is largely attributable to a significant increase in investment earnings.

Business-type activities. Business-type activities increased net position by \$214,262 because of a slight increase in revenues from use charges, over last year, which exceeded overall expenditures.

Financial Analysis of County Funds

The County uses fund accounting to ensure compliance with finance-related legal requirements.

Governmental funds. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At June 30, 2024, the County's governmental funds reported combined ending fund balances of \$118,200,487, a decrease of 8% from the prior year. Of this ending balance, 21% is restricted for specific uses, 33% is committed or assigned to specific purposes, and 2% is nonspendable because it is in the form of inventories and deposits. The remaining 44% is unassigned. The reason for this decrease was that expenditures were in excess of revenues by \$10.6 million, largely due to unfunded capital related expenditures.

The General Fund is the chief operating fund of the County. At the end of the current fiscal year, the unassigned fund balance of the General Fund was \$51,629,097, while the total fund balance was \$79,409,410. The current unassigned fund balance represents 99% of the total general fund expenditures and transfers to other funds. The fund balance remained relatively unchanged from last year as revenues essentially matched expenditures.

Fifteen percent (15%) of the General Fund revenues in fiscal 2024 came from the federal "Secure Rural Schools and Community Self-Determination Act" first passed by Congress in October, 2000. In 2021 legislation was passed reauthorizing the Act for another three years (ending in fiscal year 2024), at the 2017 funding level. This Act replaced the timber revenues from logging on federal timber lands the County relied on as a primary source of General Fund support for many years. Environmental issues continue to keep timber harvesting very low and a return to support from timber revenues under current restrictions would not be adequate to maintain current service levels to County citizens. The Douglas County Board of County Commissioners continues to work with other elected officials to find funding solutions for Douglas County. As of the date of this report, Congress has yet to reauthorize these payments for future years.

The Public Works Fund received approximately 60% of its revenue from State motor vehicle fees and 24% of its revenue from the "Secure Rural Schools and Community Self Determination Act" and 16% of other revenues in fiscal year 2024. The fund balance decreased \$7,865,918 from \$22,291,109 in fiscal year 2023 to \$14,425,191 in fiscal year 2024. The reason for this decrease was due to unfunded capital related expenditures. Public Works revenues are restricted to use for construction, maintenance and operations on County roads. The fund balance is being used to maintain a level of service where costs of the services exceed the current revenues.

The Public Safety fund balance increased \$253,126 from \$4,475,096 in fiscal year 2023 to \$4,728,222 in fiscal year 2024. The overall change results from changes in restricted or committed funding throughout various programs.

The Title III fund balance increased \$836,015 in 2024 due to less than anticipated transfers out to other funds for authorized expenditures.

Proprietary funds. The County's proprietary funds provide the same type of information found in the government-wide financial statements, for its enterprise funds. The Salmon Harbor facility includes an R.V. resort, dry camping, fueling stations, docks for fishing and boat moorage. The Solid Waste/Landfill operation accounts for tipping fees and landfill and transfer site operations.

General Fund Budgetary Highlights

Actual revenues in the General Fund were higher than budgeted largely due to increased interest earned on investments and a higher amount of property taxes received than anticipated.

Many departments in the General Fund show actual expenditures under budgeted amounts larger than anticipated largely due to personnel vacancies and employee turnover. The variance between budget and

actual in nondepartmental is the result of expending a less than anticipated amount in grant and intergovernmental categories. The Parks department variance was due to delays in capital projects.

Capital Asset and Debt Administration

Capital assets. The County's investment in capital assets for its governmental and business-type activities as of June 30, 2024 was \$198,889,380 (net of accumulated depreciation and amortization). This investment in capital assets includes land and right of way, buildings and systems, improvements, machinery and equipment, roads and bridges, park and recreational facilities, and intangible right-to-use assets. The County's net increase in capital assets was \$8,491,823.

Capital Assets at Year-End (net of depreciation and amortization)

	Governmental Activities		Business-Type Activities		Totals	
	2024	2023	2024	2023	2024	2023
Land & right of way	\$16,050,410	\$14,645,184	\$2,509,291	\$2,509,291	\$18,559,701	\$17,154,475
Buildings & improvements	31,101,056	28,287,022	6,197,329	6,195,238	37,298,385	34,482,260
Furniture & equipment	3,670,417	2,247,285	135,153	191,501	3,805,570	2,438,786
Vehicles & heavy equipment	10,107,738	10,369,063	3,020,163	1,927,008	13,127,901	12,296,071
Dams	15,239,514	15,615,798			15,239,514	15,615,798
Infrastructure	80,907,185	78,655,841	1,271,556	1,340,289	82,178,741	79,996,130
Construction in progress	19,789,053	20,382,299	7,020,355	5,604,942	26,809,408	25,987,241
Right-to-use assets	1,862,153	2,416,120	8,007	10,676	1,870,160	2,426,796
Totals	\$178,727,526	\$172,618,612	\$20,161,854	\$17,778,945	\$198,889,380	\$190,397,557

The following table reconciles the changes in capital assets:

	Governmental	Business-Type	Total
	Activities	Activities	
Beginning balance	\$172,618,612	\$17,778,945	\$190,397,557
Additions	14,235,018	3,161,572	\$17,396,590
Reductions	(670,190)	(57,395)	(\$727,585)
Accumulated depreciation	(7,455,914)	(721,268)	(\$8,177,182)
Ending balance	\$178,727,526	\$20,161,854	\$198,889,380

Additional information on the County's capital assets can be found in note 3C beginning on page 36 of this report.

Long-term Debt. The County assists smaller government agencies with their debt service payments for industrial development within the County. At June 30, 2024, the County had \$42,000 in notes payable. This is \$21,000 less than the \$63,000 owing June 30 of the prior year.

Douglas County has no outstanding bonded debt.

Additional information on the County's long-term debt can be found in note 3H beginning on page 40 of this report.

Economic Factors and Next Year's Budgets and Rates

- For many years, the single most significant source of revenue to the County was from timber harvesting. In 1992, environmental issues brought timber sales to a near standstill. In 1995, temporary federal legislation to compensate counties and schools affected by the protection of the spotted owl was passed. In 2000, Congress enacted the "Secure Rural Schools and Community Self-Determination Act" which assisted all timber communities affected by declining harvests on federal lands. The Act was reauthorized at a progressively reduced funding level for another four years in October, 2008. Since that time, the reauthorization of these payments has been made one year at a time and always at a continuing reduced amount. In November 2021, the Act was again reauthorized for three years within the Infrastructure Investment and Jobs Act. However, the Act provided funding at the 2017 level. The County anticipates that the Act will be renewed and has budgeted revenues to reflect this outcome. However, as of the date of this report it has yet to be reauthorized.
- The County's unemployment rate for the month of June 2024 was 4.8%. This number is higher than the state unemployment rate of 4.1% and the national rate of 4.1%. These numbers are higher than the previously historically low numbers in 2023; 4.4% in Douglas County, 3.5% in the State of Oregon and 3.6% nationally.
- During the last few years, the increasing pension cost of the Oregon Public Employees Retirement System (PERS) has had a significant impact on County personnel costs. Rates beginning July 1, 2023 increased 1.34% of payroll for Tier 1 and Tier 2 members and increased between 1.31% and 1.74% of payroll for OPSRP members.
- The County has a permanent tax rate of \$1.11 per thousand of assessed valuation. This permanent tax rate was established with the passage of statewide constitutional property tax limitation measures during a time when the County was receiving sufficient timber harvest revenues to support many County services without property tax assistance. Also, as part of the statewide measures, the increase in assessed value was limited to 3% per year, or market value, whichever is lower. It would be very difficult, if not impossible, for the County to replace a significant portion of the loss of federal funding with property taxes. Currently, property taxes represent about 13% of overall County revenues and are allocated, primarily, to support public safety services.
- The change in population of the County the past year was negligible.

These are among the factors that were considered in preparing the County's budget for fiscal year 2024-25.

Requests for Information

This financial report is designed to provide a general overview of Douglas County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be directed to the Office of Management and Finance, 1036 SE Douglas Ave., Roseburg, Oregon 97470.

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BASIC FINANCIAL STATEMENTS

DOUGLAS COUNTY, OREGON
STATEMENT OF NET POSITION
June 30, 2024

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
ASSETS			
Cash and investments	\$131,510,096	\$17,347,889	\$148,857,985
Receivables, net	11,968,303	1,684,603	13,652,906
Internal balances	285,272	(285,272)	0
Inventories	2,217,329	47,604	2,264,933
Deposits and prepaid items	1,371,997		1,371,997
OPEB	703,947		703,947
Capital assets			
Capital assets not being depreciated	35,839,463	9,529,646	45,369,109
Capital assets being depreciated, net of depreciation	141,025,910	10,624,201	151,650,111
Right to use assets, net of amortization	1,862,153	8,007	1,870,160
Total assets	<u>326,784,470</u>	<u>38,956,678</u>	<u>365,741,148</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows of resources related to pension	26,247,530	1,734,912	27,982,442
Deferred outflows of resources related to OPEB	246,351		246,351
LIABILITIES			
Accounts payable and other current liabilities	7,694,404	860,786	8,555,190
Unearned revenues	3,344,874	1,331	3,346,205
Noncurrent liabilities:			
Due within one year	2,041,923	51,586	2,093,509
Due in more than one year	104,219,849	28,458,211	132,678,060
Total liabilities	<u>117,301,050</u>	<u>29,371,914</u>	<u>146,672,964</u>
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows of resources related to leases	3,555,600	855,139	4,410,739
Deferred inflows of resources related to pension	8,051,135	532,164	8,583,299
Deferred inflows of resources related to OPEB	1,897,154		1,897,154
NET POSITION			
Net Investment in capital assets	175,112,559	19,758,732	194,871,291
Restricted for:			
Highways and streets	12,323,119		12,323,119
Title II and III	5,563,246		5,563,246
4-H Extension Service District	853,277		853,277
Public Safety	1,822,767		1,822,767
Building and electrical purposes	2,379,616		2,379,616
Community-Based treatment program	905,895		905,895
Predator control program	2		2
Wildfire relief program	0		0
District Attorney grant programs	101,859		101,859
County Clerk	233,969		233,969
County park purposes	36,326		36,326
County fair purposes	549,490		549,490
Drug court grants	16		16
Surveyor corner preservation	154,289		154,289
County schools programs	13,401		13,401
OPEB	697,729		697,729
Unrestricted (deficit)	21,725,852	(9,826,359)	11,899,493
Total net position	<u>\$222,473,412</u>	<u>\$9,932,373</u>	<u>\$232,405,785</u>

The accompanying notes are an integral part of this statement.

DOUGLAS COUNTY, OREGON
STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2024

Functions/Programs	Expenses	Program Revenues			Net (Expenses) Revenue and		Total
		Fees, Fines, and Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Changes in Net Position		
					Governmental Activities	Business-type Activities	
Primary government:							
Governmental activities:							
General government	\$25,483,291	\$9,715,526	\$4,421,444	\$58,919	(\$11,287,402)		(\$11,287,402)
Public safety	34,668,727	7,419,333	7,590,635	578,120	(19,080,639)		(19,080,639)
Highways and streets	17,382,305	63,766	16,243,585	1,570,843	495,889		495,889
Health and welfare	4,259,014	69,876	3,169,156		(1,019,982)		(1,019,982)
Culture and recreation	7,429,932	5,705,601	1,188,969		(535,362)		(535,362)
Conservation	942,948	260,436	76,442		(606,070)		(606,070)
Education	1,733,602	805	1,738,048		5,251		5,251
Interest on long-term debt	1,890				(1,890)		(1,890)
Total governmental activities	91,901,709	23,235,343	34,428,279	2,207,882	(32,030,205)	-	(32,030,205)
Business-type Activities:							
Boat marina/RV park	4,051,441	3,368,621	227,831			(\$454,989)	(454,989)
Solid waste/landfill	9,725,211	10,543,864	10,461			829,114	829,114
Total business-type activities	13,776,652	13,912,485	238,292	-	-	374,125	374,125
Total primary government	\$105,678,361	\$37,147,828	\$34,666,571	\$2,207,882	(32,030,205)	374,125	(\$31,656,080)
General revenues:							
Property taxes					13,409,144		13,409,144
Grants and contributions not restricted to specific purposes					14,550,155		14,550,155
Unrestricted investment earnings					6,914,974	729,933	7,644,907
Total general revenues					34,874,273	729,933	35,604,206
Transfers					889,796	(889,796)	0
Change in net position					3,733,864	214,262	3,948,126
Net position - beginning					218,739,548	9,718,111	228,457,659
Net position - ending					\$222,473,412	\$9,932,373	\$232,405,785

The accompanying notes are an integral part of this statement.

DOUGLAS COUNTY, OREGON
BALANCE SHEET
GOVERNMENTAL FUNDS
June 30, 2024

	General Fund	Public Works Fund	Public Safety Fund	Title III Fund	Government Relief Fund	Other Governmental Funds	Total Governmental Funds
ASSETS							
Cash and investments	\$78,428,634	\$12,868,826	\$3,071,441	\$7,823,718	\$0	\$15,131,394	\$117,324,013
Receivables, net	3,724,771	235,143	2,206,259			1,856,680	8,022,853
Inventories	196,066	1,759,356					1,955,422
Deposits and prepaid items	24,499	0	123,608			8,900	157,007
Total assets	\$82,373,970	\$14,863,325	\$5,401,308	\$7,823,718	\$0	\$16,996,974	\$127,459,295
LIABILITIES							
Accounts payable	\$570,765	\$322,384	\$166,582	\$64,062		\$2,460,645	\$3,584,438
Accrued payroll, withholdings and benefits	486,221	115,750	484,513			62,670	1,149,154
Deposits payable	18,711		17,978			2,000	38,689
Due to other government units	54,075	0					54,075
Unearned revenue	800,518		4,013	2,241,630		298,713	3,344,874
Total liabilities	1,930,290	438,134	673,086	2,305,692	0	2,824,028	8,171,230
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue - special assessments							\$0
Unavailable revenue - land sales contract	\$0						0
Unavailable revenue - property taxes	1,034,270					\$53,308	1,087,578
Total deferred inflows of resources	1,034,270	0	0	0	0	53,308	1,087,578
FUND BALANCES							
Nonspendable	\$220,565	\$1,759,356	\$123,608			\$8,900	\$2,112,429
Restricted	3,857,174	12,665,835	1,822,767	\$5,518,026	\$0	1,416,186	25,279,988
Committed	2,940		2,781,847			12,440,739	15,225,526
Assigned	23,699,634					253,813	23,953,447
Unassigned	51,629,097						51,629,097
Total fund balances	79,409,410	14,425,191	4,728,222	5,518,026	0	14,119,638	118,200,487
Total liabilities, deferred inflows of resources, and fund balances	\$82,373,970	\$14,863,325	\$5,401,308	\$7,823,718	\$0	\$16,996,974	\$127,459,295

The accompanying notes are an integral part of this statement.

DOUGLAS COUNTY, OREGON
RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE
STATEMENT OF NET POSITION
June 30, 2024

Fund Balances - Governmental Funds \$118,200,487

Amounts reported for governmental activities in the statement of net position are different because:

Other post-employment benefits asset is not available in current period therefore is not reported in the governmental funds 703,947

Lease assets not available in current period therefore not reported in governmental funds 3,939,017

Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds:

Capital assets not being depreciated	\$35,379,985	
Capital assets being depreciated, net of depreciation	139,424,612	
Right-to-use assets, net of amortization	1,862,153	176,666,750

Deferred Outflows of Resources related to pensions 26,247,530

Deferred Outflows of Resources related to OPEB 246,351

Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.

Notes payable	(42,000)	
Accrued compensated absences	(2,828,065)	
Lease & SBITA liabilities payable	(1,929,033)	
Net Pension liability	(95,876,400)	
OPEB liability	(3,798,616)	(104,474,114)

Deferred Inflows of Resources:

Amounts that were not available to fund current expenditures and therefore are not reported as revenue in the governmental funds. 1,087,578

Related to leases (3,555,600)

Related to pensions (8,051,135)

Related to OPEB (1,897,154)

Internal service funds are used by management to charge the costs of certain activities to individual funds. Net position of the internal service funds are reported with governmental activities. 13,359,755

Net Position of Governmental Activities \$222,473,412

The accompanying notes are an integral part of this statement.

DOUGLAS COUNTY, OREGON
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
For the Year Ended June 30, 2024

	General Fund	Public Works Fund	Public Safety Fund	Title III Fund	Government Relief Fund	Other Governmental Funds	Total Governmental Funds
Revenues:							
Charges for services	\$11,734,424	\$22,479	\$2,307,017			\$1,384,871	\$15,448,791
Permits, licenses and fines	1,053,374	0	1,953,193				3,006,567
Intergovernmental	18,221,989	17,814,429	6,328,465	\$2,697,641	\$0	6,123,792	51,186,316
Property taxes	12,545,484					643,299	13,188,783
Assessments		0					0
Interest	4,345,446	1,080,106	63,304	241,561	0	545,070	6,275,487
Other	1,519,182	41,285	591,863			1,814,945	3,967,275
Total revenues	49,419,899	18,958,299	11,243,842	2,939,202	0	10,511,977	93,073,219
Expenditures:							
Current:							
General Government	23,609,741			1,531,508		1,518,608	26,659,857
Public Safety	5,149,953		32,273,817		0	0	37,423,770
Highways and Streets		13,219,833					13,219,833
Health and Welfare						4,324,933	4,324,933
Culture and Recreation	3,821,801					3,170,991	6,992,792
Conservation						602,875	602,875
Education						1,733,602	1,733,602
Capital outlay	2,243,324	4,556,159	1,062,010		0	5,754,835	13,616,328
Debt service:							
Principal						21,000	21,000
Interest						1,890	1,890
Total expenditures	34,824,819	17,775,992	33,335,827	1,531,508	0	17,128,734	104,596,880
Excess (deficiency) of revenues over (under) expenditures	14,595,080	1,182,307	(22,091,985)	1,407,694	0	(6,616,757)	(11,523,661)
Other financing sources (uses):							
Transfers in	2,457,958	418,530	22,546,069			2,949,415	28,371,972
Transfers out	(17,095,737)	(9,334,802)	(200,958)	(571,679)	0	(279,000)	(27,482,176)
Total other financing sources (uses)	(14,637,779)	(8,916,272)	22,345,111	(571,679)	-	2,670,415	889,796
Net change in fund balances	(42,699)	(7,733,965)	253,126	836,015	0	(3,946,342)	(10,633,865)
Fund balances, beginning	79,256,043	22,291,109	4,475,096	4,682,011	0	18,065,980	128,770,239
Change in reserve for inventories	196,066	(131,953)					64,113
Fund balances, ending	\$79,409,410	\$14,425,191	\$4,728,222	\$5,518,026	\$0	\$14,119,638	\$118,200,487

The accompanying notes are an integral part of this statement.

DOUGLAS COUNTY, OREGON
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2024

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - Governmental Funds		(\$10,633,865)
<p>Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation during the year:</p>		
Acquisition of capital assets	\$13,162,108	
Less current year depreciation and amortization	<u>(7,504,544)</u>	5,657,564
<p>In the statement of activities, only the gain (loss) on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. The difference represents the book value of the capital assets sold.</p>		
		(47,063)
<p>Governmental funds reported an increase in inventory values as a change in fund balance; however, in the statement of activities the change is included in expenses.</p>		
		64,113
<p>Revenues in the statement of activities that do not provide current financial resources are deferred inflows of resources in the governmental funds.</p>		
		220,361
<p>Lease and SBITA activity which do not provide current financial resources and are not reported in the governmental funds.</p>		
		654,735
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.</p>		
		(206,222)
<p>The change in the net pension liability and deferred outflows and inflows of resources related to pension does not require the use of current financial resources and is not reported in the governmental funds.</p>		
		7,589,992
<p>The change in the OPEB asset and deferred outflows and inflows of resources related to OPEB does not require the use of current financial resources and is not reported in the governmental funds.</p>		
		103,295
<p>Internal service funds are used by management to charge the costs of certain activities to individual funds. The net income (loss) of the internal service funds, along with any change in contributed capital, is reported with governmental activities.</p>		
		<u>330,954</u>
Change in net position - governmental activities		<u><u>\$3,733,864</u></u>

The accompanying notes are an integral part of this statement.

DOUGLAS COUNTY, OREGON
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
June 30, 2024

	Business-type Activities - Enterprise Funds			Governmental Activities Internal Service Funds
	Salmon Harbor	Solid Waste	Total	
ASSETS				
Current assets:				
Cash and investments	\$1,067,412	\$16,280,477	\$17,347,889	\$14,186,083
Receivables	108,868	636,857	745,725	6,433
Leases receivable	48,033		48,033	0
Inventories	47,604		47,604	261,907
Deposits and prepaids				1,214,990
Total current assets	<u>1,271,917</u>	<u>16,917,334</u>	<u>18,189,251</u>	<u>15,669,413</u>
Noncurrent assets:				
Leases receivable	<u>890,845</u>		<u>890,845</u>	
Capital assets:				
Capital assets not being depreciated	899,463	8,630,183	9,529,646	459,478
Capital assets being depreciated, net of depreciation	5,954,977	4,669,224	10,624,201	1,601,298
Right-to-use assets, net of amortization	<u>8,007</u>		<u>8,007</u>	
Total capital assets	<u>6,862,447</u>	<u>13,299,407</u>	<u>20,161,854</u>	<u>2,060,776</u>
Total assets	<u>9,025,209</u>	<u>30,216,741</u>	<u>39,241,950</u>	<u>17,730,189</u>
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows of resources related to pension	<u>671,579</u>	<u>1,063,333</u>	<u>1,734,912</u>	
LIABILITIES				
Current liabilities:				
Accounts payable	85,407	694,273	779,680	2,119,541
Accrued payroll, withholdings and benefits	31,880	52,361	84,241	748,507
Deposit payable		(3,135)	(3,135)	
Deferred Revenue	1,331		1,331	
Accrued claims liability				600,000
Accrued compensated absences	19,866	28,724	48,590	11,297
SBITA liabilities payable	<u>2,996</u>		<u>2,996</u>	
Total current liabilities	<u>141,480</u>	<u>772,223</u>	<u>913,703</u>	<u>3,479,345</u>
Noncurrent liabilities:				
Accrued claims liability				1,150,000
Accrued compensated absences	46,353	67,023	113,376	26,361
SBITA liabilities payable	5,588		5,588	
Net Pension liability	2,453,128	3,884,119	6,337,247	
Landfill closure/postclosure liability		<u>22,002,000</u>	<u>22,002,000</u>	
Total noncurrent liabilities	<u>2,505,069</u>	<u>25,953,142</u>	<u>28,458,211</u>	<u>1,176,361</u>
Total liabilities	<u>2,646,549</u>	<u>26,725,365</u>	<u>29,371,914</u>	<u>4,655,706</u>
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows of resources related to leases	855,139		855,139	
Deferred inflows of resources related to pension	<u>205,999</u>	<u>326,165</u>	<u>532,164</u>	
Total deferred inflows of resources	<u>1,061,138</u>	<u>326,165</u>	<u>1,387,303</u>	
NET POSITION				
Net investment in capital assets	6,853,863	12,904,869	19,758,732	2,060,776
Unrestricted (deficit)	<u>(864,762)</u>	<u>(8,676,325)</u>	<u>(9,541,087)</u>	<u>11,013,707</u>
Total net position	<u>5,989,101</u>	<u>4,228,544</u>	<u>10,217,645</u>	<u>13,074,483</u>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds	<u>(192,347)</u>	<u>(92,925)</u>	<u>(285,272)</u>	
Net position of business-type activities	<u>\$5,796,754</u>	<u>\$4,135,619</u>	<u>\$9,932,373</u>	

The accompanying notes are an integral part of this statement.

DOUGLAS COUNTY, OREGON
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
PROPRIETARY FUNDS
for the year ended June 30, 2024

	Business-type Activities - Enterprise Funds			Governmental Activities Internal Service Funds
	Salmon Harbor	Solid Waste	Total	
Operating revenues:				
Charges for services	\$2,758,524	\$10,467,513	\$13,226,037	\$14,405,845
Other	610,097	87,830	697,927	867,510
Total operating revenues	<u>3,368,621</u>	<u>10,555,343</u>	<u>13,923,964</u>	<u>15,273,355</u>
Operating expenses:				
Salaries and wages	882,075	1,632,341	2,514,416	558,237
Payroll taxes and benefits	863,804	1,335,514	2,199,318	317,407
Operating supplies and expenses	1,139,691	4,344,395	5,484,086	11,135,472
Landfill closure/postclosure		1,586,000	1,586,000	
Utilities	523,253	93,498	616,751	44,944
Administrative expenses	293,783	228,054	521,837	2,900,548
Depreciation and amortization	316,796	450,388	767,184	566,047
Total operating expenses	<u>4,019,402</u>	<u>9,670,190</u>	<u>13,689,592</u>	<u>15,522,655</u>
Operating income (loss)	<u>(650,781)</u>	<u>885,153</u>	<u>234,372</u>	<u>(249,300)</u>
Nonoperating revenues and expenses:				
Intergovernmental	227,831	10,461	238,292	
Interest income	87,968	641,965	729,933	430,061
Interest expense	(565)		(565)	
Gain (loss) on disposal of capital assets	0	(11,479)	(11,479)	63,698
Total nonoperating revenues and expenses	<u>315,234</u>	<u>640,947</u>	<u>956,181</u>	<u>493,759</u>
Capital contributions	0	0	0	
Transfers in	83,950		83,950	0
Transfers out	(226,000)	(747,746)	(973,746)	
Change in net position	(477,597)	778,354	300,757	244,459
Total net position-beginning	<u>6,466,698</u>	<u>3,450,190</u>	<u>9,916,888</u>	<u>12,830,024</u>
Total net position-ending	<u>\$5,989,101</u>	<u>\$4,228,544</u>	<u>\$10,217,645</u>	<u>\$13,074,483</u>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds	<u>(31,474)</u>	<u>(55,021)</u>	<u>(86,495)</u>	
Change in net position of business-type activities	<u>(\$509,071)</u>	<u>\$723,333</u>	<u>\$214,262</u>	

The accompanying notes are an integral part of this statement.

DOUGLAS COUNTY, OREGON
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
for the year ended June 30, 2024

	Business-type Activities - Enterprise Funds			Governmental Activities Internal Service Funds
	Salmon Harbor	Solid Waste	Total	
Cash flows from operating activities:				
Receipts from customers	\$3,282,433	\$10,952,436	\$14,234,869	
Receipts from interfund services provided				\$15,265,534
Payments to suppliers and contractors	(1,927,632)	(4,985,423)	(6,913,055)	(12,532,853)
Payments to employees	(1,544,589)	(2,862,916)	(4,407,505)	(1,367,331)
Other operating receipts				1,388
Net cash provided by (used in) operating activities	<u>(189,788)</u>	<u>3,104,097</u>	<u>2,914,309</u>	<u>1,366,738</u>
Cash flows from noncapital financing activities:				
Transfer to other funds	(226,000)	(747,746)	(973,746)	
Transfers from other funds	83,950		83,950	0
Operating grants from other governmental entities	227,831	10,461	238,292	
Net cash provided by (used in) noncapital financing activities	<u>85,781</u>	<u>(737,285)</u>	<u>(651,504)</u>	<u>0</u>
Cash flows from capital and related financing activities:				
Proceeds from sale of capital assets	0	0	0	63,698
Acquisition of capital assets	(55,382)	(3,106,190)	(3,161,572)	(1,054,471)
Net cash provided by (used in) capital and related financing activities	<u>(55,382)</u>	<u>(3,106,190)</u>	<u>(3,161,572)</u>	<u>(990,773)</u>
Cash flows from investing activities:				
Interest received	87,968	641,965	729,933	430,061
Net increase (decrease) in cash and cash equivalents	(71,421)	(97,413)	(168,834)	806,026
Cash and cash equivalents, beginning	1,138,833	16,377,890	17,516,723	13,380,057
Cash and cash equivalents, ending	<u>\$1,067,412</u>	<u>\$16,280,477</u>	<u>\$17,347,889</u>	<u>\$14,186,083</u>
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:				
Operating income (loss)	(\$650,781)	\$885,153	\$234,372	(\$249,300)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Depreciation and amortization	316,796	450,388	767,184	566,047
(Increase) decrease in:				
Accounts receivable	(60,570)	397,093	336,523	(6,433)
Prepaid expenses and deposits	(3,350)	0	(3,350)	(539,437)
Inventories	13,426		13,426	109,491
Leases receivables	(1,624)	0	(1,624)	0
Deferred outflows of resources related to pension	(156,537)	(187,763)	(344,300)	
Increase (decrease) in:				
Accounts payable	22,439	(323,004)	(300,565)	1,978,057
Deposits		3,528	3,528	
Accrued payroll, withholdings and benefits	12,167	15,039	27,206	(501,036)
Accrued compensated absences	4,323	7,623	11,946	9,349
Deferred Revenue	(174)		(174)	
Net pension liability	531,008	616,514	1,147,522	
Landfill closure/postclosure liability		1,586,000	1,586,000	
Deferred inflows of resources related to leases	(27,240)		(27,240)	
Deferred inflows of resources related to pension	(189,671)	(346,474)	(536,145)	
Total adjustments	<u>460,993</u>	<u>2,218,944</u>	<u>2,679,937</u>	<u>1,616,038</u>
Net cash provided by (used in) operating activities	<u>(\$189,788)</u>	<u>\$3,104,097</u>	<u>\$2,914,309</u>	<u>\$1,366,738</u>
Noncash investing, capital and financing activities:				
Book value of capital assets disposed	\$0	\$74,548	\$74,548	\$0

The accompanying notes are an integral part of this statement.

DOUGLAS COUNTY, OREGON
STATEMENT OF FIDUCIARY NET POSITION
June 30, 2024

	<u>Custodial Funds</u>
ASSETS	
Cash and investments:	
Equity in pooled cash and investments	\$7,819,981
Property taxes receivable	10,094,422
Accrued interest receivable	<u>5,278</u>
Total assets	<u><u>\$17,919,681</u></u>
LIABILITIES	
Due to individuals, organizations, and other governments	<u>\$11,209,234</u>
Total liabilities	<u>11,209,234</u>
FIDUCIARY NET POSITION	
Restricted for:	
Individuals, organizations, and other governments	<u><u>\$6,710,447</u></u>

The accompanying notes are an integral part of this statement.

DOUGLAS COUNTY, OREGON
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
For the Year Ended June 30, 2024

ADDITIONS

Taxes Collected	\$128,827,802
Fees Collected	895,533
Forfeitures & Seizures	1,006,317
Interest	<u>583,207</u>
Total additions	<u>131,312,859</u>

DEDUCTIONS

Distributions	<u>129,937,147</u>
Total deductions	<u>129,937,147</u>
Change in fiduciary net position	<u>1,375,712</u>
Fiduciary net position - beginning	<u>5,334,735</u>
Fiduciary net position - ending	<u><u>\$6,710,447</u></u>

The accompanying notes are an integral part of this statement.

NOTES TO FINANCIAL STATEMENTS

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DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS
June 30, 2024

1. Summary of Significant Accounting Policies

A. Reporting Entity

The County is a municipal corporation governed by a Board of Commissioners consisting of three independently elected members who serve full-time and are compensated. As required by generally accepted accounting principles, these financial statements present the County and its component unit, an entity for which the County is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations.

Component Units

The County reports the following component unit:

Blended Component Unit

The 4-H Extension Service District was approved by a vote of the people on May 20, 2008 and created by Order of the Board of Commissioners on June 11, 2008 under the provisions of ORS 451.010(1) (i). The District is governed by a Board comprised of the Douglas County Board of Commissioners. In the role of County management, the Board of Commissioners has operational responsibility for the District. The District is included in the non-major special revenue funds and, like the County, has a fiscal year ending June 30.

Complete financial statements for the 4-H Extension Service District may be obtained at the District's office located at 1134 SE Douglas Ave., Roseburg, Oregon 97470.

B. Government-wide and Fund Financial Statements

The Statement of Net Position and the Statement of Activities report information on the nonfiduciary activities of the County (the primary government) and its component unit. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or program is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or program. Program revenues include: charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or program; and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. Remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

The County reports the following major governmental funds:

The *General Fund* accounts for all financial resources not accounted for and reported in another fund.

The *Public Works Fund* accounts for expenditures restricted under Article IX of the Constitution of the State of Oregon. Expenditures from this fund are for construction, reconstruction, improvement, repair, maintenance, and operation of roads and bridges within the County. Major revenues are motor vehicle fee apportionments from the State of Oregon and revenues under the *Secure Rural Schools and Community Self-Determination Act* that replace the former apportionment of proceeds from timber sales on federal forest lands.

The *Public Safety Fund* was established to account for many of the County's public safety programs. It includes the sheriff, communications, radio system, work crew and drug enforcement activities. Revenues consist of grants from federal and state agencies, shared revenues, fees and fines, and transfers in from other funds.

The *Title III Fund* was established to account for the funds received from the *Secure Rural Schools and Community Self-Determination Act*. Expenditures are restricted to categories listed in the Act.

The County reports the following major enterprise funds:

The *Salmon Harbor Fund* is used to account for operations at the Salmon Harbor Marina. Current operations include dry camping, boat launching and moorage, marine fueling, sewage waste dumping, and an R.V. park with resort amenities.

The *Solid Waste Fund* is used to account for disposal fees, operations of solid waste and landfill sites, establish and maintain landfill permits, engineering and monitoring costs, and landfill closure and post closure costs.

Additionally, the County reports the following fund types:

Internal service funds are used to account for general liability, auto liability, workers' compensation, unemployment and the County's motor pool activities that are charged to other departments on a cost-reimbursement basis.

Custodial Fund - The County has one *Custodial Fund* that is used to account for the County's collection and turnover of property taxes to all other taxing districts within the County and for miscellaneous clearing accounts held by the Treasurer.

C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements and the proprietary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*; custodial funds are also reported using the *accrual basis of accounting* and use the economic resources measurement focus as well. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, intergovernmental revenue, charges for services, fees and interest are susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when the County receives cash.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. The only exception is where the elimination would distort the direct costs and program revenues reported by the various functions concerned.

Amounts reported as program revenues include: charges to customers or applicants for goods, services, or privileges provided; operating grants and contributions; and capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Salmon Harbor Fund, Solid Waste Fund and the County's internal service funds are charges to customers for sales and services. Operating expenses for the enterprise fund and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The County implemented GASB (Government Accounting Standards Board) Statement No. 54 in a prior year. Under GASB No. 54, the Dog Control Fund and Law Library Fund no longer meet the definition of a special revenue fund. These funds have been combined with the General Fund for Basic Financial Statement presentation. The Dog Control Fund and Law Library Fund Budget and Actual schedules continue to be shown separately in Other Supplemental Data for Oregon budget law purposes.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, and then unrestricted resources as they are needed.

The County also implemented GASB (Governmental Accounting Standards Board) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68* in a prior year. GASB Statement No. 68 establishes standards for measuring and recognizing pension liabilities, deferred outflows

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

of resources, deferred inflows of resources, and expense/expenditures. GASB Statement No. 71 addresses an issue regarding application of the transition provisions of GASB Statement No. 68. Additional information can be found in Note 4C – Pension Plan.

The County also implemented GASB (Governmental Accounting Standards Board) Statement No. 77, *Tax Abatement Disclosures*. The County participates in a number of property tax abatement programs. All such abatement programs are authorized by Oregon revised statutes or by local resolution or ordinance. Some programs are initiated by the County and others by other local governments and state agencies. As the amount of taxes abated during the year is immaterial to the County, no additional disclosure has been made.

Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* was implemented in a previous year. Additional information can be found in Note 4D – Postemployment Healthcare Benefits. Additional information on the Retiree Health Insurance Account (RHIA), as required as part of the implementation, can be found in Note 4E.

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

1. *Deposits and Investments*

The County maintains a cash and investment pool that is available for use by all funds. The County reports all short-term, highly liquid money market investments and participating interest-earning investment contracts with a remaining maturity at time of purchase of three months or less at amortized cost. Investments with a remaining maturity at time of purchase of more than three months are valued at fair value.

For purposes of the statement of cash flows, cash and cash equivalents include all assets in the cash and investment management pool. The cash and investment management pool has the general characteristic of a demand deposit account for the proprietary funds in that these funds may deposit additional cash at any time and also effectively may withdraw cash at any time without prior notice or penalty.

State statutes authorize the County to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, municipal bonds, banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP).

2. *Receivables*

Accounts receivable represent uncollected rents, fees and other charges. County management believes that the amount of any uncollectible accounts included in receivables is immaterial. Therefore, no provision for uncollectible accounts has been made.

Assessments and mortgage notes receivable represent uncollected amounts assessed against benefited property owners for the cost of local improvements. An allowance for uncollectible amounts is not deemed necessary because substantially all amounts, including delinquent assessments, should be recoverable through liens. Substantially all assessments are collectible in installments, including interest of 4.5% over a period of ten years. The County does not consider assessment receivables to meet the "available" criteria for revenue accrual, as installments are received more than 60 days after year-end.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

Property taxes receivables are deemed to be substantially collectible or recoverable through foreclosure. Accordingly, no allowance for doubtful tax accounts is deemed necessary.

Property taxes are levied and become a lien on July 1. Property taxes are assessed in October and tax payments are due November 15th of the same year. Under the partial payment schedule, the first one-third of taxes is due November 15th, the second one-third on February 15th, and the remaining one-third on May 15th. A three percent discount is allowed if full payment is made by November 15th and a two percent discount is allowed if two-thirds payment is made by November 15th. Taxes become delinquent if not paid by the due date and interest accrues after each trimester at a rate of one and one-third percent per month (16% annually). Property foreclosure proceedings are initiated four years after the tax delinquency date.

3. *Leases Receivable/Leases Payable*

A lease is defined as a contract that conveys control of the right to use another entity's nonfinancial asset as specified in the contract for a period of time in an exchange or exchange-like transactions. Examples of nonfinancial assets include buildings, land, vehicles and equipment. Right-to-use lease assets and related leases payable are shown in the financial statements for leases in which the County serves as lessee. Lease assets are amortized over the life of the lease. Leases receivable and deferred inflows of resources are shown in the financial statements for leases in which the County serves as lessor.

4. *Subscription-Based Information Technology Arrangements (SBITA) Assets/SBITA Payables*

SBITA assets consist of software which the County subscribes to for a term of more than one year. SBITA assets and related SBITA payables are recorded at the inception of the subscription at the net present value of the future subscription payments at the County's incremental borrowing rate. SBITA assets are amortized over the life of the subscription.

5. *Inventories*

Inventories of road repair materials and supplies in the governmental fund of Public Works, and items held for resale in the General Fund, are valued at average cost and is shown in the balance sheet as an asset and a reservation of fund balance. Inventories of materials and supplies in the proprietary fund of Fleet Management and Salmon Harbor are valued at average cost and are recorded as expenses when consumed.

6. *Deposits and Prepaid Items*

Deposits represent amounts held by others as agents of the County that remains the property of the County and will be returned to the County. Prepaids represent regularly recurring payments made to vendors for services that reflect costs applicable to future accounting periods. Deposits are recorded as expenditures when consumed rather than

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

when purchased. Prepaids are recognized as expenditures when used and consumed (consumption method).

7. *Capital Assets*

Capital assets are stated at either cost, estimated historical cost or acquisition value on the date donated for donated assets. Capital assets are defined by the County as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of two years. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset life are not capitalized. Upon disposal of capital assets, the historical cost, estimated historical cost or acquisition value of donated assets is removed from County asset records, and proceeds from any sales are generally recorded as revenue in the governmental fund financial statements or as a gain or loss on disposal of assets in proprietary fund and government-wide financial statements.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest costs of tax exempt debt, less interest earned on investments acquired with these proceeds, incurred during the construction phase of capital assets of business-type activities are included as part of the capitalized value of the assets constructed. No interest was capitalized in fiscal year 2024.

Property, plant, and equipment of the County are depreciated using the straight-line method over the following estimated useful lives:

Sewer system	30 years
Equipment and vehicles	3-20 years
Buildings and improvements	7-50 years
Dams	75 years
Roads and bridges	30-50 years

8. *Compensated Absences*

County employees accumulate earned but unused vacation, compensatory and sick leave benefits in accordance with applicable policy, bargaining agreements and state law. Vacation leave and compensatory time is recorded in government-wide and proprietary financial statements as earned by employees. A liability and expenditure for these amounts is reported in governmental funds only if matured, for example, as a result of employee resignations and retirements. Accumulated sick leave lapses when an employee leaves County employment and upon separation from service, no monetary obligation exists.

9. *Long-term Obligations*

All County long-term obligations are included in the government-wide financial statements. Long-term obligations directly related to and expected to be paid from proprietary funds are also included in those funds.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

10. *Pension Plan*

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (PERS) and additions to/deductions from PERS' fiduciary net position have been determined on the same basis as they are reported by PERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

11. *Deferred outflows/inflows of resources*

The County implemented GASB Statement No. 65 in a prior year. Under GASB No. 65 certain items previously reported as assets or liabilities are now reported as deferred outflows/inflows of resources.

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to future periods and so will *not* be recognized as an outflow of resources (expense/expenditure) until then.

Similarly, in addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The County reports special assessments, property taxes and land sales contracts as *unavailable revenues* in the governmental funds balance sheet.

12. *Net Position Flow Assumption*

Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted-net position to have been depleted before unrestricted – net position is applied.

13. *Fund Balance Flow Assumptions*

Occasionally, the County will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

14. *Fund Balance Policies*

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The County itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the Board of Commissioners (the County's highest level of decision-making authority). The Board can adopt an order prior to the end of the fiscal year to commit a fund balance. Once adopted, the limitation imposed by the Board order remains in place until a similar action is taken (the adoption of another order) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as committed. The Board of Commissioners has by Board order authorized the chief financial officer to assign the fund balance. The Board may also assign a fund balance as it does when appropriating a fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. Normally, an additional action does not have to be taken to remove an assignment.

15. *Use of Estimates*

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

16. *New Accounting Pronouncement*

The Governmental Accounting Standards Board (GASB) issued Statement No. 100, Accounting Changes and Error Corrections. The primary objective of this Statement is to enhance the accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent and comparable information for making decisions or assessing accountability. The County implemented GASB Statement No. 100 in the year ended June 30, 2024.

2. *Stewardship, Compliance, and Accountability*

A. Budgetary Information

Except for certain fiduciary funds, state law requires the County to budget all funds. State law further requires that total resources in each fund equal total expenditures and requirements for that fund. Appropriations in all budgeted funds lapse at the end of the fiscal year.

During the month of March each year, all departments of the County submit requests for appropriations to the Budget Officer so that a budget can be prepared. In May, proposed budgets are presented to the County Budget Committee for approval. The County Board of Commissioners holds public hearings and a final budget is adopted no later than June 30.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

The County prepares its annual budget on a detailed line item basis for management purposes, and adopts and appropriates the budget for legal control by organizational unit (department) or by expenditure type (personnel services, materials and services, capital outlay, other and transfers) where organizational units are not applicable. The level of control for General, Public Works, Public Safety, Dog Control, Health and Social Services, and Water Resource Development funds is by organizational unit. All other funds are controlled by expenditure type. Under State law, the appropriation levels become the legal spending control levels for County operations. Budgets can be modified during the fiscal year through different means. Management may make line item changes at any time within appropriation categories without formal action. Transfers of appropriations between organizational units, expenditure types or funds require the approval of the Board of Commissioners.

State law requires a supplemental budget to increase appropriations when unexpected additional resources become available. The Board approved one supplemental budget and one emergency budget adjustment during the year that provided spending authority for additional resources not anticipated at the time the original budget was adopted.

Encumbrance accounting, under which purchase orders, contracts and other commitments for expenditure of monies are recorded to restrict a portion of the appropriation, is employed for administrative control purposes in all funds except for Fiduciary Funds. Encumbrances at year-end do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year. Note 4B identifies encumbrances outstanding at June 30, 2024.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

3. Detailed Notes on all Funds

A. Cash and Investments

The County's cash and investments are comprised of the following at June 30, 2024:

Cash on hand	\$207,201
Deposits with financial institutions	2,934,126
Investments	<u>153,536,639</u>
Total cash and investments	156,677,966
Less cash and investments in agency fund	<u>(7,819,981)</u>
Cash and investments, as reported on the Statement of Net Position	<u><u>\$148,857,985</u></u>

Deposits

Deposits with financial institutions are bank demand deposits. Total bank balances, as shown on bank records at June 30, 2024 are \$3,974,825. Insurance and collateral requirements for deposits are established by banking regulations and Oregon law. Of these deposits, \$580,690 were covered by federal depository insurance (FDIC), and \$3,394,135 by collateral held in a shared liability pool made up of all public funds depositories in Oregon.

The Oregon State Treasurer is responsible for monitoring public funds held by bank depositories in excess of FDIC insured amounts, and for assuring that public funds on deposit are collateralized against custodial credit risk to the extent required by Oregon Revised Statutes (ORS) 295. Custodial credit risk on deposits is the risk that in the event of bank failure, the County's deposits may not be returned. The amount of collateral is set by the Public Funds Collateralization Program (PFCP), a multiple financial institution collateral pool created by the Office of the State Treasurer. The amount of collateral set by the PFCP is between 10% and 110% of each bank's public fund deposits based on their net worth and level of capitalization. Although the PFCP creates a shared liability structure for participating bank depositories, it does not guarantee that all funds are 100% protected.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

Investments

State statutes authorize the County to invest in general obligations of the U.S. Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, commercial paper, and the Oregon Local Government Investment Pool, among others. The County has no investment policy that would further limit its investment choices.

At June 30, 2024, the County's investments consisted of:

	Fair Value	Percent
Investment in Oregon Local Government		
Investment Pool	\$31,997,374	20.8%
U.S. Government Agency Securities	104,831,288	68.3%
Municipal Securities	8,915,410	5.8%
Corporate Bonds	7,792,567	5.1%
Total investments	\$153,536,639	100.0%

The County's investments in U.S. Government Agency Securities, Municipal Securities and Corporate Bonds are reported at fair value within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The County's investments in U.S. Government Agency Securities, Municipal Securities and Corporate Bonds are valued using quoted market prices (Level 1 inputs) at the end of the reporting period, June 30, 2024.

The Oregon Local Government Investment Pool is an open-ended, no-load diversified portfolio pool. Participants' account balances in the pool are determined by the amount of participants' deposits, adjusted for withdrawals and distributed interest. Interest is calculated and accrued daily on each participant's account based on the ending account balance and a variable interest rate determined periodically by the Oregon Short-Term Fund.

The Oregon Local Government Investment Pool is an external investment pool which is part of the Oregon Short-Term fund. Investment policies are governed by the Oregon Revised Statutes and the Oregon Investment Council (Council). The State Treasurer is the investment officer for the Council. Investments are further governed by portfolio guidelines issued by the Oregon Short-Term Fund Board. The Oregon Short-Term Fund does not receive credit quality ratings from nationally recognized statistical rating organizations.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Oregon Short-Term Fund manages this risk by limiting the maturity of the investments held by the fund. Weighted average maturities of investments in the Oregon Short-Term Fund at June 30, 2024 were: 76% mature within 90 days, 17% mature within three months to one year, 7% mature over one year, and 0% mature over three years.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

As of June 30, 2024, maturities for the County's other investments are as follows:

	Less than One Year	One to Five Years
U.S. Government Securities:		
U.S. Treasury Bills	\$15,113,699	
U.S. Treasury Notes	21,647,536	17,044,649
U.S. Treasury Strips	6,038,904	
U.S. Government Agency Securities:		
Federal Farm Credit Bank		23,413,870
Federal Home Loan Bank	9,869,344	7,821,188
Federal Home Loan Mortgage Corp.	944,242	
Tennessee Valley Authority		2,937,856
Municipal Securities	4,371,160	4,544,250
Corporate Debt	7,792,567	
Total	\$65,777,452	\$55,761,813

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. The County's U.S. Government Agency securities investments are rated AA+ by Standard and Poor's and Aaa by Moody's. The County's corporate debt investments are rated AA- by Standard and Poor's and Aa3 by Moody's. The municipal securities investments are rated Aa1 by Moody's and/or AA+ by Standard and Poor's.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

B. Receivables, net

Receivables at June 30, 2024, including the applicable allowance for uncollectible accounts, are as follows:

	Governmental Funds				
	General	Public Works	Public Safety	Nonmajor governmental funds	Total Gov't Funds
<u>Receivables</u>					
Property Taxes	\$1,115,652			\$57,328	\$1,172,980
Accounts	1,960,810	235,143	2,206,259	1,175,567	5,577,779
Notes and Contracts	160,199			1,025,285	1,185,484
Leases			1,666,000	2,273,017	3,939,017
Interest	488,110				488,110
Gross Receivables	3,724,771	235,143	3,872,259	4,531,197	12,363,370
Less: Allow ance for Uncollectibles				(401,500)	(401,500)
Net Receivables, end of year	<u>\$3,724,771</u>	<u>\$235,143</u>	<u>\$3,872,259</u>	<u>\$4,129,697</u>	<u>\$11,961,870</u>

	Internal Service Funds	Enterprise Funds	Fiduciary Fund	Total
	<u>Receivables (continued)</u>			
Property Taxes			\$10,094,422	\$11,267,402
Accounts	\$6,433	\$745,725		6,329,937
Notes and Contracts				1,185,484
Leases		938,878		4,877,895
Interest			\$5,278	493,388
Gross Receivables	6,433	1,684,603	10,099,700	24,154,106
Less: Allow ance for Uncollectibles				(401,500)
Net Receivables, end of year	<u>\$6,433</u>	<u>\$1,684,603</u>	<u>\$10,099,700</u>	<u>\$23,752,606</u>

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

C. Capital Assets

Capital asset activity for the year ended June 30, 2024 was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Governmental activities:				
Capital assets not being depreciated:				
Land and right of way	\$14,645,184	\$1,405,226		\$16,050,410
Construction in progress	20,382,299	9,630,739	\$10,223,985	19,789,053
Total capital assets not being depreciated	<u>35,027,483</u>	<u>11,035,965</u>	<u>10,223,985</u>	<u>35,839,463</u>
Capital assets being depreciated:				
Buildings and improvements	49,501,714	3,687,327		53,189,041
Furniture and equipment	15,453,292	2,064,486	6,457	17,511,321
Vehicles and heavy equipment	26,449,066	1,533,892	655,283	27,327,675
Dam structures and improvements	28,221,320			28,221,320
Infrastructure	380,228,894	6,118,894		386,347,788
Total capital assets being depreciated	<u>499,854,286</u>	<u>13,404,599</u>	<u>661,740</u>	<u>512,597,145</u>
Less accumulated depreciation for:				
Buildings and improvements	21,214,692	873,293		22,087,985
Furniture and equipment	13,206,007	641,354	6,457	13,840,904
Vehicles and heavy equipment	16,080,003	1,748,154	608,220	17,219,937
Dam structures and improvements	12,605,522	376,284		12,981,806
Infrastructure	301,573,053	3,867,550		305,440,603
Total accumulated depreciation	<u>364,679,277</u>	<u>7,506,635</u>	<u>614,677</u>	<u>371,571,235</u>
Total capital assets being depreciated, net	<u>135,175,009</u>	<u>5,897,964</u>	<u>47,063</u>	<u>141,025,910</u>
Right-to-use assets being amortized:				
Lease assets	2,074,576	13,662	8,450	2,079,788
SBITA assets	1,210,201	4,777		1,214,978
Total right-to-use assets being amortized	<u>3,284,777</u>	<u>18,439</u>	<u>8,450</u>	<u>3,294,766</u>
Less accumulated amortization for:				
Lease assets	508,567	202,351		710,918
SBITA assets	360,090	361,605		721,695
Total accumulated amortization	<u>868,657</u>	<u>563,956</u>		<u>1,432,613</u>
Total right-to-use assets being amortized, net	<u>2,416,120</u>	<u>(545,517)</u>	<u>8,450</u>	<u>1,862,153</u>
Governmental activities capital assets, net	<u>\$172,618,612</u>	<u>\$16,388,412</u>	<u>\$10,279,498</u>	<u>\$178,727,526</u>

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

	Beginning Balances	Increases	Decreases	Ending Balances
Business-type activities:				
Capital assets not being depreciated:				
Land	\$2,509,291			\$2,509,291
Construction in progress	5,604,942	\$1,716,378	\$300,965	7,020,355
Total capital assets not being depreciated	<u>8,114,233</u>	<u>1,716,378</u>	<u>300,965</u>	<u>9,529,646</u>
Capital assets being depreciated:				
Buildings	13,705,352	300,965		14,006,317
Furniture and equipment	727,232	8,168		735,400
Vehicles and heavy equipment	6,985,556	1,437,026	57,395	8,365,187
Infrastructure	10,655,357			10,655,357
Total capital assets being depreciated	<u>32,073,497</u>	<u>1,746,159</u>	<u>57,395</u>	<u>33,762,261</u>
Less accumulated depreciation for:				
Buildings	7,510,114	298,874		7,808,988
Furniture and equipment	535,731	64,516		600,247
Vehicles and heavy equipment	5,058,548	332,392	45,916	5,345,024
Infrastructure	9,315,068	68,733		9,383,801
Total accumulated depreciation	<u>22,419,461</u>	<u>764,515</u>	<u>45,916</u>	<u>23,138,060</u>
Total capital assets being depreciated, net	<u>9,654,036</u>	<u>981,644</u>	<u>11,479</u>	<u>10,624,201</u>
Right-to-use assets being amortized:				
SBITA assets	13,345			13,345
Total right-to-use assets being amortized	<u>13,345</u>			<u>13,345</u>
Less accumulated amortization for:				
SBITA assets	2,669	2,669		5,338
Total accumulated amortization	<u>2,669</u>	<u>2,669</u>		<u>5,338</u>
Total right-to-use assets being amortized, net	<u>10,676</u>	<u>(2,669)</u>		<u>8,007</u>
Business-type activities capital assets, net	<u>\$17,778,945</u>	<u>\$2,695,353</u>	<u>\$312,444</u>	<u>\$20,161,854</u>

Depreciation and amortization expense was charged to functions/programs as follows:

Governmental activities:	
General government	\$1,459,445
Public safety	976,903
Highways and streets	4,660,273
Health and welfare	88,192
Culture and recreation	491,416
Conservation	394,362
Total depreciation expense - governmental activities	<u>\$8,070,591</u>
Business-type activities:	
Salmon Harbor	\$316,796
Solid Waste	450,388
Total depreciation expense - business-type activities	<u>\$767,184</u>

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

D. Leases

The County is involved in various leasing arrangements for land, buildings, and equipment. With the implementation of GASB Statement No. 87, effective for the fiscal year ended June 30, 2022, all existing and newly acquired leases during the current fiscal year were analyzed and classified as either qualified or non-qualified leases, for both lessor and lessee positions.

Lessor lease receivables

The County has 38 lease agreements, which qualify for reporting under GASB 87, in which the County is a lessor (25 for Governmental Activities and 13 for Business-type Activities). These agreements relate to buildings, land, and equipment that are used for various purposes. Periods cover various ranges and the latest expires in 2044. Annual payments vary from approximately \$1,900 to \$157,700. The County recognized \$635,502 in lease revenue released from the Deferred Lease Resources and interest revenue of \$257,083 for the year ending June 30, 2024. Future annual lease payments to be received are detailed in the table below.

Year ended June 30	Governmental Activities			Business-type Activities		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$492,115	\$182,798	\$674,913	\$48,033	\$45,407	\$93,439
2026	524,764	162,013	686,777	52,088	42,938	95,027
2027	426,087	137,087	563,174	56,398	40,263	96,662
2028	355,936	117,580	473,516	60,031	37,375	97,406
2029	302,771	101,747	404,517	62,907	34,355	97,262
2030-2034	1,604,193	270,127	1,874,320	327,453	123,168	450,620
2035-2039	233,152	21,063	254,214	256,797	49,118	305,915
2040-2044	0	0	0	75,171	4,451	79,622
Total	\$3,939,017	\$992,414	\$4,931,432	\$938,878	\$377,075	\$1,315,954

Lessee lease payables

The County has 16 lease agreements, which qualify for reporting under GASB 87, in which the County is a lessee (all for Governmental Activities). These agreements relate to buildings, land, and equipment that are used for various government purposes. Periods cover various ranges and the latest expires in 2049. Annual payments vary from approximately \$900 to \$50,400. Future annual lease commitments as of June 30, 2024 are shown in the table in note 3H.

E. Subscription-Based Information Technology Agreements (SBITA)

The County has 7 SBITAs, which qualify for reporting under GASB 96 (6 for Governmental and 1 for Business-type Activities). Periods cover various ranges and the latest expires in 2027. Annual payments vary from approximately \$3,400 to \$97,500. Future annual SBITA commitments as of June 30, 2024 are shown in the table in note 3H.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

F. Interfund transfers

The composition of interfund balances as of June 30, 2024 is as follows:

<u>Funds</u>	<u>Transfers In</u>	<u>Transfers Out</u>
<u>Governmental Funds:</u>		
General Fund	\$2,457,958	\$17,095,737
Public Works Fund	418,530	9,334,802
Public Safety Fund	22,546,069	200,958
Title III Fund		571,679
Government Relief Fund		
Nonmajor governmental funds	2,949,415	279,000
	28,371,972	27,482,176
<u>Proprietary Funds:</u>		
Salmon Harbor Fund	83,950	226,000
Solid Waste Fund		747,746
Internal service funds		
	83,950	973,746
	\$28,455,922	\$28,455,922

Transfers are used to move revenues from the fund with collection authority to the fund authorized to make the expenditure, and to move unrestricted general fund revenues to finance various programs accounted for in other funds in accordance with budgetary authorization.

G. Unearned Revenue

A detail of revenue that has been received but not yet earned at June 30, 2024 is as follows:

	General	Public Safety	Title III	Government Relief Fund	Other Gov't Funds	Total
<u>Unearned:</u>						
Fees and rents		\$4,013			\$298,713	\$302,726
Grant revenues			\$2,241,630			2,241,630
Payment in lieu of taxes	\$800,518					800,518
Total unearned revenue	\$800,518	\$4,013	\$2,241,630	\$0	\$298,713	\$3,344,874

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

H. Long-term Liabilities

Notes Payable

Description	Maturity Date	Interest Rate	Original	Balance June 30	
			Loan	2023	2024
City of Sutherlin	Dec. 1, 2025	3.11%	\$477,000	\$63,000	\$42,000

Notes Payable to cities in Douglas County are to assist smaller government agencies in Douglas County in developing infrastructure/public improvements necessary to attract and accommodate new business to the area. Douglas County does not own nor maintain the improvements.

Annual debt service requirements to maturity for notes payable are as follows:

Year end June 30	Governmental Activities	
	Principal	Interest
2025	21,000	1,134
2026	21,000	378
	\$42,000	\$1,512

Lease Liabilities Payable

Future annual lease commitments as of June 30, 2024 are as follows:

Year ended June 30	Governmental Activities		
	Principal	Interest	Total
2025	\$169,699	\$74,128	\$243,827
2026	176,476	65,813	242,289
2027	189,500	57,053	246,553
2028	153,029	48,526	201,555
2029	187,381	41,202	228,583
2030-2034	518,824	109,323	628,147
2035-2039	82,579	21,008	103,587
2040-2044	44,698	9,918	54,616
2045-2049	11,611	575	12,186
Total	\$1,533,797	\$427,546	\$1,961,343

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

SBITAs Payable

Future annual SBITA commitments as of June 30, 2024 are as follows:

Year ended June 30	Governmental Activities			Business-type Activities		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$255,255	\$19,525	\$274,780	\$2,996	\$424	\$3,420
2026	139,983	6,915	146,898	3,144	276	3,420
2027	0	0	0	2,444	121	2,565
2028	0	0	0	0	0	0
Total	\$395,238	\$26,440	\$421,678	\$8,584	\$821	\$9,405

Changes in General Long-term Liabilities

Long-term liability activity for the year ended June 30, 2024 was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<u>Governmental Activities</u>					
Notes payable	\$63,000		\$21,000	\$42,000	\$21,000
Compensated absences	2,629,152	2,865,723	2,629,152	2,865,723	859,717
Accrued claims	1,750,000	898,033	898,033	1,750,000	600,000
Lease Liabilities Payable	1,688,748	13,662	168,613	1,533,796	169,699
SBITA Liabilities Payable	781,284	4,778	390,824	395,237	255,255
Net Pension liability	90,916,296	4,960,104		95,876,400	
OPEB liability	3,496,476	302,140		3,798,616	136,252
Total	\$101,324,956	\$9,044,440	\$4,107,622	\$106,261,772	\$2,041,923
<u>Business-Type Activities</u>					
Compensated absences	150,020	161,966	150,020	161,966	48,590
SBITA Liabilities Payable	11,439		2,855	8,584	2,996
Net Pension liability	5,189,725	1,147,522		6,337,247	
Landfill Closure/Postclosure Liability	20,416,000	1,586,000		22,002,000	
Total	\$25,767,184	\$2,895,488	\$152,875	\$28,509,797	\$51,586

Notes payable are liabilities of the Industrial Development Fund. The County assists smaller government agencies within Douglas County with their debt service payments where the debt was created for the development of infrastructure and/or public improvements necessary to attract and accommodate business to the County. Douglas County does not receive the loan proceeds and does not own or maintain the infrastructure and/or improvements

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

Compensated absences are liabilities of the funds in which the related payroll costs accrued. Expenditures for liquidating compensated absences are recorded in the general, special revenue, enterprise and internal service funds. At June 30, 2024, \$37,658 of internal service funds compensated absences is included in governmental activities; \$66,219 is recorded in the business-type activity fund of Salmon Harbor and \$95,747 is recorded in the business-type activity fund of Solid Waste. The accrued claims liability is an internal service fund obligation. General fund, special revenue funds, enterprise and internal service funds have been used in prior years to liquidate pension/OPEB long-term liabilities. Note 4C explains the change in net pension liability.

I. Legal Debt Margin

The County is subject to legal limitations on the amount of debt it can issue. Since the County has no debt applicable to this limitation, it could still issue the full amount without violating such limitations, \$441,698,278.

J. Landfill Closure and Postclosure Care Cost

State and federal laws and regulations require the County to place a final cover on its Roseburg and Reedsport landfills when they stop accepting waste and to perform certain maintenance and monitoring functions at the sites for thirty years after closure. During the year, the County updated the cost estimates of the landfill closure and postclosure care costs in accordance with the State of Oregon Department of Environmental Quality requirements. The \$22,002,000 shown as landfill closure and postclosure care liability at June 30, 2024, represents a portion of the total closure and postclosure cost based on the use of approximately 89 percent of estimated capacity of the Roseburg landfill and 100 percent use of estimated capacity of the Reedsport landfill. This represents an increase of \$1,586,000 from the amount of \$20,416,000, which was recorded as the landfill closure and postclosure liability at June 30, 2023. The estimated remaining life of the Roseburg landfill is approximately 9 years. The County will recognize the remaining estimated cost of closure and postclosure care of \$2,611,000 as the remaining estimated capacity of the Roseburg location is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2024. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The landfill closure and postclosure care costs liability was moved from governmental activities in 2015 to business-type activities in 2016 with the establishment of the Solid Waste/Landfill enterprise fund.

Financial Assurance: The County is required by state and federal regulations to provide assurance of its ability to finance closure and postclosure care costs. Historically, the County demonstrated financial assurance in connection with the estimated closure and postclosure care activities of the landfills using the local government financial assurance test described in Title 40 of the Code of Federal Regulations 258.74 and Oregon Administrative Rule 340-094-0145. Beginning in fiscal year ending June 30, 2015, the County no longer met the requirements of the local government financial assurance test because it could not meet the operating deficit component for the two prior years. The Department of Environmental Quality approved an alternative financial assurance plan in December 2018 after meeting various requirements of the plan proposal. These requirements included passing an ordinance and establishing closure postclosure reserve account for the Roseburg and Reedsport landfill. As of June 30, 2023, the

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

closure postclosure account had \$6,376,694. An amount of \$638,442 was deposited into the closure postclosure account as required by the financial assurance plan and \$328,673 of interest was earned on the amounts accumulated in the account. No withdrawals were made from the closure postclosure account in 2024. The closure postclosure account had a balance of \$7,343,809, in anticipation of future costs, as of June 30, 2024. The County also assured total closure and postclosure care costs of \$24,613,000 as of June 30, 2024.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

K. Fund Balance Components in the Governmental Fund Financial Statements

The following schedule presents details of fund balance components at June 30, 2024:

	Major Funds					
	General Fund	Public Works Fund	Public Safety Fund	Title III Fund	Government Relief Fund	Nonmajor Governmental Funds
<u>FUND BALANCES</u>						
Nonspendable:						
Inventories, deposits and prepays	\$220,565	\$1,759,356	\$123,608			\$8,900
Restricted for:						
Federal Secure Rural Schools Title II and Title III programs	45,220			\$5,518,026		
Law enforcement activities			1,822,767			
Highways, streets and bridges		12,665,835				
Health and welfare						16
District Attorney grant programs	101,859					
Building and electrical purposes	2,379,616					
County Clerk recording purposes	233,969					
Parks maintenance and improvements	36,326					
Surveyor corner preservation	154,289					
Juvenile programs						
4-H extension service activities						853,277
County schools						13,401
Predatory animal activities						2
Wolf Depredation program						
Various GF grants	905,895					
County fairs						549,490
	3,857,174	12,665,835	1,822,767	5,518,026	0	1,416,186
Committed to:						
Health and welfare						2,802,670
Law enforcement activities			2,149,223			
Communication services			158,240			
Radio system			474,384			
Economic development						4,650,495
Land and forest management						3,717,728
Preservation of fish habitat						-
Dog control - spay and neuter	2,940					
Water impound purposes						1,269,846
	2,940	-	2,781,847	-	-	12,440,739
Assigned to:						
FY25 budget appropriations	23,158,861					
Animal control operations	21,248					
Law Library purposes	519,525					
Capital improvement purposes						253,813
	23,699,634	-	-	-	-	253,813
Unassigned, reported in:						
General Fund	51,629,097					
Total	\$79,409,410	\$14,425,191	\$4,728,222	\$5,518,026	\$0	\$14,119,638

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

4. Other Information

A. Self-insurance and Group Insurance Program

The County is self-insured for workers' compensation claims and general liability claims, and carries commercial insurance for all other significant risks. The County has established the Employee Benefit Trust Fund (an internal service fund) to account for and finance its uninsured risks of loss. Other County funds make payments to the Employee Benefit Trust based on an estimate of the amounts needed to pay prior and current-year claims and to establish a reserve for catastrophic losses. Settlements have not exceeded coverage in any of the past three fiscal years.

Claims liabilities for general liability are based on an actuarial estimate of the ultimate cost of settling claims, including incurred but not reported (IBNR) claims. Under Oregon Law, general claims are limited to \$830,300 per claimant and \$1,660,400 aggregate per occurrence. Claims under federal jurisdiction are not subject to such limitations. The first \$1 million per occurrence is self-retained and the balance of liability coverage is purchased through a private insurance carrier. The claims paid during the year under this program were \$549,461. The estimated unpaid loss liability including IBNR at June 30, 2024, was \$1,000,000.

Coverage for workers' compensation claims in excess of \$1,000,000 per occurrence is purchased from commercial insurers. Claim liabilities are based on an actuarial estimate of the ultimate cost of settling claims, including incurred but not reported (IBNR) claims. The claims paid during the year under this program were \$348,572. Total estimated unpaid loss liability at June 30, 2024, including IBNR, is \$750,000.

The County provides a cafeteria-style health insurance program to employees. In January 2019, the County switched from a composite rated health insurance plan to a five (5) tiered plan ranging from employee only to employee plus family. Generally, the County pays 90% of medical premiums and 80% of dental premiums unless otherwise described in a collective bargaining agreement. Benefits include medical, dental, vision, life insurance and long term disability insurance. Employees may also choose supplemental life insurance, cancer/ICU, accidental death and dismemberment, short-term disability and deferred compensation.

Changes in the self-insurance program claims liabilities during the past two years are as follows:

Year	Beginning Balance	Claims and Changes in Estimates	Claim Payments	Ending Balance
2023-24	\$1,750,000	\$898,033	\$898,033	\$1,750,000
2022-23	\$1,750,000	\$599,125	\$599,125	\$1,750,000

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

B. Commitments and Contingencies

The County has commitments under various contracts entered into during the normal course of its operations of approximately \$9,079,429 at June 30, 2024. The approximate commitments by fund are as follows:

General Fund	\$638,676
Public Works Fund	4,100,216
Health and Social Services Fund	625,830
Public Safety Fund	2,475,285
Solid Waste Fund	779,000
All other funds	460,422
	\$9,079,429

Other commitments for encumbrances that lapse at year-end but are re-encumbered in the next fiscal year were not material.

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County counsel the resolution of these matters will not have a material adverse effect on the financial condition of the County.

Any amounts received or receivable from grantor agencies are subject to audit by the grantor agencies, and any adjustments may become a liability of the applicable fund. County management believes that adjustments, if any, will not materially affect the County's financial position.

C. Pension Plan

Plan Description

The County contributes to two pension plans administered by the Oregon Public Employees Retirement System (PERS). The Oregon Public Employees Retirement Fund (OPERF) applies to the County's contribution for qualifying employees who were hired before August 29, 2003, and is a cost-sharing multiple-employer defined benefit pension plan. The Oregon Public Service Retirement Plan (OPSRP) is a hybrid successor plan to the OPERF and consists of two programs: 1) The Pension Program, the defined benefit portion of the plan which applies to qualifying County employees hired on or after August 29, 2003. Benefits are calculated by a formula for members who attain normal retirement age. The formula takes into account final average salary and years of service. 2) The Individual Account Program (IAP), the defined contribution portion of the plan. Effective January 1, 2004, all PERS member contributions began going into the IAP, but effective July 1, 2020 a portion of member contributions were redirected to help fund the defined benefits provided under OPERF Tier One/Tier Two and OPSRP. PERS members retain their existing PERS accounts, but the IAP portion of any future member contributions are deposited into the member's IAP, not the member's PERS account.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

Both PERS plans provide retirement and disability benefits, postemployment healthcare benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. PERS is administered under Oregon Revised Statute Chapter 238, which establishes the Public Employees Retirement Board as the governing body of PERS. PERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained at:

<https://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx>

Benefits provided

1. Tier One/Tier Two Retirement Benefit ORS Chapter 238

Pension Benefits

The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (1.67 percent for general service employees and 2.0 for police and fire) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire). General service employees may retire after reaching age 55 (age 50 for police and fire). Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service (age 55 with fewer than 25 years for police and fire). Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

Death Benefits

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a PERS employer at the time of death,
- the member died within 120 days after termination of PERS-covered employment,
- the member died as a result of injury sustained while employed in a PERS-covered job, or
- the member was on an official leave of absence from a PERS-covered job at the time of death.

Disability Benefits

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 when determining the monthly benefit (age 55 for police and fire).

Benefit Changes after Retirement

Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments.

Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes (COLA). The COLA is capped at 2.0 percent.

2. OPSRP Pension Program (OPSRP DB)

Pension Benefits

The Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

General Service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

Police and fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

Death Benefits

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member. Senate Bill 111, enacted in June 2021, increased this benefit from 50% to 100%.

Disability Benefits

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

Benefit Changes after Retirement

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

(COLA). The COLA is capped at 2.0 percent.

3. OPSRP Individual Account Program (OPSRP IAP)

Pension Benefits

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

Death Benefits

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

Recordkeeping

PERS contracts with VOYA Financial to maintain IAP participant records.

Contributions

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2021 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2023. Employer contributions for the year ended June 30, 2024 were \$13,907,604 excluding amounts to fund employer specific liabilities. The rates in effect for the fiscal year ended June 30, 2024 were 44.42 percent for Tier One/Tier Two General Service Members and Police and Fire Members, 36.99 percent for OPSRP Pension Program General Service Members and 41.78 percent for OPSRP Police and Fire Members. An additional 6 percent contribution is required for the OPSRP Individual Account Program, of which a portion is used to help fund the defined benefits provided under OPERF Tier One/Tier Two and OPSRP.

Pension Liabilities, Pension Expenses, and Deferred Outflows of Resources and Deferred Inflows of Resources related to Pensions

At June 30, 2024, the County reported a liability of \$102,213,647 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021 rolled forward to June 30, 2023. The County's proportion of the net pension liability was based on a projection of the County's long-term share of contributions to the

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

pension plan relative to the projected contributions of all participating entities actuarially determined. PERS has established side accounts for employers that made lump sum payments to the plan in excess of their actuarially required contributions. Since different contribution rates are assessed to employers based on the value of the side accounts, the side account values were reflected separately in the proportionate share calculation. On June 30, 2023, the County's proportion was 0.52689941%.

For the year ended June 30, 2024, the County recognized pension revenue of approximately \$7.3 million. At June 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 3,682,531	\$ 298,582
Changes in proportionate share	452,129	4,219,253
Net difference between projected and actual earnings on investments	1,353,496	-
Changes in assumptions	6,689,445	49,877
Changes in proportion and difference between employer contributions and proportionate share of contributions	1,897,237	4,015,587
County's contributions subsequent to the measurement date	13,907,604	-
Deferred outflows/inflows at June 30, 2024	\$ 27,982,442	\$ 8,583,299

Contributions subsequent to the measurement date of \$13,907,604 reported as deferred outflows of resources will be recognized as a reduction of the net pension liability in the year ended June 30, 2025. Other deferred outflows of resources totaling \$14,074,838 less deferred inflows of resources totaling \$8,583,299 related to pensions will be recognized in pension revenue as follows:

Year Ending June 30,	Amount
2025	\$ 65,073
2026	(3,414,559)
2027	6,603,785
2028	2,120,574
2029	116,666
Total	\$ 5,491,539

Actuarial assumptions

The employer contribution rates effective July 1, 2023, through June 30, 2025, were set using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the PERS

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years. However, Senate Bill 1049, signed into law in June 2019, requires a one-time re-amortization of Tier One/Tier Two unfunded actuarial accrued liability over a 22 year period in the December 31, 2019 actuarial valuation. For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	December 31, 2021 rolled forward to June 30, 2023
Experience Study Report	2020, Published July 20, 2021
Actuarial Cost Method	Entry Age Normal
Amortization Method	Amortized as a level percentage of payroll as layered amortization bases over a closed period; Tier One/Tier Two UAL is amortized over 20 years and OPSRP pension UAL is amortized over 16 years. However, Senate Bill 1049, signed into law in June 2019, requires a one-time re-amortization of Tier One/Tier Two UAL over a closed 22 year period in the December 31, 2019 actuarial valuation.
Asset Valuation Method	Fair value of assets
Actuarial Assumptions:	
Inflation Rate	2.40 percent
Investment Rate of Return	6.90 percent
Discount Rate	6.90 percent
Projected Salary Increases	3.40 percent overall payroll growth
Cost of Living Adjustments (COLA)	Blend of 2.00% COLA and graded COLA (1.25%/0.15%) in accordance with <i>Moro</i> decision; blend based on service.
Mortality	<p>Healthy retirees and beneficiaries: Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p>Active members: Pub-2010 Employee, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p>Disabled retirees: Pub-2010 Disabled Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p>

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2020 Experience Study which reviewed experience for the four-year period ending on December 31,

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

2020.

Long-term expected rate of return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Compounded Annual Return (Geometric)</u>
Global Equity	27.50%	7.07%
Private Equity	25.50%	8.83%
Core Fixed Income	25.00%	4.50%
Real Estate	12.25%	5.83%
Master Limited Partnership	0.75%	6.02%
Infrastructure	1.50%	6.51%
Hedge Fund of Funds - Multistrategy	1.25%	6.27%
Hedge Fund Equity - Hedge	0.63%	6.48%
Hedge Fund - Macro	5.62%	4.83%
Total	<u>100.00%</u>	
Assumed Inflation - Mean		<u>2.35%</u>

Discount rate

The discount rate used to measure the total pension liability was 6.90 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 6.90%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90%) or 1-percentage-point higher (7.90%) than the current rate:

	1% Decrease (5.9%)	Discount Rate (6.9%)	1% Increase (7.9%)
County's proportionate share of the net pension liability	\$ 151,296,952	\$ 102,213,647	\$ 61,136,046

Changes of Plan Provisions

Senate Bill 1049, signed into law in June 2019, introduced a limit on the amount of annual salary included for the calculation of benefits. Beginning in 2020, annual salary in excess of \$195,000 (as indexed for inflation in future years) will be excluded when determining member benefits. Additionally, effective July 1, 2020, a portion of the 6% of salary member contribution to the Individual Account Program was redirected to Employee Pension Stability Accounts, which will help fund the defined benefits provided under Tier One/Tier Two and OPSRP. For Tier One/Tier Two members, the prospectively redirected amount was 2.50% of salary, and for OPSRP members the amount was updated to 0.75% of salary. The redirection only applies to members earning \$2,500 per month (\$3,333 per month beginning in 2022) or more (indexed for inflation). The prospectively redirected amount was updated to 2.40% of salary for Tier One/Tier Two members and 0.65% of salary for OPSRP members beginning with the December 31, 2020 actuarial valuations.

Senate Bill 111, enacted in June 2021, increased the optional death benefit available to a surviving spouse when a retirement-eligible member dies. Previously, this benefit was based on 50% of the actuarial equivalent value of the member's retirement benefit, but this was increased to 100% of the actuarial equivalent value.

Changes in Actuarial Assumptions

In July 2021, the PERS Board selected a lower long-term expected rate of investment return assumption of 6.90% to be used in the December 31, 2020 and December 31, 2021 actuarial valuations. At the same time, the PERS Board reduced the inflation and payroll growth assumptions to 2.40% and 3.40%, respectively.

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial report.

D. Postemployment Health Care Benefits

The County implemented GASB No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* in a previous year. To comply with GASB No. 75, the County must account for the total other postemployment benefits (OPEB) liability which is equal to the present value of the portion of future expected benefit payments that is considered to have been already earned by participants. There are three dates to define under this statement, the fiscal year-end,

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

the measurement date and the actuarial valuation date. The measurement date must be no earlier than the end of the prior fiscal year, and the actuarial valuation date must be no earlier than 30 months prior to the fiscal year-end. In subsequent years, changes to the total OPEB liability due to actuarial gains or losses or due to changes in assumptions are amortized over the average expected future working lifetime of participants, with unamortized amounts treated as deferred outflows or inflows of resources.

Plan Description

Until they become eligible for Medicare, the County is required by ORS 243.303 to provide retirees continued group health insurance coverage for themselves and their qualified dependents at the same rates as active employees. Retirees must pay the entire premium in order to maintain coverage; the County does not directly contribute to the cost of premiums for retirees. However, premiums paid by retirees do not represent the full cost of providing health insurance to retirees because the County’s rates are determined based on claims experience for both active employees and retirees. Since retirees typically have higher medical claims than active employees, medical coverage would be more expensive for retirees in a separately rated health plan. The additional cost of allowing retirees to purchase health insurance at a blended rate is called an implicit rate subsidy and is required to be valued under GASB No. 75. The County treats this implicit rate subsidy as single-employer, defined benefit OPEB plan administered by the County only to satisfy the accounting and financial reporting requirements of GASB No. 75. These are not stand-alone plans and there are no separately issued financial statements.

Funding Policy

Retirees pay the entire cost of premiums at blended rates. The County’s only contribution is the implicit rate subsidy which continues to be financed on a pay-as-you-go basis. Contribution requirements are established and may be amended by the County’s Board of Commissioners in conjunction with various collective bargaining agreements.

Employees Covered by Plan

The following employees were covered by the plan:

	General Service	Police & Fire	Total
Active Employees	325	73	398
Retirees	12	0	12
Total	337	73	410

Contributions, Funded Status and Funding Progress

As of June 30, 2024, the most recent measurement date and fiscal year-end date, the total OPEB liability was \$3,798,616, all of which is unfunded because the County has not set aside any assets to pre-fund the OPEB based on the implicit rate subsidy. The estimated annual payroll of active employees covered by the County’s healthcare plan was \$38,779,636 and the ratio of the total OPEB liability as a percentage of covered payroll was 9.80%. The changes in the postemployment health care benefits liability are as follows:

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

	June 30, 2024
Total OPEB Liability - beginning	\$ 3,496,476
Service Cost	272,744
Interest	139,285
Difference between expected and actual experience	
Change in assumptions or other input	
Benefit Payments	(109,889)
Change in OPEB liability	302,140
Total OPEB Liability - ending	\$ 3,798,616

For the year ended June 30, 2024, the County recognized OPEB expense of \$14,142. At June 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 3,226	\$ 922,494
Changes in assumptions	203,460	928,777
Deferred outflows/inflows at June 30, 2024	\$ 206,686	\$ 1,851,271

Deferred outflows of resources totaling \$206,686 less deferred inflows of resources totaling \$1,851,271 related to OPEB will be recognized in pension expense as follows:

Year Ending June 30,	Amount
2025	\$ (287,998)
2026	(287,997)
2027	(218,648)
2028	(286,466)
2029	(286,466)
Thereafter	(277,010)
Total	\$ (1,644,585)

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

Actuarial Methods and Assumptions

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Examples include assumptions about future employment, mortality, and healthcare cost trends. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Calculations are based on the types of benefits provided at the time of the valuation and the pattern of cost-sharing between the employer and plan members to that point. Actuarial calculations reflect a long-term perspective, including techniques designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

For the July 1, 2023 actuarial valuation with a measurement date of June 30, 2024, the actuary used the Entry Age Normal actuarial cost method. Actuarial assumptions included a discount rate of 3.75%, general inflation rate of 2.5%, projected salary increases of 3.5% per year, and a healthcare cost trend rate of 6.6% initially, reduced by decrements to an ultimate rate of 4.5%, 20 years and longer.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability calculated using the discount rate of 3.75%, as well as what the total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.75%) or 1-percentage-point higher (4.75%) than the current rate:

	<u>1% Decrease (2.75%)</u>	<u>Discount Rate (3.75%)</u>	<u>1% Increase (4.75%)</u>
Total OPEB Liability	\$ 4,152,746	\$ 3,798,616	\$ 3,471,022

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability calculated using the current healthcare cost trend rates as well as what the total OPEB liability would be if it were calculated using a rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	<u>1% Decrease</u>	<u>Current Healthcare Trend Rates</u>	<u>1% Increase</u>
Total OPEB Liability	\$ 3,255,325	\$ 3,798,616	\$ 4,458,254

Changes in Actuarial Assumptions

Key changes in the July 1, 2022 actuarial valuation with a measurement date of June 30, 2024 are an increase in the discount rate from 2.25% to 3.75%, an increase in the general inflation rate from 2.0% to 2.5%, an increase in projected salary increases from 3.0% to 3.5% per year, and an increase in the healthcare trend rate from 6.5% initially to 6.8% initially (each reduced by decrements to an ultimate rate of 4.5%, 21 years and longer).

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

E. Postemployment Health Care Benefits – Public Employees Retirement System

Plan Description

The County contributes to an OPEB plan administered by the Oregon Public Employees Retirement System (PERS). The Retiree Health Insurance Account (RHIA) is a cost-sharing multiple-employer defined benefit plan established under Oregon Revised Statute 238.420, which grants the authority to manage the plan to the Public Employees Retirement Board as the governing body of PERS. PERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained at <https://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx>.

Benefits Provided

Eligible PERS members can receive a payment up to \$60 from RHIA toward the monthly cost of health insurance. To be eligible to receive this monthly payment toward the premium cost the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991. The plan was closed to new entrants hired on or after August 29, 2003.

Contributions

PERS funding policy provides for monthly employer contributions at an actuarially determined rate. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates during the period were based on the December 31, 2021 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2023. Employer contributions for the year ended June 30, 2024 were \$2,563. The rates in effect for the fiscal year ended June 30, 2024 were 0.04 percent for Tier One/Tier Two General Service Members and Police and Fire Members, 0.00 percent for OPSRP Pension Program General Service Members and 0.00 percent for OPSRP Police and Fire Members. Employees are not required to contribute to the RHIA Program.

OPEB Assets, OPEB Expenses, and Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB

At June 30, 2024, the County reported an asset of \$703,947 for its proportionate share of the net OPEB asset. The net OPEB asset was measured as of June 30, 2023 and the total OPEB asset used to calculate the net OPEB asset was determined by an actuarial valuation as of December 31, 2021, rolled forward to June 30, 2023. The County's proportion of the net OPEB asset was based on a projection of the County's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating entities actuarially determined. On June 30, 2023, the County's proportion was 0.19224819%.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

For the year ended June 30, 2024, the County recognized OPEB expense of (\$114,552). At June 30, 2024 the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience		\$ 17,673
Changes in proportionate share	\$ 35,106	20,620
Net difference between projected and actual earnings on investments	1,996	
Changes in assumptions		7,590
County's contributions subsequent to the measurement date	2,563	
Deferred outflows/inflows at June 30, 2024	\$ 39,665	\$ 45,883

Contributions subsequent to the measurement date of \$2,563 reported as deferred outflows of resources will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2025. Other deferred outflows of resources totaling \$37,102 less deferred inflows of resources of \$45,883 related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	Amount
2025	\$ (25,755)
2026	(18,371)
2027	26,015
2028	9,330
2029	-
Thereafter	-
Total	\$ (8,781)

Actuarial assumptions

The employer contribution rates effective July 1, 2023 through June 30, 2025, were set using the entry age normal actuarial cost method. This method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 10 years.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

The total OPEB asset in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	December 31, 2021 rolled forward to June 30, 2023
Experience Study Report	2020, Published July 20, 2021
Actuarial Cost Method	Entry Age Normal
Amortization Method	Amortized as a level percentage of payroll as layered amortization bases over a closed 10-year period
Asset Valuation Method	Fair value of assets
Actuarial Assumptions:	
Inflation Rate	2.40 percent
Investment Rate of Return	6.90 percent
Discount Rate	6.90 percent
Projected Salary Increases	3.40 percent overall payroll growth
Retiree Healthcare Participation	Healthy retirees 27.5%; Disabled retirees 15%
Healthcare Cost Trend Rate	Not applicable
Mortality	Healthy retirees and beneficiaries: Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation. Active members: Pub-2010 Employee, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation. Disabled retirees: Pub-2010 Disabled Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2020 Experience Study which reviewed experience for the four-year period ending on December 31, 2020.

Long-term expected rate of return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

Asset Class	Target Allocation	Compounded Annual Return (Geometric)
Global Equity	27.50%	7.07%
Private Equity	25.50%	8.83%
Core Fixed Income	25.00%	4.50%
Real Estate	12.25%	5.83%
Master Limited Partnership	0.75%	6.02%
Infrastructure	1.50%	6.51%
Hedge Fund of Funds - Multistrategy	1.25%	6.27%
Hedge Fund Equity - Hedge	0.63%	6.48%
Hedge Fund - Macro	5.62%	4.83%
Total	100.00%	
Assumed Inflation - Mean		2.35%

Discount rate

The discount rate used to measure the total OPEB asset was 6.90 percent for the OPEB plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments for the OPEB plan was applied to all periods of projected benefit payments to determine the total OPEB asset.

Sensitivity of the County's proportionate share of the net OPEB asset to changes in the discount rate and healthcare cost trend rate

The following presents the County's proportionate share of the net OPEB asset calculated using the discount rate of 6.90%, as well as what the County's proportionate share of the net OPEB asset would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90%) or 1-percentage-point higher (7.90%) than the current rate:

	1% Decrease (5.9%)	Discount Rate (6.9%)	1% Increase (7.9%)
County's proportionate share of the net RHIA liability (asset)	\$ (639,889)	\$ (703,947)	\$ (758,908)

Since the monthly benefit is capped at \$60, the healthcare cost trend rate has no effect on the County's proportionate share of the net OPEB asset.

Changes in Actuarial Assumptions

In July 2021, the PERS Board selected a lower long-term expected rate of investment returns assumption of 6.90% to be used in the December 31, 2020 and December 31,

DOUGLAS COUNTY, OREGON
NOTES TO BASIC FINANCIAL STATEMENTS, continued
June 30, 2024

2021 actuarial valuations. At the same time, the PERS Board reduced the inflation and payroll growth assumptions to 2.40% and 3.40% respectively.

OPEB plan fiduciary net position

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued PERS financial report.

F. Total Postemployment Health Care Expense

Douglas County reports the combined postemployment health care expense for the fiscal year ending June 30, 2024 as follows:

OPEB Expense/(Income)	\$ 14,142
RHIA Expense/(Income)	<u>(114,552)</u>
Total Expense/(Income)	<u><u>\$ (100,410)</u></u>

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REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Total OPEB Liability for
Postemployment Healthcare Benefits

Schedule of Proportionate Share of the Net Pension Liability for
Public Employees Retirement System Plan

Schedule of Contributions for
Public Employees Retirement System Plan

Schedule of Proportionate Share of the OPEB Liability for
Public Employees Retirement System Plan

Schedule of Contributions for
Public Employees Retirement System Plan – OPEB

Notes to Required Supplementary Information for
Public Employees Retirement System Plan

Budget and Actual Schedules – Major Governmental Funds
General Fund
Public Works Fund
Public Safety Fund
Title III Fund

Notes to Budget and Actual Schedules - Major Governmental Funds

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DOUGLAS COUNTY, OREGON
SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS
POSTEMPLOYMENT HEALTHCARE BENEFITS
FOR THE LAST SIX FISCAL YEARS

	Fiscal Year Ended					
	June 30, 2024	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019
Total OPEB Liability - beginning	<u>\$ 3,496,476</u>	<u>\$ 4,647,951</u>	<u>\$ 4,329,803</u>	<u>\$ 5,110,359</u>	<u>\$ 4,324,870</u>	<u>\$ 4,609,358</u>
Service Cost	272,744	296,845	359,719	312,487	301,920	283,784
Interest	139,285	153,596	103,878	120,502	158,138	168,083
Difference between expected and actual experience		(703,107)		(676,137)		12,910
Change in assumptions or other input		(795,907)		(403,035)	542,565	(567,733)
Benefit Payments	<u>(109,889)</u>	<u>(102,902)</u>	<u>(145,449)</u>	<u>(134,374)</u>	<u>(217,134)</u>	<u>(181,532)</u>
Change in OPEB liability	<u>302,140</u>	<u>(1,151,475)</u>	<u>318,148</u>	<u>(780,556)</u>	<u>785,489</u>	<u>(284,488)</u>
Total OPEB Liability - ending	<u>\$ 3,798,616</u>	<u>\$ 3,496,476</u>	<u>\$ 4,647,951</u>	<u>\$ 4,329,803</u>	<u>\$ 5,110,359</u>	<u>\$ 4,324,870</u>
Total covered-employee payroll	<u>\$ 38,779,636</u>	<u>\$ 33,609,410</u>	<u>\$ 29,832,977</u>	<u>\$ 28,679,362</u>	<u>\$ 26,872,217</u>	<u>\$ 25,963,495</u>
Total OPEB Liability as a percentage of covered-employee payroll	9.80%	10.40%	15.58%	15.10%	19.02%	16.66%

There are no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB 75.

This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

Key changes in the July 1, 2020 actuarial valuation with a measurement date of June 30, 2021 are the reduction in the general inflation rate from 2.5% to 2.0%; the reduction of projected salary increases from 3.5% to 3.0% per year; and a healthcare trend rate reduced from 7.0% to 6.5% initially, reduced by decrements to an ultimate rate of 4.5% (rather than 5.0%), 21 years and longer.

Key changes in the July 1, 2022 actuarial valuation with a measurement date of June 30, 2023 are an increase in the discount rate from 2.25% to 3.75%, an increase in the general inflation rate from 2.0% to 2.5%, an increase in projected salary increases from 3.0% to 3.5% per year, and an increase in the healthcare trend rate from 6.5% initially to 6.8% initially (each reduced by decrements to an ultimate rate of 4.5%, 21 years and longer).

DOUGLAS COUNTY, OREGON
SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
PUBLIC EMPLOYEES RETIREMENT SYSTEM PLAN
FOR THE LAST TEN FISCAL YEARS

Fiscal Year Ended June 30,	(a) County's proportion of the net pension liability	(b) County's proportionate share of the net pension liability	(c) County's covered payroll	(b/c) County's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2024	0.52689941%	\$ 102,213,647	\$ 33,609,410	304.12%	81.70%
2023	0.51270579%	96,106,021	31,766,185	302.54%	84.50%
2022	0.51045987%	74,232,049	30,294,991	245.03%	87.57%
2021	0.52038292%	121,565,032	29,146,084	417.09%	75.79%
2020	0.53594001%	98,779,389	28,747,203	343.61%	80.23%
2019	0.52388507%	92,546,421	28,027,338	330.20%	82.07%
2018	0.43624561%	86,717,646	28,686,204	302.30%	83.12%
2017	0.42294167%	92,780,796	28,491,190	325.65%	80.53%
2016	0.45060409%	57,832,875	28,018,362	206.41%	91.88%
2015	0.47658986%	17,430,251	27,808,531	62.68%	103.60%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date which is a date one year earlier than the fiscal year-end date above.

DOUGLAS COUNTY, OREGON
SCHEDULE OF CONTRIBUTIONS
PUBLIC EMPLOYEES RETIREMENT SYSTEM PLAN
FOR THE LAST TEN FISCAL YEARS

	(a)	(b)	(a-b)	(c)	(b/c)
Fiscal Year Ended June 30,	Statutorily required contribution	Contributions in relation to the statutorily required contribution	Contribution deficiency (excess)	County's covered payroll	Contributions as a percent of covered payroll
2024	\$ 13,907,604	\$ 13,907,604	-	\$ 36,586,483	38.01%
2023	11,831,234	11,831,234	-	33,609,410	35.20%
2022	11,335,418	11,335,418	-	31,766,185	35.68%
2021	8,826,728	8,826,728	-	30,294,991	29.14%
2020	8,276,711	8,276,711	-	29,146,084	28.40%
2019	6,499,034	6,499,034	-	28,747,203	22.61%
2018	6,452,302	6,452,302	-	28,027,338	23.02%
2017	5,492,961	5,492,961	-	28,686,204	19.15%
2016	5,650,272	5,650,272	-	28,491,190	19.83%
2015	5,397,961	5,397,961	-	28,018,362	19.27%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date which is a date one year earlier than the fiscal year-end date above. However, the contributions above represent contributions made during the respective fiscal year indicated above.

DOUGLAS COUNTY, OREGON
SCHEDULE OF THE PROPORTIONATE SHARE OF THE OPEB LIABILITY
PUBLIC EMPLOYEES RETIREMENT SYSTEM OPEB PLAN
FOR THE LAST SIX FISCAL YEARS

Fiscal Year Ended June 30,	(a) County's proportion of the net OPEB liability (asset)	(b) County's proportionate share of the net OPEB liability (asset)	(c) County's covered payroll	(b/c) County's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2024	0.19224819%	\$ (703,947)	\$ 33,609,410	-2.09%	201.60%
2023	0.21231348%	(754,424)	31,766,185	-2.37%	194.60%
2022	0.17170430%	(589,634)	30,294,991	-1.95%	183.86%
2021	0.13151736%	(267,980)	29,146,084	-0.92%	150.09%
2020	0.23624439%	(456,509)	28,747,203	-1.59%	144.38%
2019	0.24056671%	(268,538)	28,027,338	-0.96%	123.99%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date which is a date one year earlier than the fiscal year-end date above.

This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

DOUGLAS COUNTY, OREGON
SCHEDULE OF CONTRIBUTIONS
PUBLIC EMPLOYEES RETIREMENT SYSTEM OPEB PLAN
FOR THE LAST SIX FISCAL YEARS

	(a)	(b)	(a-b)	(c)	(b/c)
Fiscal Year Ended June 30,	Statutorily required contribution	Contributions in relation to the statutorily required contribution	Contribution deficiency (excess)	County's covered payroll	Contributions as a percent of covered payroll
2024	\$ 2,563	\$ 2,563	-	\$ 36,586,483	0.01%
2023	3,789	3,789	-	33,609,410	0.01%
2022	5,225	5,225	-	31,766,185	0.02%
2021	4,589	4,589	-	30,294,991	0.02%
2020	9,392	9,392	-	29,146,084	0.03%
2019	117,087	117,087	-	28,747,203	0.41%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date which is a date one year earlier than the fiscal year-end date above. However, the contributions above represent contributions made during the respective fiscal year indicated above.

This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

DOUGLAS COUNTY, OREGON
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM PENSION PLAN
Year Ended June 30, 2024

Changes in Plan Provisions

Key changes in plan provisions, effective for the June 30, 2015 measurement date, are described in the Oregon Public Employees Retirement System's GASB 68 Disclosure Information which was published on September 18, 2013 and can be found at:

<https://www.oregon.gov/pers/EMP/Documents/GASB/2014/GASB-Disclosure-Information.pdf> and in a letter from the plan's actuary dated May 23, 2016 which can be found at:

<https://www.oregon.gov/pers/EMP/Documents/GASB/2015/Letter-From-Actuary-5-23-16.pdf>

Senate Bill 1049, signed into law in June 2019, introduced a limit on the amount of annual salary included for the calculation of benefits. Beginning in 2020, annual salary in excess of \$195,000 (as indexed for inflation in future years) will be excluded when determining member benefits. Additionally, effective July 1, 2020, a portion of the 6% of salary member contribution to the Individual Account Program will be redirected to Employee Pension Stability Accounts, which will help fund the defined benefits provided under Tier One/Tier Two and OPSRP. For Tier One/Tier Two members, the prospectively redirected amount will be 2.50% of salary, and for OPSRP members the amount will be 0.75% of salary. The redirection will only apply to members earning \$2,500 per month (\$3,333 per month beginning in 2022) or more (indexed for inflation). The prospectively redirected amount was updated to 2.40% of salary for Tier One/Tier Two members and 0.65% of salary for OPSRP members beginning with the December 31, 2020 actuarial valuation.

Senate Bill 111, enacted in June 2021, increased the optional death benefit available to a surviving spouse when a retirement-eligible member dies. Previously, this benefit was based on 50% of the actuarial equivalent value of the member's retirement benefit, but this was increased to 100% of the actuarial equivalent value.

Changes in Assumptions

Key changes in assumptions for the December 31, 2012 and 2013 valuations are described in the Oregon Public Employees Retirement System's 2012 Experience Study (Updated) which was published on September 18, 2013 and can be found at:

<https://www.oregon.gov/PERS/Documents/Financials/Actuarial/2013/Experience-Study-Updated.pdf>

Key changes in assumptions for the December 31, 2014 and 2015 valuations are described in the Oregon Public Employees Retirement System's 2014 Experience Study which was published on September 23, 2015 and can be found at:

<https://www.oregon.gov/PERS/Documents/Financials/Actuarial/2015/Experience-Study.pdf>

Key changes in assumptions for the December 31, 2018 valuation are the reduction of the discount rate and the assumed investment rate of return from 7.5% to 7.2%

Key changes in assumptions for the December 31, 2019 valuation are as follows:

Senate Bill 1049, signed into law June 2019, requires a one-time re-amortization of Tier One/Tier Two unfunded actuarial accrued liability over a closed 22 year period in the December 31, 2019 valuation.

In July 2021, the PERS Board selected a lower long-term expected rate of investment return assumption of 6.90% to be used in the December 31, 2020 and December 31, 2021 actuarial valuations. At the same time, the PERS Board reduced the inflation and payroll growth assumptions to 2.40% and 3.40% respectively. The PERS Board has also chosen to reflect these updated economic assumptions in the roll-forward of the December 31, 2019 actuarial valuation amounts for the June 30, 2021 measurement date.

DOUGLAS COUNTY, OREGON
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM OPEB PLAN
Year Ended June 30, 2024

Changes in Assumptions

Key changes in assumptions for the December 31, 2018 valuation are the reduction of the discount rate and the assumed investment rate of return from 7.5% to 7.2%

Key changes in the assumptions for the December 31, 2019 valuation are as follows:

In July 2021, the PERS Board selected a lower long-term expected rate of investment return assumption of 6.90% to be used in the December 31, 2020 and December 31, 2021 actuarial valuations. At the same time, the PERS Board reduced the inflation and payroll growth assumptions to 2.40% and 3.40% respectively. The PERS Board has also chosen to reflect these updated economic assumptions in the roll-forward of the December 31, 2019 actuarial valuation amounts for the June 30, 2021 measurement date.

DOUGLAS COUNTY, OREGON
GENERAL FUND
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$11,361,123	\$11,641,123	\$11,734,393	\$93,270
Permits, licenses and fines	770,012	770,012	848,691	78,679
Intergovernmental:				
O & C funds	7,409,452	7,409,452	7,479,115	69,663
All other	10,863,290	10,960,009	10,742,874	(217,135)
Property taxes	11,930,000	11,930,000	12,545,484	615,484
Interest	1,011,800	1,011,800	2,779,774	1,767,974
Other	997,940	1,177,940	1,519,181	341,241
Total revenues	<u>44,343,617</u>	<u>44,900,336</u>	<u>47,649,512</u>	<u>2,749,176</u>
Expenditures:				
Board of Commissioners	743,174	743,174	720,447	22,727
Justices Courts:				
Reedsport	222,516	227,516	212,231	15,285
Canyonville	467,533	467,533	455,462	12,071
Juvenile Department	6,033,800	6,033,800	5,722,614	311,186
Grant Administration	117,201	212,201	197,845	14,356
County Clerk	952,554	952,554	779,474	173,080
Assessor	2,164,290	2,164,290	1,946,751	217,539
Tax Collection	595,113	595,113	497,379	97,734
Surveyor	828,773	828,773	642,898	185,875
Planning	1,937,376	2,012,376	1,834,342	178,034
County Counsel	640,062	650,062	630,593	19,469
Financial Services	2,323,066	2,323,066	1,979,959	343,107
Human Resources	1,232,051	1,232,051	1,209,856	22,195
Information Technology	2,327,625	2,327,625	2,277,109	50,516
Facilities	3,335,568	3,485,568	3,397,642	87,926
Parks Services	4,344,995	4,689,995	4,072,701	617,294
Nondepartmental	3,088,767	3,088,767	1,584,095	1,504,672
Building Department	2,660,154	2,660,154	2,260,695	399,459
District Attorney	3,262,466	3,262,466	2,530,900	731,566
Emergency Management	409,261	447,061	374,549	72,512
Museum	922,618	972,618	899,438	73,180
Contingency account	2,000,000	934,410		934,410
Total expenditures	<u>40,608,963</u>	<u>40,311,173</u>	<u>34,226,980</u>	<u>6,084,193</u>
Excess (deficiency) of revenues over (under) expenditures	<u>3,734,654</u>	<u>4,589,163</u>	<u>13,422,532</u>	<u>8,833,369</u>
Other financing sources (uses):				
Transfers in	2,457,958	2,457,958	2,457,958	0
Transfers out	(16,566,033)	(19,010,542)	(17,563,737)	1,446,805
Additions to Notes receivable	(100,000)	(100,000)	0	100,000
Note receivable collections	28,440	28,440	28,440	0
Total other financing sources (uses)	<u>(14,179,635)</u>	<u>(16,624,144)</u>	<u>(15,077,339)</u>	<u>1,546,805</u>
Net change in fund balance	<u>(10,444,981)</u>	<u>(12,034,981)</u>	<u>(1,654,807)</u>	<u>10,380,174</u>
Fund balance, beginning	<u>73,000,000</u>	<u>74,590,000</u>	<u>81,099,555</u>	<u>6,509,555</u>
Fund balance, ending	<u>\$62,555,019</u>	<u>\$62,555,019</u>	<u>\$79,444,748</u>	<u>\$16,889,729</u>

Actual Expenditures by Function

General Government	Public Safety	Culture and Recreation	Capital Outlay
\$720,447			
212,231			
455,462			
5,704,799			17,815
111,852			85,993
779,474			
1,946,751			
497,379			
642,898			
1,834,342			
630,593			
1,979,959			
1,209,856			
2,277,109			
2,424,655			972,987
		2,922,363	1,150,338
1,584,095			
	2,260,695		
	2,530,900		
	358,358		16,191
		899,438	
<u>\$23,011,902</u>	<u>\$5,149,953</u>	<u>\$3,821,801</u>	<u>\$2,243,324</u>

DOUGLAS COUNTY, OREGON
PUBLIC WORKS FUND
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budget Amounts		Actual	Variance with Final Budget Positive (Negative)	Actual Expenditures by Function	
	Original	Final			Highways and Streets	Capital Outlay
Revenues:						
Charges for services			\$22,479	\$22,479		
Intergovernmental:						
Federal forest receipts	\$4,584,598	\$4,584,598	4,653,306	68,708		
State motor vehicle fees	11,299,355	11,299,355	11,389,720	90,365		
Other	3,713,548	3,713,548	1,771,403	(1,942,145)		
Interest	300,000	300,000	543,690	243,690		
Other	12,000	26,000	41,285	15,285		
Total revenues	<u>19,909,501</u>	<u>19,923,501</u>	<u>18,421,883</u>	<u>(1,501,618)</u>		
Expenditures:						
Administration	717,939	731,939	713,065	18,874	\$713,065	
Engineering	18,133,339	18,133,339	5,090,910	13,042,429	1,515,933	\$3,574,977
Road Operations and Maintenance	16,843,516	16,843,516	11,972,017	4,871,499	10,990,835	981,182
Contingency Account	300,000	300,000		300,000		
Total expenditures	<u>35,994,794</u>	<u>36,008,794</u>	<u>17,775,992</u>	<u>18,232,802</u>	<u>\$13,219,833</u>	<u>\$4,556,159</u>
Excess (deficiency) of revenues over (under) expenditures			<u>645,891</u>	<u>16,731,184</u>		
Other financing sources (uses):						
Transfer in	4,286,317	4,286,317	418,530	(3,867,787)		
Transfer out	(10,747,862)	(10,747,862)	(9,334,802)	1,413,060		
Total other financing sources (uses)	<u>(6,461,545)</u>	<u>(6,461,545)</u>	<u>(8,916,272)</u>	<u>(2,454,727)</u>		
Net change in fund balance	(22,546,838)	(22,546,838)	(8,270,381)	14,276,457		
Fund balance, beginning	<u>24,000,000</u>	<u>24,000,000</u>	<u>21,089,686</u>	<u>(2,910,314)</u>		
Fund balance, ending	<u>\$1,453,162</u>	<u>\$1,453,162</u>	<u>\$12,819,305</u>	<u>\$11,366,143</u>		

DOUGLAS COUNTY, OREGON
PUBLIC SAFETY FUND
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)	Actual Expenditures by Function	
	Original	Final			Public Safety	Capital Outlay
Revenues:						
Charges for services	\$2,153,556	\$2,103,556	\$2,307,017	\$203,461		
Permits, licenses and fines	676,500	926,500	1,953,193	1,026,693		
Intergovernmental	5,823,637	6,615,322	6,328,465	(286,857)		
Interest	5,100	5,100	63,304	58,204		
Other	313,987	322,326	591,863	269,537		
Total revenues	8,972,780	9,972,804	11,243,842	1,271,038		
Expenditures:						
Sheriff Enforcement	17,641,600	18,128,576	17,050,902	1,077,674	\$16,976,642	\$74,260
Sheriff Corrections	9,467,043	10,017,043	9,421,545	595,498	9,274,138	147,407
Work Crew	627,570	627,570	495,913	131,657	495,913	
Douglas Interagency Narcotics Team	1,005,223	1,005,223	769,733	235,490	769,733	
Communications 911 & Dispatch	3,582,678	3,732,678	3,623,264	109,414	3,223,580	399,684
Radio System	1,660,281	2,471,475	1,974,470	497,005	1,533,811	440,659
Total expenditures	33,984,395	35,982,565	33,335,827	2,646,738	\$32,273,817	\$1,062,010
Excess (deficiency) of revenues over (under) expenditures	(25,011,615)	(26,009,761)	(22,091,985)	3,917,776		
Other financing sources:						
Transfers in	23,854,038	24,213,547	22,546,069	(1,667,478)		
Transfers out	(200,958)	(200,958)	(200,958)	0		
Net change in fund balance	(1,358,535)	(1,997,172)	253,126	2,250,298		
Fund balance, beginning	2,243,754	2,882,391	4,475,096	1,592,705		
Fund balance, ending	\$885,219	\$885,219	\$4,728,222	\$3,843,003		

DOUGLAS COUNTY, OREGON
TITLE III FUND
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental	\$4,339,751	\$4,339,751	\$2,697,641	(\$1,642,110)
Interest	70,000	70,000	241,561	171,561
Total revenues	4,409,751	4,409,751	2,939,202	(1,470,549)
Expenditures:				
General Government:				
Materials and Services	4,801,774	4,801,774	1,531,508	3,270,266
Total expenditures	4,801,774	4,801,774	1,531,508	3,270,266
Excess (deficiency) of revenues over (under) expenditures	(392,023)	(392,023)	1,407,694	1,799,717
Other financing sources (uses):				
Transfers out	(4,507,977)	(4,507,977)	(571,679)	3,936,298
Net change in fund balance	(4,900,000)	(4,900,000)	836,015	5,736,015
Fund balance, beginning	4,900,000	4,900,000	4,682,011	(217,989)
Fund balance, ending	\$ -	\$ -	\$5,518,026	\$5,518,026

DOUGLAS COUNTY, OREGON
NOTES TO BUDGET AND ACTUAL SCHEDULES
MAJOR GOVERNMENTAL FUNDS
June 30, 2024

The County accounts for certain transactions on the budgetary basis, which differs with generally accepted accounting principles (GAAP). The following is a reconciliation of the differences between the net change in fund balances on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds on the GAAP basis and the net change in fund balances on the budgetary basis:

	General Fund	Public Works Fund
Net change in fund balances - budgetary basis	(\$1,654,807)	(\$8,270,381)
 The change in fair value of investments is not recorded on a budgetary basis since investments are held to maturity	 1,548,267	 536,416
 The change in notes receivable on a budgetary basis is not included in General Fund on the GAAP basis	 (28,440)	
 Change in fund balance for the Law Library Fund on a budgetary basis is included in General Fund on the GAAP basis	 93,037	
 Change in fund balance for the Dog Control Fund on a budgetary basis is included in General Fund on the GAAP basis	 (756)	
Net change in fund balances - GAAP basis	<u>(\$42,699)</u>	<u>(\$7,733,965)</u>

A reconciliation of the June 30, 2024 fund balances on the budgetary basis to ending fund balances on the GAAP basis is as follows:

	General Fund	Public Works Fund
Fund balances, budgetary basis, June 30, 2024	\$79,444,748	\$12,819,305
 Inventories treated as expenditures on budgetary basis	 196,066	 1,759,356
 Investments adjusted to fair value	 (935,316)	 (153,470)
 Notes receivable additions are treated as expenditures on budgetary basis	 160,199	
 Fund balance for the Law Library Fund on a budgetary basis is included in General Fund on the GAAP basis	 519,525	
 Fund balance for the Dog Control Fund on a budgetary basis is included in General Fund on the GAAP basis	 24,188	
Fund balances, GAAP basis, June 30, 2024	<u>\$79,409,410</u>	<u>\$14,425,191</u>

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OTHER
SUPPLEMENTARY INFORMATION

(Combining and Individual Fund
Statements and Schedules)

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NONMAJOR GOVERNMENTAL FUNDS

Health and Social Services Fund

This fund was established to account for the County's health programs, including general health care, family planning and various other related services. Grants from federal and state agencies are the primary sources for this fund.

County Forest Management Fund

This fund was established to receive monies from the sale of timber from County-owned lands. Expenditures are for reforestation and management of County-owned forestlands as well as Board of Commissioner directed uses.

County Fair Board Fund

This fund was established as required by ORS 565.325. This fund records all transactions relating to the operation of the county fair. The major revenue sources are admissions, rentals and concessions.

County Schools Fund

This fund was established under ORS 328.005 to account for forest reserve yield revenue from the State of Oregon that is apportioned to the County school districts.

Water Development Fund

This fund accounts for the development of water resources and operations of existing and future water improvement projects.

Drug Abuse Prevention Fund

This fund receives monies provided for in ORS 430.380 that must be used for alcohol and drug abuse prevention, early intervention and drug treatment.

Industrial Development Fund

This fund was established to account for the revenue and expenditures related to efforts made by the County to attract new industry to the County. Primary sources of revenue are from the state lottery for uses provided in ORS 461.540, interest and principal collected from economic development loans and the sale of lands developed to attract industry.

Predator Damage Control District

This fund was established to account for landowners opting into the district and paying a fee for service for the purpose of funding county services to prevent, reduce and mitigate damage to property from predatory animals.

4-H Extension Service District

The 4-H Extension Service District is a blended component unit of Douglas County. This fund accounts for moneys received from the operation of the Douglas County 4-H Extension Service. Property taxes are the major source of revenue to this fund. Expenditures are for the operations and administration of the District.

Capital Projects Fund

This fund was established to account for the acquisition of capital assets and the construction of County projects.

Dog Control Fund

All fees and fines derived from dog licensing, animal control fines, and rabies fees and fines are required to be deposited in a Dog Control Fund pursuant to ORS 609.110. Expenditures are restricted to those set forth in ORS Chapter 609. Currently, inflows of this fund are from statutory sources as well as transfers from other funds. Under GASB No. 54, the transfers from other funds disqualify this fund from being a separate special revenue fund. Therefore, this fund's activity is reported in General Fund for GAAP (generally accepted accounting principles) purposes.

Law Library Fund

With the repeal of ORS 21.350, under GASB No. 54 this fund no longer qualifies as a special revenue fund. Therefore, this fund's activity is reported in General Fund for GAAP (generally accepted accounting principles) purposes.

DOUGLAS COUNTY, OREGON
 COMBINING BALANCE SHEET
 NONMAJOR GOVERNMENTAL FUNDS
 For the Year Ended June 30, 2024

	Special Revenue Funds				
	Health and Social Services Fund	County Forest Management	County Fair Board	County Schools	Water Development
ASSETS					
Cash and investments	\$2,577,793	\$4,582,811	\$600,291	\$9,383	\$1,233,871
Receivables, net	904,883	17,798	9,391	4,018	46,184
Deposits and prepaid items			8,900		
Total assets	<u>\$3,482,676</u>	<u>\$4,600,609</u>	<u>\$618,582</u>	<u>\$13,401</u>	<u>\$1,280,055</u>
LIABILITIES					
Accounts payable	\$646,327	\$875,882	\$40,708		\$2,588
Accrued payroll, withholdings and benefit:	30,566	5,499	18,984		7,621
Deposit payable		1,500	500		
Unearned revenues	3,113				0
Total liabilities	<u>680,006</u>	<u>882,881</u>	<u>60,192</u>	<u>-</u>	<u>10,209</u>
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue - property taxes					
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balances:					
Nonspendable			\$8,900		
Restricted			549,490	\$13,401	
Committed	\$2,802,670	\$3,717,728			\$1,269,846
Assigned					
Total fund balances	<u>2,802,670</u>	<u>3,717,728</u>	<u>558,390</u>	<u>13,401</u>	<u>1,269,846</u>
Total liabilities, deferred inflow of resources and fund balances	<u>\$3,482,676</u>	<u>\$4,600,609</u>	<u>\$618,582</u>	<u>\$13,401</u>	<u>\$1,280,055</u>

Special Revenue Funds					
Drug Abuse Prevention	Industrial Development Fund	Predator Damage Control District Fund	4-H Extension Service District	Capital Projects Fund	Nonmajor Governmental Funds
\$8,135	\$4,165,024	\$10,285	\$987,750	\$956,051	\$15,131,394
16,274	795,827		62,305		1,856,680
					8,900
<u>\$24,409</u>	<u>\$4,960,851</u>	<u>\$10,285</u>	<u>\$1,050,055</u>	<u>\$956,051</u>	<u>\$16,996,974</u>
\$24,393	\$14,756	\$10,283	\$143,470	\$702,238	\$2,460,645
					62,670
					2,000
	295,600				298,713
<u>24,393</u>	<u>310,356</u>	<u>10,283</u>	<u>143,470</u>	<u>702,238</u>	<u>2,824,028</u>
			\$53,308		\$53,308
-	-	-	53,308	-	53,308
					\$8,900
\$16		\$2	\$853,277		1,416,186
	\$4,650,495				12,440,739
				\$253,813	253,813
<u>16</u>	<u>4,650,495</u>	<u>2</u>	<u>853,277</u>	<u>253,813</u>	<u>14,119,638</u>
<u>\$24,409</u>	<u>\$4,960,851</u>	<u>\$10,285</u>	<u>\$1,050,055</u>	<u>\$956,051</u>	<u>\$16,996,974</u>

DOUGLAS COUNTY, OREGON
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended June 30, 2024

	Special Revenue Funds				
	Health and Social Services Fund	County Forest Management	County Fair Board	County Schools	Water Development
Revenues:					
Charges for services	\$64,192		\$1,064,712		\$255,967
Intergovernmental	3,067,766		294,509	\$1,738,048	76,442
Property taxes					
Interest	82,779	\$173,599	6,074	7,095	47,187
Other	5,683	1,096,588	702,402	804	4,468
Total revenues	3,220,420	1,270,187	2,067,697	1,745,947	384,064
Expenditures:					
Current:					
General Government		876,224			
Public Safety					
Health and Welfare	4,223,198				
Culture and Recreation			2,610,722		
Conservation					602,875
Education				1,733,602	
Capital outlay		3,053,766			54,390
Debt service:					
Principal					
Interest					
Total expenditures	4,223,198	3,929,990	2,610,722	1,733,602	657,265
Excess (deficiency) of revenues over (under) expenditures	(1,002,778)	(2,659,803)	(543,025)	12,345	(273,201)
Other financing sources (uses):					
Transfers in	1,154,857	500,000	540,000		
Transfers out	(100,000)	(93,000)			(86,000)
Total other financing sources (uses)	1,054,857	407,000	540,000	-	(86,000)
Net change in fund balances	52,079	(2,252,803)	(3,025)	12,345	(359,201)
Fund balances, beginning	2,750,591	5,970,531	561,415	1,056	1,629,047
Fund balances, ending	\$2,802,670	\$3,717,728	\$558,390	\$13,401	\$1,269,846

Special Revenue Funds					
Drug Abuse Prevention	Industrial Development Fund	Predator Damage Control District Fund	4-H Extension Service District	Capital Projects Fund	Nonmajor Governmental Funds
					\$1,384,871
\$101,390	\$705,529		\$20,108	\$120,000	6,123,792
			643,299		643,299
347	127,981	\$522	31,747	67,739	545,070
	5,000				1,814,945
101,737	838,510	522	695,154	187,739	10,511,977
	168,087	190,616		283,681	1,518,608
101,735					0
			560,269		4,324,933
					3,170,991
					602,875
					1,733,602
				2,646,679	5,754,835
	21,000				21,000
	1,890				1,890
101,735	190,977	190,616	560,269	2,930,360	17,128,734
2	647,533	(190,094)	134,885	(2,742,621)	(6,616,757)
		154,558		600,000	2,949,415
					(279,000)
-	-	154,558	-	600,000	2,670,415
2	647,533	(35,536)	134,885	(2,142,621)	(3,946,342)
14	4,002,962	35,538	718,392	2,396,434	18,065,980
\$16	\$4,650,495	\$2	\$853,277	\$253,813	\$14,119,638

DOUGLAS COUNTY, OREGON
HEALTH AND SOCIAL SERVICES FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budget Amounts		Actual	Variance with Final Budget Positive (Negative)	Actual Expenditures by Function	
	Original	Final			Health and Welfare	Capital Outlay
Revenues:						
Charges for services	\$48,200	\$48,200	\$64,192	\$15,992		
Intergovernmental	4,882,224	4,955,619	3,067,766	(1,887,853)		
Interest			82,779	82,779		
Other	5,600	5,600	5,683	83		
Total revenues	4,936,024	5,009,419	3,220,420	(1,788,999)		
Expenditures:						
Veteran Services	663,784	663,784	663,647	137	\$663,647	
Senior Services	2,373,664	2,667,059	2,234,543	432,516	2,234,543	
Public Health	2,953,433	2,953,433	1,325,008	1,628,425	1,325,008	
Total expenditures	5,990,881	6,284,276	4,223,198	2,061,078	\$4,223,198	\$0
Excess (deficiency) of revenues over (under) expenditures	(1,054,857)	(1,274,857)	(1,002,778)	272,079		
Other financing sources (uses):						
Transfers in	1,154,857	1,154,857	1,154,857			
Transfers out	(100,000)	(100,000)	(100,000)			
Total other financing sources (uses)	1,054,857	1,054,857	1,054,857	0		
Net change in fund balance		(220,000)	52,079	272,079		
Fund balance, beginning	-	220,000	2,750,591	2,530,591		
Fund balance, ending	\$ -	\$ -	\$2,802,670	\$2,802,670		

DOUGLAS COUNTY, OREGON
COUNTY FOREST MANAGEMENT FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$60,000	\$160,000	\$173,599	\$13,599
Other:				
County timber and land sales	748,000	885,000	905,368	20,368
Other miscellaneous	701,180	701,180	191,220	(509,960)
Total revenues	1,509,180	1,746,180	1,270,187	(475,993)
Expenditures:				
General Government:				
Personnel services	329,591	329,591	288,763	40,828
Materials and services	498,050	748,050	587,461	160,589
Capital outlay	2,900,000	3,487,000	3,053,766	433,234
Contingency account	10,000	10,000		10,000
Total expenditures	3,737,641	4,574,641	3,929,990	644,651
Excess (deficiency) of revenues over (under) expenditures	(2,228,461)	(2,828,461)	(2,659,803)	168,658
Other financing sources (uses):				
Transfers in	0	500,000	500,000	
Transfers out	(93,000)	(93,000)	(93,000)	
Notes receivable collections	0	0	0	0
Total other financing sources (uses)	(93,000)	407,000	407,000	0
Net change in fund balance	(2,321,461)	(2,421,461)	(2,252,803)	168,658
Fund balance, beginning	3,500,000	3,600,000	3,604,347	4,347
Fund balance, ending	\$1,178,539	\$1,178,539	\$1,351,544	\$173,005

DOUGLAS COUNTY, OREGON
COUNTY FAIR BOARD FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$1,161,584	\$1,161,584	\$1,064,712	(\$96,872)
Intergovernmental	310,611	310,611	294,509	(16,102)
Interest	0	0	6,074	6,074
Other	752,721	752,721	702,402	(50,319)
Total revenues	2,224,916	2,224,916	2,067,697	(157,219)
Expenditures:				
Culture and Recreation:				
Personnel services	1,004,190	1,075,808	944,807	131,001
Materials and services	1,810,718	1,810,718	1,665,915	144,803
Capital outlay	15,000	15,000	0	15,000
Total expenditures	2,829,908	2,901,526	2,610,722	290,804
Excess (deficiency) of revenues over (under) expenditures	(604,992)	(676,610)	(543,025)	133,585
Other financing sources:				
Transfers in	554,992	554,992	540,000	(14,992)
Net change in fund balance	(50,000)	(121,618)	(3,025)	118,593
Fund balance, beginning	50,000	121,618	561,415	439,797
Fund balance, ending	\$0	\$0	\$558,390	\$558,390

DOUGLAS COUNTY, OREGON
COUNTY SCHOOLS FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental:				
Federal forest receipts	\$1,528,199	\$1,528,199	\$1,540,589	\$12,390
Other	350,000	350,000	197,459	(152,541)
Interest	1,000	1,000	7,095	6,095
Other	2,000	2,000	804	(1,196)
Total revenues	1,881,199	1,881,199	1,745,947	(135,252)
Expenditures:				
Education:				
Materials and services	1,881,199	1,881,199	1,733,602	147,597
Net change in fund balance	0	0	12,345	12,345
Fund balance, beginning	0	0	1,056	1,056
Fund balance, ending	\$0	\$0	\$13,401	\$13,401

DOUGLAS COUNTY, OREGON
WATER DEVELOPMENT FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)	Actual Expenditures by function	
	Original	Final			Conservation	Capital Outlay
Revenues:						
Charges for services	\$320,000	\$320,000	\$255,967	(\$64,033)		
Intergovernmental	74,916	123,867	76,442	(47,425)		
Interest	30,000	30,000	47,187	17,187		
Other			4,468	4,468		
Total revenues	424,916	473,867	384,064	(89,803)		
Expenditures:						
Galesville operations	726,444	780,834	555,405	225,429	\$501,015	\$54,390
Watermaster	123,719	123,719	101,860	21,859	101,860	
Contingency account	100,000	94,561		94,561		
Total expenditures	950,163	999,114	657,265	341,849	\$602,875	\$54,390
Excess (deficiency) of revenues over (under) expenditures	(525,247)	(525,247)	(273,201)	252,046		
Other financing sources (uses):						
Transfers out	(86,000)	(86,000)	(86,000)			
Net change in fund balance	(611,247)	(611,247)	(359,201)	252,046		
Fund balance, beginning	1,500,000	1,500,000	1,629,047	129,047		
Fund balance, ending	\$888,753	\$888,753	\$1,269,846	\$381,093		

DOUGLAS COUNTY, OREGON
 DRUG ABUSE PREVENTION FUND
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
 BUDGET AND ACTUAL
 for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental	\$110,000	\$110,000	\$101,390	(\$8,610)
Interest			347	347
Total revenues	110,000	110,000	101,737	(8,263)
Expenditures:				
Health and Welfare:				
Materials and services	110,000	110,000	101,735	8,265
Net change in fund balance	-	-	2	2
Fund balance, beginning	-	-	14	14
Fund balance, ending	\$ -	\$ -	\$ 16	\$ 16

DOUGLAS COUNTY, OREGON
INDUSTRIAL DEVELOPMENT FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental	\$550,000	\$550,000	\$705,529	\$155,529
Interest	20,000	20,000	127,981	107,981
Other		0	5,000	5,000
Total revenues	570,000	570,000	838,510	268,510
Expenditures:				
General Government:				
Materials and services	721,000	721,000	168,087	552,913
Capital outlay	500,000	500,000		500,000
Debt service:				
Principal	21,000	21,000	21,000	
Interest	1,890	1,890	1,890	
Total expenditures	1,243,890	1,243,890	190,977	1,052,913
Excess (deficiency) of revenues over (under) expenditures	(673,890)	(673,890)	647,533	1,321,423
Other financing sources (uses):				
Additions to notes receivable	(100,000)	(100,000)		100,000
Transfers out	(10,000)	(10,000)		10,000
Notes receivable collections			0	0
Total other financing sources (uses)	(110,000)	(110,000)	0	110,000
Net change in fund balance	(783,890)	(783,890)	647,533	1,431,423
Fund balance, beginning	3,000,000	3,000,000	3,383,830	383,830
Fund balance, ending	\$2,216,110	\$2,216,110	\$4,031,363	\$1,815,253

DOUGLAS COUNTY, OREGON
 PREDATOR DAMAGE CONTROL DISTRICT
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
 BUDGET AND ACTUAL
 for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Interest			\$522	\$522
Total revenues	0	0	522	522
Expenditures:				
General Government:				
Materials and services	220,000	220,000	190,616	29,384
Excess (deficiency) of revenues over (under) expenditures	(220,000)	(220,000)	(190,094)	29,906
Other financing sources:				
Transfers in	200,000	200,000	154,558	(45,442)
Net change in fund balance	(20,000)	(20,000)	(35,536)	(15,536)
Fund balance, beginning	20,000	20,000	35,538	15,538
Fund balance, ending	\$0	\$0	\$2	\$2

DOUGLAS COUNTY, OREGON
4H EXTENSION SERVICE DISTRICT
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental	\$0	\$0	\$20,108	\$20,108
Property taxes	643,103	643,103	643,299	196
Interest	5,000	5,000	31,747	26,747
Total revenues	648,103	648,103	695,154	47,051
Expenditures:				
Culture and Recreation:				
Materials and services	723,874	723,874	560,269	163,605
Contingency account	36,194	36,194		36,194
Total expenditures	760,068	760,068	560,269	199,799
Net change in fund balance	(111,965)	(111,965)	134,885	246,850
Fund balance, beginning	605,955	605,955	718,392	112,437
Fund balance, ending	\$493,990	\$493,990	\$853,277	\$359,287

DOUGLAS COUNTY, OREGON
 CAPITAL PROJECTS FUND
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
 BUDGET AND ACTUAL
 for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental	\$0	\$0	\$120,000	\$120,000
Interest	30,000	30,000	67,739	37,739
Total revenues	30,000	30,000	187,739	157,739
Expenditures:				
General Government:				
Personnel services	10,000	10,000	0	10,000
Material and services	1,020,000	520,000	283,681	236,319
Capital Outlay	1,500,000	3,000,000	2,646,679	353,321
Total expenditures	2,530,000	3,530,000	2,930,360	599,640
Excess (deficiency) of revenues over expenditures	(2,500,000)	(3,500,000)	(2,742,621)	757,379
Other financing sources:				
Transfers in	0	1,000,000	600,000	(400,000)
Net change in fund balance	(2,500,000)	(2,500,000)	(2,142,621)	357,379
Fund balance, beginning	2,500,000	2,500,000	2,396,434	(103,566)
Fund balance, ending	\$ -	\$ -	\$253,813	\$253,813

DOUGLAS COUNTY, OREGON
DOG CONTROL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for services			\$0	\$0
Permits, licenses and fines	\$86,500	\$86,500	73,215	(13,285)
Intergovernmental			0	0
Interest			181	181
Other			0	0
Total revenues	86,500	86,500	73,396	(13,104)
Expenditures:				
General Government:				
Dog Control Operations	539,393	579,393	541,952	37,441
Predatory Animal Control	500	500	200	300
Total expenditures	539,893	579,893	542,152	37,741
Excess (deficiency) of revenues over (under) expenditures	(453,393)	(493,393)	(468,756)	24,637
Other financing sources:				
Transfers in	452,893	492,893	468,000	(24,893)
Net change in fund balance	(500)	(500)	(756)	(256)
Fund balance, beginning	0	0	24,944	24,944
Fund balance, ending	\$ (500)	\$ (500)	24,188	\$24,688
Adjust for GASB #54 reclassification as part of General Fund for GAAP purposes			(24,188)	
Ending Fund Balance, GAAP basis			\$ -	

DOUGLAS COUNTY, OREGON
LAW LIBRARY FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$50	\$50	\$31	(\$19)
Permits, licenses and fines	110,706	110,706	131,468	20,762
Interest	1,500	1,500	17,224	15,724
Other	0	0	1	1
Total revenues	<u>112,256</u>	<u>112,256</u>	<u>148,724</u>	<u>36,468</u>
Expenditures:				
General Government:				
Personnel Services	23,375	23,375	18,424	4,951
Materials and services	54,900	54,900	37,263	17,637
Total expenditures	<u>78,275</u>	<u>78,275</u>	<u>55,687</u>	<u>22,588</u>
Net change in fund balance	33,981	33,981	93,037	59,056
Fund balance, beginning	<u>400,000</u>	<u>400,000</u>	<u>426,488</u>	<u>26,488</u>
Fund balance, ending	<u>\$433,981</u>	<u>\$433,981</u>	<u>\$519,525</u>	<u>\$85,544</u>
Adjust for GASB #54 reclassification as part of General Fund for GAAP purposes			<u>(519,525)</u>	
Ending Fund Balance, GAAP basis			<u>\$ -</u>	

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ENTERPRISE FUNDS

Major Fund

Salmon Harbor Fund

This fund is used to account for the operations of the R.V. Park, the camping area, and the boat launching, moorage and fueling facilities located at the Salmon Harbor Marina.

Solid Waste Fund

This funds is used to account for disposal fees, operations of solid waste and landfill sites, establish and maintain landfill permits, engineering and monitoring costs, and landfill closure and post closure costs.

DOUGLAS COUNTY, OREGON
SALMON HARBOR FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$2,792,000	\$2,792,000	\$2,780,737	(\$11,263)
Intergovernmental	249,800	249,800	227,831	(21,969)
Interest	3,000	3,000	40,311	37,311
Other	564,100	588,651	610,097	21,446
Total revenues	3,608,900	3,633,451	3,658,976	25,525
Expenditures:				
Personnel services	1,617,549	1,749,549	1,556,756	192,793
Materials and services	2,020,365	2,109,916	1,946,721	163,195
Capital outlay	67,000	82,000	55,382	26,618
Total expenditures	3,704,914	3,941,465	3,558,859	382,606
Excess (deficiency) of revenues over (under) expenditures	(96,014)	(308,014)	100,117	408,131
Other financing sources (uses):				
Transfers out	(226,000)	(226,000)	(226,000)	
Transfer in	95,000	95,000	83,950	(11,050)
Total other financing sources (uses)	(131,000)	(131,000)	(142,050)	(11,050)
Net change in fund balance	(227,014)	(439,014)	(41,933)	397,081
Total fund balance-beginning	400,000	612,000	3,464,474	2,852,474
Total fund balance-ending	\$172,986	\$172,986	\$3,422,541	\$3,249,555
Total from above:				
Net change in fund balance			(\$41,933)	
Add (Deduct):				
Capitalized expenditures			55,382	
Change in inventories			(13,426)	
Depreciation			(314,127)	
Change in accrued compensated absences			(4,323)	
Change related to leases			25,444	
Change related to SBITAs			186	
Change related to pension			(184,800)	
Change in net position as reported in the Statement of Revenues, Expenses and Changes in Fund Net Position			(\$477,597)	

DOUGLAS COUNTY, OREGON
SOLID WASTE FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$10,265,500	\$10,405,500	\$10,467,513	\$62,013
Intergovernmental			10,461	10,461
Interest	100,000	100,000	641,965	541,965
Other	8,000	8,000	87,830	79,830
Total revenues	<u>10,373,500</u>	<u>10,513,500</u>	<u>11,207,769</u>	<u>694,269</u>
Expenditures:				
Personnel services	3,206,154	3,206,154	2,877,955	328,199
Materials and services	5,035,817	5,535,817	4,665,946	869,871
Capital outlay	4,160,000	4,160,000	3,106,191	1,053,809
Total expenditures	<u>12,401,971</u>	<u>12,901,971</u>	<u>10,650,092</u>	<u>2,251,879</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,028,471)</u>	<u>(2,388,471)</u>	<u>557,677</u>	<u>2,946,148</u>
Other financing sources (uses):				
Transfers out	(768,225)	(768,225)	(747,746)	20,479
Total other financing sources (uses)	<u>(768,225)</u>	<u>(768,225)</u>	<u>(747,746)</u>	<u>20,479</u>
Net change in fund balance	(2,796,696)	(3,156,696)	(190,069)	2,966,627
Total fund balance-beginning	<u>16,000,000</u>	<u>16,360,000</u>	<u>16,363,904</u>	<u>3,904</u>
Total fund balance-ending	<u>\$ 13,203,304</u>	<u>\$ 13,203,304</u>	<u>\$16,173,835</u>	<u>\$2,970,531</u>
Total from above:				
Net change in fund balance			(\$190,069)	
Add (Deduct):				
Capitalized expenditures			3,106,190	
Capital asset disposals			(11,479)	
Depreciation			(450,388)	
Change related to landfill liability			(1,586,000)	
Change in accrued compensated absences			(7,623)	
Change related to pension			<u>(82,277)</u>	
Change in net position as reported in the Statement of Revenues, Expenses and Changes in Fund Net Position			<u>\$778,354</u>	

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INTERNAL SERVICE FUNDS

Employee Benefit Trust Fund

This fund is used to account for the accumulation and allocation of costs associated with health care, general liability and workers' compensation insurance.

Fleet Management Fund

This fund was established to operate a motor pool for the common use of County departments.

DOUGLAS COUNTY, OREGON
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF NET POSITION
June 30, 2024

	Governmental Activities - Internal Service Funds		
	Employee		
	Benefit Trust	Fleet Management	Total
ASSETS			
Current assets:			
Cash and investments	\$12,286,012	\$1,900,071	\$14,186,083
Receivables	6,433	0	6,433
Inventories		261,907	261,907
Deposits and prepaid expenses	1,214,990		1,214,990
Total current assets	<u>13,507,435</u>	<u>2,161,978</u>	<u>15,669,413</u>
Capital assets:			
Furniture and equipment		434,316	434,316
Vehicles and heavy equipment		5,383,428	5,383,428
Work in Process		459,478	459,478
Less accumulated depreciation		(4,216,446)	(4,216,446)
Total capital assets (net of accumulated depreciation)	<u>-</u>	<u>2,060,776</u>	<u>2,060,776</u>
Total assets	<u>13,507,435</u>	<u>4,222,754</u>	<u>17,730,189</u>
LIABILITIES			
Current liabilities:			
Accounts payable	1,935,379	184,162	2,119,541
Accrued payroll, withholdings and benefits	733,300	15,207	748,507
Accrued compensated absences		11,297	11,297
Accrued claims liability	600,000		600,000
Total current liabilities	<u>3,268,679</u>	<u>210,666</u>	<u>3,479,345</u>
Noncurrent liabilities:			
Accrued compensated absences		26,361	26,361
Accrued claims liability	1,150,000		1,150,000
Total liabilities	<u>4,418,679</u>	<u>237,027</u>	<u>4,655,706</u>
NET POSITION			
Net investment in capital assets		2,060,776	2,060,776
Unrestricted	9,088,756	1,951,312	11,013,707
Total net position	<u>\$9,088,756</u>	<u>\$3,985,727</u>	<u>\$13,074,483</u>

DOUGLAS COUNTY, OREGON
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
for the year ended June 30, 2024

	Governmental Activities - Internal Service Funds		
	Employee Benefit Trust	Fleet Management	Total
Operating revenues:			
Interdepartmental charges	\$10,044,460	\$4,361,385	\$14,405,845
Other	866,122	1,388	867,510
Total operating revenues	<u>10,910,582</u>	<u>4,362,773</u>	<u>15,273,355</u>
Operating expenses:			
Salaries and wages	161,048	397,189	558,237
Payroll taxes and benefits		317,407	317,407
Premiums and operating expenses	11,135,472		11,135,472
Operating supplies and expenses		2,900,548	2,900,548
Utilities		44,944	44,944
Depreciation		566,047	566,047
Total operating expenses	<u>11,296,520</u>	<u>4,226,135</u>	<u>15,522,655</u>
Operating income (loss)	<u>(385,938)</u>	<u>136,638</u>	<u>(249,300)</u>
Nonoperating revenues and expenses:			
Interest income	374,177	55,884	430,061
Gain (loss) on sale of capital assets		63,698	63,698
Total nonoperating revenues and expenses	<u>374,177</u>	<u>119,582</u>	<u>493,759</u>
Change in net position	(11,761)	256,220	244,459
Total net position - beginning	<u>9,100,517</u>	<u>3,729,507</u>	<u>12,830,024</u>
Total net position - ending	<u>\$9,088,756</u>	<u>\$3,985,727</u>	<u>\$13,074,483</u>

DOUGLAS COUNTY, OREGON
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF CASH FLOWS
for the year ended June 30, 2024

	<u>Governmental Activities - Internal Service Funds</u>		
	Employee Benefit Trust	Fleet Management	Total
Cash flow from operating activities:			
Receipts from interfund services provided	\$10,904,149	\$4,361,385	\$15,265,534
Payments to suppliers and contractors	(9,804,915)	(2,727,938)	(12,532,853)
Payments to employees	(669,512)	(697,819)	(1,367,331)
Other operating receipts		1,388	1,388
Net cash provided by (used in) operating activities	<u>429,722</u>	<u>937,016</u>	<u>1,366,738</u>
Cash flows from noncapital financing activities:			
Transfers from other funds		0	0
Cash flows from capital and related financing activities:			
Proceeds from sale of capital assets		63,698	63,698
Acquisition of capital assets		(1,054,471)	(1,054,471)
Net cash provided by (used in) capital and related financing activities	<u>-</u>	<u>(990,773)</u>	<u>(990,773)</u>
Cash flows from investing activities:			
Interest received	374,177	55,884	430,061
Net increase (decrease) in cash and cash equivalents	803,899	2,127	806,026
Cash and cash equivalents, beginning	11,482,113	1,897,944	13,380,057
Cash and cash equivalents, ending	<u>\$12,286,012</u>	<u>\$1,900,071</u>	<u>\$14,186,083</u>
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:			
Operating income (loss)	(\$385,938)	\$136,638	(\$249,300)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:			
Depreciation		566,047	566,047
(Increase) decrease in:			
Accounts receivable	(6,433)	0	(6,433)
Prepaid expenses and deposits	(539,437)		(539,437)
Inventories		109,491	109,491
Interfund receivables	0	0	0
Increase (decrease) in:			
Accounts payable	1,869,994	108,063	1,978,057
Accrued payroll, withholdings and benefits	(508,464)	7,428	(501,036)
Accrued compensated absences		9,349	9,349
Interfund payables	0	0	0
Total adjustments	<u>815,660</u>	<u>800,378</u>	<u>1,616,038</u>
Net cash provided by (used in) operating activities	<u>\$429,722</u>	<u>\$937,016</u>	<u>\$1,366,738</u>
Noncash investing, capital and financing activities:			
Book value of capital assets disposed	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

DOUGLAS COUNTY, OREGON
EMPLOYEE BENEFIT TRUST FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Interdepartmental charges	\$10,986,500	\$10,986,500	\$10,044,460	(\$942,040)
Interest	60,000	60,000	374,177	314,177
Other	720,000	720,000	866,122	146,122
Total revenues	11,766,500	11,766,500	11,284,759	(481,741)
Expenditures:				
Personnel services	66,315	178,056	161,048	17,008
Materials and services	13,850,900	13,739,159	11,135,472	2,603,687
Total expenditures	13,917,215	13,917,215	11,296,520	2,620,695
Net change in fund balance	(2,150,715)	(2,150,715)	(11,761)	2,138,954
Fund balance, beginning	6,005,000	6,005,000	9,100,517	3,095,517
Fund balance, ending	\$3,854,285	\$3,854,285	\$9,088,756	\$5,234,471

DOUGLAS COUNTY, OREGON
FLEET MANAGEMENT FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
for the year ended June 30, 2024

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Interdepartmental charges	\$4,833,000	\$5,033,000	\$4,361,385	(\$671,615)
Interest	10,000	10,000	55,884	45,884
Other	11,000	11,000	65,086	54,086
Total revenues	4,854,000	5,054,000	4,482,355	(571,645)
Expenditures:				
Personnel services	1,096,317	1,096,317	705,247	391,070
Materials and services	3,474,750	3,714,750	2,840,139	874,611
Capital outlay	736,500	1,581,500	1,050,333	531,167
Contingency account	200,000	200,000		200,000
Total expenditures	5,507,567	6,592,567	4,595,719	1,996,848
Excess (deficiency) of revenues over expenditures	(653,567)	(1,538,567)	(113,364)	1,425,203
Other financing sources:				
Transfers in	250,000	795,000	0	(795,000)
Net change in fund balance	(403,567)	(743,567)	(113,364)	630,203
Fund balance, beginning	1,400,000	1,740,000	1,814,066	74,066
Fund balance, ending	\$996,433	\$996,433	\$1,700,702	\$704,269
Total from above:				
Net change in fund balance			(\$113,364)	
Capitalized expenditures			1,054,471	
Depreciation			(566,047)	
Change in accrued compensated absences			(9,349)	
Capital asset disposals			0	
Change in inventories			(109,491)	
Change in net position as reported in the Combining Statement of Revenues, Expenses and Changes in Fund Net Position			\$256,220	

CAPITAL ASSETS
USED IN THE OPERATION OF
GOVERNMENTAL FUNDS

DOUGLAS COUNTY, OREGON
CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS
SCHEDULE BY SOURCE
June 30, 2024

Governmental funds capital assets:	
Land and right of way	\$16,050,410
Buildings and improvements	53,189,041
Furniture and equipment	17,077,005
Vehicles and heavy equipment	21,944,247
Dam structures and improvements	28,221,320
Infrastructure	386,347,788
Construction in progress	19,329,575
Lease assets	2,079,788
SBITA assets	<u>1,214,978</u>
Total governmental funds capital assets	<u><u>\$545,454,152</u></u>
Investments in governmental funds capital assets by source:	
General fund	\$42,050,273
Special revenue funds	445,985,265
Capital projects funds	30,569,602
Donations	<u>26,849,012</u>
Total governmental funds capital assets	<u><u>\$545,454,152</u></u>

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net position.

DOUGLAS COUNTY, OREGON
CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS
SCHEDULE BY FUNCTION AND ACTIVITY
June 30, 2024

Function and Activity	Land	Structures and Improvements	Buildings and Improvements	Furniture and Equipment	Vehicles and Heavy Equipment	Infrastructure	Construction in Progress	Lease Assets	SBITA Assets	Total
General Government	\$5,948,283		\$28,447,056	\$3,356,453	\$192,901	\$635,796	\$487,107		\$322,270	\$39,389,866
Public Safety			2,963,612	11,241,863	1,872,686		1,931,936	\$1,981,396	892,708	20,884,201
Highways and Streets	631,574		1,827,395	1,659,749	18,018,673	385,565,634	10,807,753			418,510,778
Health and Welfare			205,270	77,341	669,206			98,392		1,050,209
Culture and Recreation	4,491,916		19,745,708	551,967	1,108,047	146,358	1,488,572			27,532,568
Conservation	4,978,637	\$28,221,320		189,632	82,734		4,614,207			38,086,530
Total governmental funds capital assets	\$16,050,410	\$28,221,320	\$53,189,041	\$17,077,005	\$21,944,247	\$386,347,788	\$19,329,575	\$2,079,788	\$1,214,978	\$545,454,152

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net position.

DOUGLAS COUNTY, OREGON
CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS
SCHEDULE OF CHANGES BY FUNCTION AND ACTIVITY
for the year ended June 30, 2024

Function and Activity	Governmental Funds Capital Assets June 30, 2023	Additions and Transfers	Deletions and Transfers	Governmental Funds Capital Assets June 30, 2024
General Government	\$35,017,266	\$4,384,326	\$11,726	\$39,389,866
Public Safety	19,816,495	1,096,640	28,934	20,884,201
Highways and Streets	411,785,713	6,914,141	189,076	418,510,778
Health and Welfare	1,050,209			1,050,209
Culture and Recreation	26,801,519	731,049		27,532,568
Conservation	38,032,140	54,390		38,086,530
Total governmental funds capital assets	<u>\$532,503,342</u>	<u>\$13,180,546</u>	<u>\$229,736</u>	<u>\$545,454,152</u>

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported in internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net position.

OTHER FINANCIAL SCHEDULES

The County is required by State law to disclose the financial transactions of elected officials. This subsection includes a schedule of cash receipts and turnovers for the County Clerk, Sheriff, Surveyor, Justices of the Peace, District Attorney and Assessor's Office.

Other financial schedules in this subsection are property tax transactions, property taxes receivable and property tax collections schedules.

DOUGLAS COUNTY, OREGON
 SCHEDULE OF CASH RECEIPTS AND TURNOVERS - ELECTED OFFICIALS
 June 30, 2024

	County Clerk	Sheriff - Civil and Criminal	County Surveyor	Justice of the Peace		District Attorney	County Assessor	Total
				So. Douglas	Reedsport			
Cash, July 1, 2023	\$981	\$112,714	\$50	\$101,051	\$32,374	\$50	\$50	\$247,270
Receipts	1,862,477	5,730,303	98,299	1,139,138	278,103	573,452	48,950	\$9,730,722
Turnovers:								
County Treasurer	1,861,245	5,248,269	98,299	641,825	187,843	573,452	48,950	\$8,659,983
Others		567,885		505,968	92,888			\$1,166,741
Total turnovers	1,861,245	5,816,154	98,299	1,147,793	280,731	573,452	48,950	9,826,724
Cash, June 30, 2024	\$2,213	\$26,863	\$50	\$92,396	\$29,746	\$50	\$50	\$151,268

DOUGLAS COUNTY, OREGON
SCHEDULE OF PROPERTY TAX TRANSACTIONS AND OUTSTANDING BALANCES
for the year ended June 30, 2024

<u>Fiscal Year</u>	Taxes Receivable June 30, 2023	Current Levy As Extended By Assessor	Deduct Discounts Allowed	Corrections and Adjustments	Deduct Cash Collections	Taxes Receivable June 30, 2024
2024		\$132,021,281	\$3,440,379	(\$321,971)	\$122,636,198	\$5,622,733
2023	\$4,743,773			(\$144,144)	\$1,422,851	\$3,176,778
2022	1,668,268			(9,582)	587,527	1,071,159
2021	971,329			(32,124)	491,834	447,371
2020	413,198			(15,125)	268,306	129,767
2019	128,887			(10,501)	30,969	87,417
2018	88,561			(13,149)	15,409	60,003
2017 & prior	720,301			(26,047)	22,080	672,174
	<u>8,734,317</u>			<u>(250,672)</u>	<u>2,838,976</u>	<u>5,644,669</u>
	<u>\$8,734,317</u>	<u>\$132,021,281</u>	<u>\$3,440,379</u>	<u>(\$572,643)</u>	<u>\$125,475,174</u>	<u>\$11,267,402</u>

Summary by fund and fund type:

General Fund	\$12,492,302	\$1,115,652
4-H Extension Service District	640,622	57,328
Agency Funds	<u>112,342,250</u>	<u>10,094,422</u>
	<u>\$125,475,174</u>	<u>\$11,267,402</u>

DOUGLAS COUNTY, OREGON
 SCHEDULE OF PROPERTY TAXES RECEIVABLE BY LEVY YEAR BY FUND
 for the year ended June 30, 2024

<u>Fiscal Year</u>	<u>General Fund</u>	<u>4-H Extension Service District</u>	<u>Agency</u>	<u>Total</u>
2024	\$557,302	\$28,628	\$5,036,803	\$5,622,733
2023	316,869	16,275	2,843,634	3,176,778
2022	106,499	5,504	959,156	1,071,159
2021	44,225	2,272	400,874	447,371
2020	12,683	652	116,432	129,767
2019	8,301	426	78,690	87,417
2018	5,772	293	53,938	60,003
2017 & prior	64,001	3,278	604,895	672,174
	<u>\$1,115,652</u>	<u>\$57,328</u>	<u>\$10,094,422</u>	<u>\$11,267,402</u>

DOUGLAS COUNTY, OREGON
 SCHEDULE OF PROPERTY TAX COLLECTIONS BY LEVY YEAR BY FUND
 for the year ended June 30, 2024

<u>Fiscal Year</u>	General Fund	4-H Extension Service District	Agency	Total
2024	\$12,159,602	\$624,534	\$109,852,062	\$122,636,198
2023	152,519	7,610	1,262,722	1,422,851
2022	69,477	3,368	514,682	587,527
2021	63,379	2,963	425,492	491,834
2020	36,021	1,665	230,620	268,306
2019	4,569	210	26,190	30,969
2018	2,435	109	12,865	15,409
2017 & prior	4,300	163	17,617	22,080
	<u>\$12,492,302</u>	<u>\$640,622</u>	<u>\$112,342,250</u>	<u>\$125,475,174</u>

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STATISTICAL SECTION

This part of Douglas County's statistical annual comprehensive finance report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall health.

	<u>Pages</u>
Financial Trends	102-106
These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	
Revenue Capacity	107-110
These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax.	
Debt Capacity	111-113
These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	
Demographic and Economic Information	114-115
These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.	
Operating Information	116-118
These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.	

DOUGLAS COUNTY, OREGON
NET POSITION BY COMPONENT
Last Ten Fiscal Years
(accrual basis of accounting)

	Fiscal Year			
	2015	2016	2017	2018
Governmental activities				
Invested in capital assets	\$165,621,980	\$154,466,325	\$147,881,385	\$148,119,388
Restricted	73,725,710	70,952,873	60,323,697	54,495,934
Unrestricted	33,361,355	24,579,204	18,407,769	12,081,120
Total governmental activities net position	<u>\$272,709,045</u>	<u>\$249,998,402</u>	<u>\$226,612,851</u>	<u>\$214,696,442</u>
Business-type activities				
Net investment in capital assets	\$4,781,654	\$10,497,937	\$10,036,086	\$9,502,967
Unrestricted (deficit)	(1,456,148)	(12,627,693)	(12,994,740)	(7,654,433)
Total business-type activities net position	<u>\$3,325,506</u>	<u>(\$2,129,756)</u>	<u>(\$2,958,654)</u>	<u>\$1,848,534</u>
Primary government				
Net investment in capital assets	\$170,403,634	\$164,964,262	\$157,917,471	\$157,622,355
Restricted	73,725,710	70,952,873	60,323,697	54,495,934
Unrestricted	31,905,207	11,951,511	5,413,029	4,426,687
Total primary government net position	<u>\$276,034,551</u>	<u>\$247,868,646</u>	<u>\$223,654,197</u>	<u>\$216,544,976</u>

Fiscal Year					
2019	2020	2021	2022	2023	2024
\$141,649,061	\$148,343,195	\$151,513,199	\$157,729,743	\$168,968,908	\$175,112,559
54,524,713	48,400,777	58,313,934	59,783,348	31,643,240	25,635,001
17,481,567	17,310,608	5,376,301	11,384,639	18,127,400	21,725,852
<u>\$213,655,341</u>	<u>\$214,054,580</u>	<u>\$215,203,434</u>	<u>\$228,897,730</u>	<u>\$218,739,548</u>	<u>\$222,473,412</u>
\$8,991,450	\$11,353,839	\$11,268,292	\$12,774,644	\$17,382,778	\$19,758,732
(5,879,617)	(10,246,533)	(6,671,724)	(4,427,062)	(7,664,667)	(9,826,359)
<u>\$3,111,833</u>	<u>\$1,107,306</u>	<u>\$4,596,568</u>	<u>\$8,347,582</u>	<u>\$9,718,111</u>	<u>\$9,932,373</u>
\$150,640,511	\$159,697,034	\$162,781,491	\$170,504,387	\$186,351,686	\$194,871,291
54,524,713	48,400,777	58,313,934	59,783,348	31,643,240	25,635,001
11,601,950	7,064,075	(1,295,423)	6,957,577	10,462,733	11,899,493
<u>\$216,767,174</u>	<u>\$215,161,886</u>	<u>\$219,800,002</u>	<u>\$237,245,312</u>	<u>\$228,457,659</u>	<u>\$232,405,785</u>

DOUGLAS COUNTY, OREGON
 CHANGES IN NET POSITION
 Last Ten Fiscal Years
 (accrual basis of accounting)

	Fiscal Year			
	2015	2016	2017	2018
Expenses				
Governmental activities:				
General government	\$15,812,377	\$28,117,985	\$21,021,279	\$30,159,830
Public safety	20,151,110	37,277,775	28,025,072	28,416,390
Highways and streets	17,734,963	21,808,812	20,327,496	21,322,263
Sanitation	3,473,890			
Health and welfare	9,012,469	6,155,724	5,284,857	4,978,995
Culture and recreation	5,577,848	8,566,016	6,767,536	5,240,325
Conservation	1,148,972	1,609,693	1,362,702	1,316,863
Education	2,035,069	1,956,204	428,656	1,974,108
Interest on long-term debt	50,088	46,186	11,333	8,116
Total governmental activities expenses	<u>74,996,786</u>	<u>105,538,395</u>	<u>83,228,931</u>	<u>93,416,890</u>
Business-type activities:				
Boat marina/RV park	2,078,265	2,069,316	2,144,869	2,350,490
Sanitation/Landfill		1,108,507	7,388,722	4,837,611
Total business-type activities expenses	<u>2,078,265</u>	<u>3,177,823</u>	<u>9,533,591</u>	<u>7,188,101</u>
Total primary government expenses	<u>\$77,075,051</u>	<u>\$108,716,218</u>	<u>\$92,762,522</u>	<u>\$100,604,991</u>
Program Revenues				
Governmental activities:				
Fees, fines and charges for services:				
General government	\$6,290,758	\$8,046,144	\$8,316,622	\$10,405,482
Public safety	3,993,572	4,412,488	4,213,466	4,472,432
Highways and streets	137,424	137,896	237,618	217,540
Sanitation	875,972			
Health and welfare	245,609	118,441	66,712	70,107
Culture and recreation	2,655,608	3,649,486	3,254,637	3,781,785
Conservation	802,958	1,044,652	1,460,212	891,165
Education	666	817	397	244
Operating grants and contributions	29,619,786	30,254,839	23,204,594	31,729,742
Capital grants and contributions	3,560,423	2,044,798	152,000	8,763,561
Total governmental activities program revenues	<u>48,182,776</u>	<u>49,709,561</u>	<u>40,906,258</u>	<u>60,332,058</u>
Business-type activities:				
Boat marina/RV Park	2,210,450	2,198,318	2,158,943	2,342,718
Sanitation/Landfill		5,730,757	7,266,317	7,477,846
Total business-type activities program revenues	<u>2,210,450</u>	<u>7,929,075</u>	<u>9,425,260</u>	<u>9,820,564</u>
Total primary government program revenues	<u>\$50,393,226</u>	<u>\$57,638,636</u>	<u>\$50,331,518</u>	<u>\$70,152,622</u>
Net (Expense)/Revenue				
Governmental activities	(\$26,814,010)	(\$55,828,834)	(\$42,322,673)	(\$33,084,832)
Business-type activities	132,185	4,751,252	(108,331)	2,632,463
Total primary government net expense	<u>(\$26,681,825)</u>	<u>(\$51,077,582)</u>	<u>(\$42,431,004)</u>	<u>(\$30,452,369)</u>

Fiscal Year					
2019	2020	2021	2022	2023	2024
\$23,971,953	\$26,280,555	\$30,263,756	\$24,276,210	\$29,326,689	\$25,483,291
29,243,543	31,012,099	35,864,207	29,766,355	37,548,824	34,668,727
19,673,887	18,594,320	15,660,977	13,824,879	18,792,666	17,382,305
5,807,109	4,193,023	8,346,862	5,366,834	4,800,006	4,259,014
5,822,427	5,730,362	4,863,307	5,026,981	6,760,648	7,429,932
1,325,607	1,207,390	1,450,943	1,136,926	1,361,602	942,948
1,645,677	1,734,890	1,451,573	1,702,141	1,665,400	1,733,602
7,104	5,756	4,407	3,384	2,640	1,890
87,497,307	88,758,395	97,906,032	81,103,710	100,258,475	91,901,709
2,325,290	2,407,946	2,924,095	4,446,973	3,343,292	4,051,441
6,361,773	9,851,315	6,887,641	6,850,971	9,240,787	9,725,211
8,687,063	12,259,261	9,811,736	11,297,944	12,584,079	13,776,652
\$96,184,370	\$101,017,656	\$107,717,768	\$92,401,654	\$112,842,554	\$105,678,361
\$12,892,233	\$12,507,481	\$12,258,596	\$10,274,890	\$8,377,506	\$9,715,526
4,596,075	4,748,500	4,901,049	5,232,783	6,473,429	7,419,333
481,400	184,507	1,780,940	167,759	279,185	63,766
71,120	55,744	49,952	44,519	109,490	69,876
4,539,286	3,972,371	4,107,893	4,545,551	5,108,483	5,705,601
757,706	860,718	727,917	399,048	209,279	260,436
869	954	1,565	683	852	805
35,777,197	30,807,604	47,970,480	52,110,676	32,912,947	34,428,279
44,508	7,319,678	5,855,744	3,630,685	5,785,616	2,207,882
59,160,394	60,457,557	77,654,136	76,406,594	59,256,787	59,871,504
2,382,107	2,344,085	3,132,215	3,676,089	3,581,926	3,596,452
7,899,900	8,351,763	10,656,604	10,951,857	10,768,305	10,554,325
10,282,007	10,695,848	13,788,819	14,627,946	14,350,231	14,150,777
\$69,442,401	\$71,153,405	\$91,442,955	\$91,034,540	\$73,607,018	\$74,022,281
(\$28,336,913)	(\$28,300,838)	(\$20,251,896)	(\$4,697,116)	(\$41,001,688)	(\$32,030,205)
1,594,944	(1,563,413)	3,977,083	3,330,002	1,766,152	374,125
(\$26,741,969)	(\$29,864,251)	(\$16,274,813)	(\$1,367,114)	(\$39,235,536)	(\$31,656,080)

DOUGLAS COUNTY, OREGON
 CHANGES IN NET POSITION, continued
 Last Ten Fiscal Years
 (accrual basis of accounting)

	Fiscal Year			
	2015	2016	2017	2018
General Revenues and Other Changes in Net Position				
Governmental activities:				
Property taxes	\$9,686,638	\$9,611,444	\$9,974,961	\$10,366,312
Unrestricted grants and contributions	10,431,699	9,860,643	6,894,271	10,987,939
Investment earnings	1,294,892	1,862,542	1,027,247	1,229,633
Gain/(loss) on sale of assets	53,567	1,555,603	238,901	2,610
Transfers in (out)		10,227,959	801,742	288,000
Total governmental activities	21,466,796	33,118,191	18,937,122	22,874,494
Business-type activities:				
Investment earnings	7,082	20,234	53,227	101,196
Loan Write-Off				2,361,529
Gain (loss) on sale of assets		1,211	27,948	
Transfers in (out)		(10,227,959)	(801,742)	(288,000)
Total business-type activities	7,082	(10,206,514)	(720,567)	2,174,725
Total primary government	\$21,473,878	\$22,911,677	\$18,216,555	\$25,049,219
Change in Net Position				
Governmental activities	(\$5,347,214)	(\$22,710,643)	(\$23,385,551)	(\$10,210,338)
Business-type activities	139,267	(5,455,262)	(828,898)	4,807,188
Total primary government	(\$5,207,947)	(\$28,165,905)	(\$24,214,449)	(\$5,403,150)

Fiscal Year					
2019	2020	2021	2022	2023	2024
\$10,605,646	\$11,150,616	\$11,694,816	\$12,008,595	\$12,828,716	\$13,409,144
11,637,640	10,595,836	8,649,141	9,195,931	14,240,126	14,550,155
4,453,422	4,149,762	794,297	(2,529,289)	2,910,098	6,914,974
49,104	13,985	(389,544)	(4,911)		
550,000	684,437	652,040	(278,914)	864,566	889,796
27,295,812	26,594,636	21,400,750	18,391,412	30,843,506	35,764,069
209,841	237,901	121,337	152,621	468,943	729,933
8,514	5,422	42,882	(10,523)		
(550,000)	(684,437)	(652,040)	278,914	(864,566)	(889,796)
(331,645)	(441,114)	(487,821)	421,012	(395,623)	(159,863)
\$26,964,167	\$26,153,522	\$20,912,929	\$18,812,424	\$30,447,883	\$35,604,206
(\$1,041,101)	(\$1,706,202)	\$1,148,854	\$13,694,296	(\$10,158,182)	\$3,733,864
1,263,299	(2,004,527)	3,489,262	3,751,014	1,370,529	214,262
\$222,198	(\$3,710,729)	\$4,638,116	\$17,445,310	(\$8,787,653)	\$3,948,126

DOUGLAS COUNTY, OREGON
 FUND BALANCES OF GOVERNMENTAL FUNDS
 Last Ten Fiscal Years
 (modified accrual basis of accounting)

	Fiscal Year			
	2015	2016	2017	2018
General Fund				
Nonspendable	\$214,032	\$177,172	\$262,642	\$285,637
Restricted	680,933	3,426,258	2,827,114	3,429,971
Committed	1,517	1,917	2,067	2,227
Assigned	5,659,559	11,048,414	9,352,688	6,144,461
Unassigned	48,173,259	41,712,475	38,879,711	43,704,955
Total General Fund	<u>\$54,729,300</u>	<u>\$56,366,236</u>	<u>\$51,324,222</u>	<u>\$53,567,251</u>
All other governmental funds				
Nonspendable	\$1,543,349	\$1,599,462	\$1,396,583	\$2,083,219
Restricted	73,359,446	67,775,614	57,709,885	51,285,228
Committed	15,920,514	16,195,841	18,180,262	15,448,118
Assigned	4,847,691	4,451,929	4,349,223	4,117,453
Total all other governmental funds	<u>\$95,671,000</u>	<u>\$90,022,846</u>	<u>\$81,635,953</u>	<u>\$72,934,018</u>

Fiscal Year					
2019	2020	2021	2022	2023	2024
\$311,911	\$319,576	\$195,936	\$148,473	\$14,645	\$220,565
3,268,548	2,211,311	3,203,799	3,630,343	3,896,631	3,857,174
2,302	2,370	2,438	2,872	2,940	2,940
8,645,482	8,189,107	11,873,929	10,672,233	10,893,472	23,699,634
44,650,904	52,122,055	50,049,690	48,416,408	64,448,355	51,629,097
<u>\$56,879,147</u>	<u>\$62,844,419</u>	<u>\$65,325,792</u>	<u>\$62,870,329</u>	<u>\$79,256,043</u>	<u>\$79,409,410</u>
\$1,700,252	\$1,840,910	\$1,912,812	\$1,797,114	\$2,162,844	\$1,891,864
51,489,354	46,474,218	55,301,185	56,447,864	27,473,590	21,422,814
21,998,840	21,703,854	21,744,939	21,848,857	17,481,328	15,222,586
3,488,746	3,208,345	2,786,145	2,579,274	2,396,434	253,813
<u>\$78,677,192</u>	<u>\$73,227,327</u>	<u>\$81,745,081</u>	<u>\$82,673,109</u>	<u>\$49,514,196</u>	<u>\$38,791,077</u>

DOUGLAS COUNTY, OREGON
 CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
 Last Ten Fiscal Years
 (modified accrual basis of accounting)

	Fiscal Year			
	2015	2016	2017	2018
Revenues				
Charges for services	\$9,539,431	\$10,899,007	\$12,484,922	\$13,873,162
Permits, licenses and fines	1,523,793	1,571,451	1,474,537	1,503,781
Intergovernmental	41,764,120	40,276,259	30,240,865	45,356,806
Property taxes	9,698,864	9,628,905	9,935,055	10,381,257
Assessments	16,269	15,521	8,249	4,741
Interest	1,215,073	1,762,954	915,394	1,075,756
Other	3,118,294	5,041,008	3,623,560	4,069,475
Total revenues	<u>66,875,844</u>	<u>69,195,105</u>	<u>58,682,582</u>	<u>76,264,978</u>
Expenditures				
General Government	17,917,862	18,297,777	18,878,954	24,029,762
Public Safety	23,330,036	24,272,788	25,322,741	25,844,154
Highways and Streets	10,476,079	10,565,001	10,785,924	10,730,503
Sanitation	2,321,950			
Health and Welfare	9,675,722	5,276,295	5,205,479	4,895,311
Culture and Recreation	5,970,694	6,238,492	6,148,508	4,645,526
Conservation	876,262	938,410	927,212	865,342
Education	2,035,069	1,956,204	428,656	1,974,108
Capital outlay	5,982,633	4,986,987	5,039,331	10,482,582
Debt service:				
Principal	83,223	673,934	117,936	39,000
Interest	50,088	46,186	11,333	8,116
Total expenditures	<u>78,719,618</u>	<u>73,252,074</u>	<u>72,866,074</u>	<u>83,514,404</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(11,843,774)</u>	<u>(4,056,969)</u>	<u>(14,183,492)</u>	<u>(7,249,426)</u>
Other financing sources (uses):				
Transfers in	11,139,340	8,246,636	8,192,851	7,809,186
Transfers out	(11,139,340)	(8,066,636)	(7,391,109)	(7,521,186)
Total other financing sources (uses)	<u>-</u>	<u>180,000</u>	<u>801,742</u>	<u>288,000</u>
Net change in fund balances	<u>(\$11,843,774)</u>	<u>(\$3,876,969)</u>	<u>(\$13,381,750)</u>	<u>(\$6,961,426)</u>
Debt service as a percentage of noncapital expenditures	<u>0.18%</u>	<u>1.03%</u>	<u>0.18%</u>	<u>0.06%</u>

Fiscal Year					
2019	2020	2021	2022	2023	2024
\$13,970,413	\$15,020,524	\$15,794,643	\$16,110,284	\$14,503,918	\$15,448,791
1,429,364	1,390,981	1,503,894	1,374,953	2,540,020	3,006,567
47,424,607	48,723,118	62,475,365	64,937,291	52,938,690	51,186,316
10,650,148	11,193,911	11,850,620	11,999,329	12,685,443	13,188,783
3,921	8,649	1,693	387		
4,227,573	3,909,074	658,152	(2,811,825)	2,486,726	6,275,487
7,356,789	5,263,210	5,424,503	2,629,904	3,251,254	3,967,275
85,062,815	85,509,467	97,708,870	94,240,323	88,406,051	93,073,219
21,074,941	22,879,719	24,245,873	25,181,786	26,919,380	26,659,857
26,590,990	27,016,561	28,646,885	32,681,339	34,234,879	37,423,770
10,105,829	10,129,307	9,763,130	10,036,896	14,036,458	13,219,833
5,720,511	3,985,938	7,986,888	5,466,077	4,612,778	4,324,933
5,160,190	4,999,161	3,810,102	4,857,206	6,074,265	6,992,792
977,431	745,205	955,099	797,510	934,513	602,875
1,645,677	1,734,890	1,451,573	1,702,141	1,665,400	1,733,602
4,991,418	14,087,682	10,357,838	14,755,891	17,492,354	13,616,328
42,000	45,000	42,000	24,000	24,000	21,000
7,104	5,756	4,407	3,384	2,640	1,890
76,316,091	85,629,219	87,263,795	95,506,230	105,996,667	104,596,880
8,746,724	(119,752)	10,445,075	(1,265,907)	(17,590,616)	(11,523,661)
9,855,937	16,657,603	19,609,641	25,969,159	43,447,206	28,371,972
(9,305,937)	(15,973,166)	(18,957,601)	(26,248,073)	(43,072,640)	(27,482,176)
550,000	684,437	652,040	(278,914)	374,566	889,796
\$9,296,724	\$564,685	\$11,097,115	(\$1,544,821)	(\$17,216,050)	(\$10,633,865)
0.07%	0.07%	0.06%	0.03%	0.03%	0.03%

DOUGLAS COUNTY, OREGON
 ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
 Last Ten Fiscal Years

Fiscal Year	Real Property	Utilities	Personal Property	Mobile Homes	Total Taxable Assessed Value	Direct Tax Rate	Estimated Actual Value	Assessed Value as a Percentage of Estimated Actual Value
2015	7,409,166,517	613,760,178	248,764,173	132,533,060	8,404,223,928	1.11	13,966,620,970	60.17%
2016	7,706,696,669	645,120,173	249,080,956	136,184,204	8,737,082,002	1.11	14,082,490,276	62.04%
2017	7,885,572,214	656,433,800	240,516,075	127,119,946	8,909,642,035	1.11	14,434,697,895	61.72%
2018	8,103,857,552	668,640,260	245,948,011	128,091,116	9,146,536,939	1.11	14,917,224,224	61.32%
2019	8,422,025,548	704,789,290	249,049,252	138,452,895	9,514,316,985	1.11	15,858,971,719	59.99%
2020	8,644,767,493	703,832,570	249,846,635	138,383,169	9,736,829,867	1.11	16,082,889,071	60.54%
2021	8,876,259,038	878,185,440	262,059,581	132,070,428	10,148,574,487	1.11	16,949,516,833	59.88%
2022	9,312,447,415	898,748,260	237,539,309	125,904,640	10,574,639,624	1.11	18,126,659,288	58.34%
2023	11,130,575,273	974,620,630	244,999,327	176,686,478	12,526,881,708	1.11	20,875,082,844	60.01%
2024	11,665,631,920	1,032,480,424	247,094,285	181,018,989	13,126,225,618	1.11	22,084,913,924	59.44%

Source: Douglas County Assessor's Department

DOUGLAS COUNTY, OREGON
PROPERTY TAX RATES - ALL DIRECT AND OVERLAPPING GOVERNMENTS*
(Per \$1,000 of Assessed Value)
Last Ten Fiscal Years

Taxing Entity	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Douglas County Total Direct Rate:										
General Operations	\$1.11	\$1.11	\$1.11	\$1.11	\$1.11	\$1.11	\$1.11	\$1.11	\$1.11	\$1.11
Overlapping Rates:										
City Rates:										
Canyonville	3.49	3.48	3.36	3.23	3.23	3.23	3.23	3.23	3.23	3.23
Drain	1.52	1.52	1.52	1.52	1.52	1.52	1.52	1.52	1.52	1.52
Elkton	2.33	2.33	2.33	2.33	2.33	2.33	2.33	2.33	2.33	2.33
Glendale	5.47	4.71	4.71	4.71	4.71	4.71	4.71	4.71	4.71	4.71
Myrtle Creek	6.51	6.51	6.51	6.51	6.51	6.51	6.51	6.51	6.51	6.51
Oakland	6.41	6.41	6.41	6.41	6.41	6.41	6.41	6.41	6.41	6.41
Reedsport	6.19	6.19	6.19	6.19	6.19	6.19	6.19	6.19	6.19	6.19
Riddle	6.49	6.49	6.49	6.49	6.49	6.49	6.49	6.49	6.49	6.49
Roseburg	8.48	8.48	8.48	8.48	8.48	8.48	8.48	8.48	8.48	8.48
Roseburg (Champton Mill Site)	7.63	7.63	8.48	8.48	8.48	0.00	0.00	0.00	0.00	0.00
Roseburg (DT)	8.48	8.48	8.48	8.48	8.48	0.00	0.00	0.00	0.00	0.00
Sutherlin	5.75	5.75	5.74	5.75	5.74	5.74	5.74	5.74	5.73	5.73
Winston	4.27	4.27	4.27	4.27	4.27	4.27	4.27	4.27	4.27	4.27
Yoncalla	1.46	1.46	1.46	1.46	1.46	1.46	1.46	1.46	1.46	1.46
School Districts Rates:										
Camas Valley	4.70	4.70	4.70	4.70	4.70	4.70	4.70	4.70	4.70	4.70
Days Creek	4.84	4.84	4.84	4.84	4.84	4.84	4.84	1.84	4.84	4.84
Elkton	5.28	5.31	5.33	5.33	5.28	5.41	5.32	5.29	5.28	5.21
Fern Ridge	6.89	6.15	8.07	6.80	6.84	6.88	6.70	6.54	6.93	6.93
Glendale	5.22	5.21	5.22	5.22	5.22	5.26	5.19	5.17	5.16	5.14
Glide	5.48	5.49	5.46	5.46	5.46	5.45	5.36	5.38	5.36	5.40
North Douglas	5.16	5.09	5.10	5.11	5.11	5.10	5.10	5.11	5.09	5.09
Oakland	5.00	5.01	5.01	5.02	4.64	4.64	4.64	4.64	4.64	4.64
Reedsport	5.71	5.83	5.68	5.66	5.74	5.52	5.66	5.56	5.50	5.51
Riddle	4.66	4.66	4.66	4.66	4.66	4.66	4.66	4.66	4.66	4.66
Roseburg	4.64	4.62	4.50	4.57	4.57	4.52	4.41	4.03	4.03	4.03
Siuslaw	5.53	5.53	5.55	5.54	5.51	4.64	4.64	4.64	4.64	4.64
South Lane	6.29	6.19	6.89	6.61	6.48	6.16	6.50	6.51	6.49	6.51
South Umpqua	4.71	4.71	4.71	4.71	4.71	4.71	4.71	4.71	4.71	4.71
Sutherlin	4.73	4.74	4.15	4.73	4.08	4.08	4.08	4.08	4.08	4.08
Winston-Dillard	6.03	5.91	5.83	5.79	5.74	5.70	5.61	5.60	5.56	5.58
Yoncalla	4.69	4.69	4.69	4.69	4.69	4.69	4.69	4.69	4.69	4.69
Lane Community College	0.86	0.82	0.84	0.85	0.84	0.84	0.96	0.96	0.95	0.95
SW Ore Com College	0.70	0.70	0.70	0.70	0.70	0.70	0.70	0.70	0.70	0.70
Umpqua Com College	0.46	0.46	0.46	0.46	0.46	0.46	0.46	0.46	0.46	0.46
Education Service District Rates	0.22-0.53	0.22-0.53	0.22-0.53	0.22-0.53	0.22-0.53	0.22-0.53	0.22-0.53	0.22-0.53	0.22-0.53	0.22-0.53
Fire District Rates	0.49-4.65	0.49-4.65	0.49-4.65	0.49-4.65	0.49-4.65	0.49-4.65	0.49-4.65	0.49-4.65	0.49-4.65	0.49-4.65
Water District Rates	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Sanitary District Rates	0.00-1.42	0.00-1.42	0.00-1.42	0.00-1.42	0.00-1.42	0.00-1.42	0.00-1.42	0.00-1.42	0.00-1.42	0.00-1.42
Other Special District Rates	0.00-3.97	0.00-3.97	0.00-3.97	0.00-3.97	0.00-3.97	0.00-3.97	0.00-3.97	0.00-3.97	0.00-3.97	0.00-3.97

* Source: County Assessor's annual certified levy

Note: In 1997, Oregon voters passed Measure 50, which limits the rate property value can increase to no more than 3% annually, establishes permanent tax rate limits for Oregon's local taxing districts, retains Measure 5 tax limitations (tax rates cannot exceed \$15 per \$1,000 of real market value for operating revenues).

DOUGLAS COUNTY, OREGON
 PRINCIPAL TAXPAYERS
 Current Year and Nine Years Ago

<u>Taxpayer</u>	2024			2015		
	Taxable Assessed Valuation	Rank	Percentage of Total Taxable Assessed Valuation	Taxable Assessed Valuation	Rank	Percentage of Total Taxable Assessed Valuation
Pacific Power/Pacificcorp	\$579,036,676	1	4.41%	\$373,929,000	1	4.45%
Roseburg Forest Products	339,041,954	2	2.58%	146,998,356	2	1.75%
Mercy Medical Center	102,037,769	3	0.78%			
Weyerhaeuser Co	75,343,609	4	0.57%	57,736,510	3	0.69%
Avista Corporation	69,707,000	5	0.53%	31,707,000	8	0.38%
Lumen Technologies Inc	61,879,066	6	0.47%			
Dougals Fast Net	55,402,318	7	0.42%			
Charter Communications	52,378,946	8	0.40%	33,962,500	7	0.40%
Central Oregon & Pacific RR CO.	46,868,025	9	0.36%	21,058,900	10	0.25%
Swanson Group	32,243,493	10	0.25%	29,386,393	9	0.35%
Seneca Jones Timber				40,146,695	4	0.48%
CenturyLink (Qwest Corporation)				36,222,600	6	0.43%
OxBow Timber LLC				36,895,356	5	0.44%
	\$1,413,938,856		10.77%	\$808,043,310		9.61%

Source: Douglas County Assessor's Department

DOUGLAS COUNTY, OREGON
PROPERTY TAX LEVIES AND COLLECTIONS
Last Ten Fiscal Years

Fiscal Year	Total Tax Levy	Current Tax Collections	Percent Of Levy Collected	Collections in Subsequent Years	Total Tax Collections	Percent of Total Tax Collections To Tax Levy	Outstanding Delinquent Taxes	Percent of Delinquent Taxes To Tax Levy
2015	9,413,171	9,004,919	95.66	354,431	9,359,350	99.43	53,821	0.57
2016	9,296,768	8,924,327	95.99	367,514	9,291,841	99.95	4,927	0.05
2017	9,727,312	9,342,532	96.04	379,527	9,722,059	99.95	5,253	0.05
2018	10,117,724	9,750,356	96.37	361,596	10,111,952	99.94	5,772	0.06
2019	10,383,604	10,031,915	96.61	343,388	10,375,303	99.92	8,301	0.08
2020	10,898,727	10,559,302	96.89	326,742	10,886,044	99.88	12,683	0.12
2021	11,465,170	11,108,706	96.89	312,240	11,420,945	99.61	44,225	0.39
2022	11,756,652	11,424,144	97.17	226,009	11,650,153	99.09	106,499	0.91
2023	12,533,916	12,060,746	96.22	156,301	12,217,047	97.47	316,869	2.53
2024	12,913,514	12,356,212	95.68	-	12,356,212	95.68	557,302	4.32

Source: Douglas County Tax Collector's records related to Douglas County funds. Does not include 4H Extension Service District or Agency Funds.

DOUGLAS COUNTY, OREGON
RATIOS OF OUTSTANDING DEBT BY TYPE
Last Ten Fiscal Years

Fiscal Year	Governmental Activities			
	General Obligation Bonds	Lease Liability	SBITA Liability	Notes Payable
2015	\$ -	\$ -	\$ -	\$ 1,070,870
2016	-	-	-	396,936
2017	-	-	-	279,000
2018	-	-	-	240,000
2019	-	-	-	198,000
2020	-	-	-	153,000
2021	-	-	-	111,000
2022	-	1,831,263	-	87,000
2023	-	1,688,748	781,284	63,000
2024	-	1,533,796	395,237	42,000

(1) See the schedule of Demographic and Economic Statistics for personal income and population data.

Business-Type Activities					
Lease Liability	SBITA Liability	Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)	
\$ -	\$ -	\$ 1,070,870	0.029%	9.79	
-	-	396,936	0.010%	3.61	
-	-	279,000	0.007%	2.53	
-	-	240,000	0.006%	2.16	
-	-	198,000	0.004%	1.77	
-	-	153,000	0.003%	1.36	
-	-	111,000	0.002%	0.99	
-	-	1,918,263	0.034%	17.17	
-	11,439	2,544,471	0.046%	22.78	
-	8,584	1,979,617	0.033%	17.40	

DOUGLAS COUNTY, OREGON
DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
June 30, 2024

<u>Governmental Unit</u>	Direct Debt and Net General Obligation Bonded Debt Outstanding	Estimated Percentage Applicable to County	Estimated Amount Applicable to County
Debt repaid with property taxes:			
Direct Debt			
Douglas County	\$1,979,617	100.00 %	\$1,979,617
Subtotal, Direct Debt	<u>\$1,979,617</u>		<u>\$1,979,617</u>
Overlapping Debt			
Camas Valley Rural Fire Protection District	45,000	100.00	45,000
Canyonville South Umpqua Rural Fire Protection District	510,000	100.00	510,000
City of Drain	5,079,163	100.00	5,079,163
City of Glendale	1,267,709	100.00	1,267,709
City of Myrtle Creek	4,879,793	100.00	4,879,793
City of Oakland	2,315,131	100.00	2,315,131
City of Reedsport	6,913,944	100.00	6,913,944
City of Roseburg	2,679,354	100.00	2,679,354
City of Sutherlin	2,428,547	100.00	2,428,547
Douglas County School District No. 105	7,662,000	100.00	7,662,000
Douglas County School District No. 116	19,995,618	100.00	19,995,618
Douglas County School District No. 12	4,619,660	100.00	4,619,660
Douglas County School District No. 130	5,615,000	100.00	5,615,000
Douglas County School District No. 15	80,000	100.00	80,000
Douglas County School District No. 19	7,325,000	100.00	7,325,000
Douglas County School District No. 22	560,000	100.00	560,000
Douglas County School District No. 34	2,635,000	100.00	2,635,000
Douglas County School District No. 4	48,490,000	100.00	48,490,000
Douglas County School District No. 77	1,816,000	100.00	1,816,000
Douglas ESD	5,960,000	100.00	5,960,000
Elkton Rural Fire Protection District	15,000	100.00	15,000
Glide Rural Fire Protection District	1,635,000	100.00	1,635,000
Lane Community College	198,440,000	0.02	43,061
Lane County School District No. 28J	26,957,542	0.27	73,001
Lane County School District No. 45J3	73,931,925	0.15	112,450
Lane County School District No. 97J	4,910,000	0.28	13,699
Lane ESD	4,219,881	0.03	1,262
Southwestern Oregon Community College	15,630,000	4.91	767,120
Tri-City Rural Fire Protection District #4	1,920,000	100.00	1,920,000
Umpqua Community College	20,726,197	100.00	20,726,197
Umpqua Public Transportation District	414,535	100.00	414,535
Winston-Dillard Water District	3,571,227	100.00	3,571,227
Subtotal, Overlapping Debt	<u>483,248,225</u>		<u>160,169,471</u>
Total Direct and Overlapping Debt	<u>\$485,227,842</u>		<u>\$162,149,088</u>

Sources: Oregon State Treasury, Debt Management Information System, Douglas County Office of Management & Finance

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the county. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Douglas County. This process recognizes that, when considering the county's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

DOUGLAS COUNTY, OREGON
LEGAL DEBT MARGIN INFORMATION
Last Ten Fiscal Years

Fiscal Year	Debt Limit	Debt Applicable To Limitation	Legal Debt Margin	Net Debt Applicable to the Limit as a Percentage of the Debt Limit
2015	279,332,419	0.00	279,332,419	0.00%
2016	281,649,806	0.00	281,649,806	0.00%
2017	288,693,958	0.00	288,693,958	0.00%
2018	298,344,484	0.00	298,344,484	0.00%
2019	317,179,434	0.00	317,179,434	0.00%
2020	321,657,781	0.00	321,657,781	0.00%
2021	338,990,337	0.00	338,990,337	0.00%
2022	362,533,186	0.00	362,533,186	0.00%
2023	417,501,657	0.00	417,501,657	0.00%
2024	441,698,278	0.00	441,698,278	0.00%

Legal Debt Margin Calculation for Fiscal Year 2023:

Estimated Real Market Value	<u>\$22,084,913,924</u>
Debt limit (2% of estimated actual value)(1)	\$441,698,278
Debt applicable to limit	<u>0</u>
Legal debt margin	<u>\$441,698,278</u>

(1) The debt limit for general obligation bonds set forth in ORS 287A.100 provides "a county may not issue or have outstanding at the time of issuance general obligation bonds in a principal amount that exceeds two percent of the real market value of the taxable property in the county."

Source: Douglas County Assessor's Department

DOUGLAS COUNTY, OREGON
 DEMOGRAPHIC AND ECONOMIC STATISTICS
 Last Ten Fiscal Years

Per Capita Personal Income

Fiscal Year	Population	Personal Income	Personal Income	Median Age	School Enrollment	Unemployment Rate
2015	109,385	3,699,510,085	33,821	46.1	14,295	7.7%
2016	109,910	3,794,203,110	34,521	46.7	14,295	6.4%
2017	110,395	3,971,680,915	35,977	46.9	14,247	4.7%
2018	111,180	4,122,220,860	37,077	47.0	14,209	5.2%
2019	111,735	4,514,987,880	40,408	47.0	14,268	5.3%
2020	112,250	4,751,991,500	42,334	47.0	14,338	10.8%
2021	112,530	5,214,865,260	46,342	47.1	14,426	6.3%
2022	111,694	5,651,157,930	50,595	47.0	13,376	4.4%
2023	111,716	5,523,239,040	49,440	46.6	13,567	4.8%
2024	113,748	5,992,699,632	52,684	46.6	13,815	5.0%

Sources: Population and personal income provided by Portland State University Center for Population Research and Census. Per capita personal income provided by Bureau of Economic Analysis. Unemployment rate provided by Oregon Department of Employment. School enrollment provided by the National Center for Education Statistics. Median age provided by the U.S. Census Bureau.

DOUGLAS COUNTY, OREGON
PRINCIPAL EMPLOYERS
Current Year and Nine Years Ago

<u>Employer</u>	<u>2021</u>			<u>2012</u>		
	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total County Employment</u>	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total County Employment</u>
Roseburg Forest Products	1,599	1	3.51%	1,757	1	5.08%
VA Medical Center	1,275	2	2.80%	890	4	2.57%
Mercy Healthcare, Inc	1,272	3	2.79%	1,139	2	3.29%
Cow Creek Band of Umpqua Indians	700	4	1.54%	767	3	2.22%
Swanson Group	632	5	1.39%	450	7	1.30%
Roseburg School District	598	6	1.31%	585	6	1.69%
Douglas County	475	7	1.04%	728	5	2.10%
Oregon Department of Transportation	460	8	1.01%			
Orengo Systems	384	9	0.84%			
First Call Resolution	345	10	0.76%	300	10	0.87%
TMS Call Center				349	8	1.01%
Umpqua Bank				310	9	0.90%
	<u>7,740</u>		<u>16.97%</u>	<u>7,275</u>		<u>21.02%</u>

Source: Umpqua Economic Development Partnership - 2020 Douglas County Top Employers
Direct sources

No data was available for fiscal year 2023

DOUGLAS COUNTY, OREGON
 FULL-TIME-EQUIVALENT COUNTY EMPLOYEES BY FUNCTION/PROGRAM
 Last Ten Fiscal Years

<u>Function/Program</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Governmental Activities:										
General Government										
Tax Assessment and Collection	31.10	25.45	24.74	21.90	24.90	23.90	23.90	23.90	24.80	22.80
Justices of the Peace	11.20	11.20	9.15	7.45	7.80	7.10	6.90	6.30	6.30	6.30
Juvenile Department	40.50	51.43	49.22	61.42	61.22	57.62	60.97	61.30	55.45	55.70
County Clerk	8.00	6.50	7.00	7.00	6.90	7.00	7.00	7.00	8.00	7.00
Planning	16.00	14.00	14.00	15.75	16.75	16.00	14.00	14.50	15.50	14.50
All other	73.81	70.76	72.51	70.61	72.40	72.90	75.53	77.63	77.40	79.60
Public Safety										
Sheriff	128.50	122.50	129.50	128.50	129.50	120.50	119.50	120.00	127.00	129.00
District Attorney	22.19	22.19	22.00	23.00	22.60	22.10	22.10	22.00	24.00	24.00
All other	41.94	49.34	51.34	38.10	40.20	40.45	45.45	45.45	45.45	50.45
Highways and Streets	63.75	61.75	62.75	61.00	59.75	60.50	57.50	57.50	57.50	57.75
Sanitation	12.00									
Health and Welfare	79.70	51.05	19.75	18.05	19.80	18.35	16.35	16.05	18.65	18.65
Culture and Recreation										
Parks	13.94	14.32	15.00	15.00	16.00	16.00	15.85	15.75	17.00	17.90
Library	26.05	21.15	17.57	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Fairgrounds	10.00	10.00	10.00	9.80	9.60	8.80	6.00	7.00	7.80	7.80
Museum	4.50	3.22	2.50	1.60	1.70	1.60	2.60	3.60	3.60	3.00
Conservation	6.00	6.00	6.00	6.00	6.00	5.25	5.25	4.25	4.25	4.25
Total governmental activities	<u>589.18</u>	<u>540.86</u>	<u>513.03</u>	<u>485.18</u>	<u>495.12</u>	<u>478.07</u>	<u>478.90</u>	<u>482.23</u>	<u>492.70</u>	<u>498.70</u>
Business-type activities:										
Salmon Harbor Marina/RV Park	10.00	11.00	12.00	12.00	12.00	12.80	12.80	12.80	12.80	13.80
Solid Waste/Landfill		14.00	14.00	30.00	31.25	33.25	33.25	33.25	33.05	32.80
Total Buisness-type activities	<u>10.00</u>	<u>25.00</u>	<u>26.00</u>	<u>42.00</u>	<u>43.25</u>	<u>46.05</u>	<u>46.05</u>	<u>46.05</u>	<u>45.85</u>	<u>46.60</u>
Total employees	<u>599.18</u>	<u>551.86</u>	<u>525.03</u>	<u>497.18</u>	<u>538.37</u>	<u>524.12</u>	<u>524.95</u>	<u>528.28</u>	<u>538.55</u>	<u>545.30</u>

DOUGLAS COUNTY, OREGON
OPERATING INDICATORS BY FUNCTION/PROGRAM
Last Ten Fiscal Years

Function/Program	Fiscal Year									
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
General governmental activities:										
<u>Public Safety</u>										
Sheriff-Enforcement										
Citations issued	2,738	3,113	2,889	3,013	3,796	3,644	2,043	2,338	1,671	3,357
Warnings issued	2,132	2,966	1,538	2,814	3,942	2,675	1,355	1,046	3,346	2,486
Arrest reports	3,278	3,481	3,125	3,136	3,075	3,165	5,922	5,798	6,242	5,863
Sheriff-Jail										
Bookings	7,093	6,940	6,748	6,657	6,412	5,145	3,201	3,250	4,145	4,230
Average daily population	231	224	226	212	194	165	123	134	139	158
Communications										
Law Enforce reports	120,947	123,877	118,934	123,072	128,367	125,425	123,319	129,153	132,632	119,962
Fire/Medical reports	21,134	22,328	25,702	24,050	24,782	26,355	28,774	31,105	30,818	30,598
Building Department										
Building permits	875	898	966	1,131	1,095	1,152	1,172	1,144	1,042	994
<u>Highways and Streets</u>										
Miles of roads resurfaced	2.09	84.84	5.07	70.00	52.00	51.00	70.00	87.00	42.20	49.12
<u>Sanitation</u>										
Landfill annual waste disposal in tons	82,735									
<u>Health and Welfare</u>										
Services to unduplicated clients:										
Mental Health										
Public Health	10,766	5,191								
Senior and DD Services	2,585	2,804	2,681	3,631	3,767	2,926	3,593	3,245	3,606	3,415
<u>Culture and Recreation</u>										
Park campgrounds annual usage	23,231	24,588	27,033	29,194	40,549	34,751	50,550	48,549	43,488	41,459
<u>Conservation</u>										
Galesville dam annual KWH produced	3,785,272	5,741,347	7,479,202	4,079,949	4,544,652	3,639,957	2,815,892	849,549	0	2,200,000
Business-type activities:										
<u>Salmon Harbor Marina</u>										
RV Park average annual occupancy	46%	49%	49%	54%	53%	45%	48%	48%	50%	52%
<u>Solid Waste/Landfill</u>										
Landfill annual waste disposal in tons		77,229	81,608	83,340	92,249	97,435	114,153	100,140	79,014	53,288

Sources: Various county departments

Note: As of 7/1/14, Douglas County no longer provided direct Mental Health and Developmental Disabilities Services.

As of 12/31/15, Douglas County no longer provided direct Public Health Services.

As of FY16, Landfill operations moved under a Business-type activity, with the department Solid Waste.

DOUGLAS COUNTY, OREGON
CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM
Last Ten Fiscal Years

Function/Program	Fiscal Year									
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Governmental Activities:										
<u>Public Safety</u>										
Sheriff										
Patrol vehicles	38	38	38	46	51	58	53	51	53	53
Adult correction facility	1	3	3	4	4	4	4	5	5	5
<u>Highways and Streets</u>										
Centerline miles of county roads	1,173	1,173	1,173	1,173	1,173	1,173	1,144	1,144	1,144	1,144
Bridges	305	305	305	305	305	305	300	300	300	300
<u>Sanitation</u>										
Landfill facility	1									
Solid waste transfer sites	11									
<u>Culture and Recreation</u>										
Parks										
Number of county parks	68	68	68	69	67	67	66	66	61	61
Overnight camp sites	338	382	382	486	486	527	527	527	510	461
<u>Conservation</u>										
Dams	2	2	2	2	2	2	2	2	2	2
Stream gauging stations	23	23	23	23	20	20	18	20	20	20
Business-type activities:										
<u>Salmon Harbor Marina</u>										
Moorage Docks	15	19	19	19	19	19	19	16	16	16
Boarding Floats	2	2	2	2	2	2	2	2	2	2
Boat Fueling Dock	1	1	1	1	1	1	1	1	1	1
<u>Solid Waste/Landfill</u>										
Landfill facility		1	1	1	1	1	1	1	1	1
Solid waste transfer sites		11	11	11	11	11	11	11	11	11

Sources: Various county departments

Note: No capital asset indicators are available for the general government function.

As of FY16, Landfill operations moved under a Business-type activity jurisdictional transfers to other agencies, bridges being re-categorized as culverts, and other updates.

INDEPENDENT AUDITOR'S REPORT
ON THE INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF THE FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

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INDEPENDENT AUDITOR'S REPORT ON THE INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF THE FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

Board of Commissioners
Douglas County, Oregon
Roseburg, Oregon

December 18, 2024

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Douglas County, Oregon as of and for the year ended June 30, 2024, and have issued our report thereon dated December 18, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Douglas County, Oregon's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Douglas County, Oregon's internal control. Accordingly, we do not express an opinion on the effectiveness of Douglas County, Oregon's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

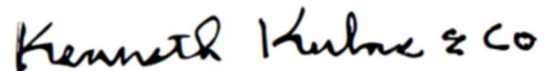
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Douglas County, Oregon's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Kenneth Kuhns & Co". The signature is written in a cursive, slightly slanted style.

Kenneth Kuhns & Co.

INDEPENDENT AUDITOR'S COMMENTS

(Disclosures and Comments Required by State Regulations)

Oregon Administrative Rules 162-10-050 through 162-10-320, the *Minimum Standards for Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State in cooperation with the Oregon State Board of Accountancy, enumerate the financial statements, schedules, comments and disclosures required in audit reports. The required financial statements and schedules are set forth in the preceding sections of this report. Required comments and disclosures related to the audit of such statements and schedules are set forth following.

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KENNETH KUHNS & CO.

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Telephone: (503) 585-2550

**INDEPENDENT AUDITOR'S COMMENTS
REQUIRED BY OREGON STATE REGULATIONS**

December 18, 2024

Board of Commissioners
Douglas County, Oregon
Roseburg, Oregon

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Douglas County, Oregon as of and for the year ended June 30, 2024, and have issued our report thereon dated December 18, 2024.

Internal Control Over Financial Reporting

Our report on Douglas County, Oregon's internal control over financial reporting is presented elsewhere in this Annual Comprehensive Financial Report.

Compliance

As part of obtaining reasonable assurance about whether Douglas County, Oregon's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to, the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Authorized investment of surplus funds (ORS Chapter 294).

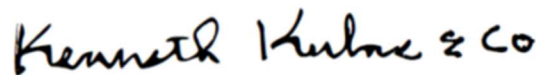
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).
- Highway revenues used for public highways, roads and streets.

In connection with our testing nothing came to our attention that caused us to believe Douglas County, Oregon was not in substantial compliance with certain provisions of laws, regulations, contracts and grant agreements, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. Accordingly, this communication is not suitable for any other purpose.

This report is intended solely for the information and use of the Board of Commissioners, management and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these specified parties.



Kenneth Kuhns & Co.